

TOWN OF NEWINGTON, CONNECTICUT

STATE SINGLE AUDIT REPORT

JUNE 30, 2015

**TOWN OF NEWINGTON, CONNECTICUT
STATE SINGLE AUDIT REPORT
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**Independent Auditors' Report on Compliance for Each Major State Program;
Report on Internal Control over Compliance; and Report on the Schedule of
Expenditures of State Financial Assistance Required by the State Single Audit Act**

To the Members of the Town Council
Town of Newington, Connecticut

Report on Compliance for Each Major State Program

We have audited the Town of Newington, Connecticut's compliance with the types of compliance requirements described in the Office of Policy and Management's *Compliance Supplement* that could have a direct and material effect on each of the Town of Newington, Connecticut's major state programs for the year ended June 30, 2015. The Town of Newington, Connecticut's major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its state programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the Town of Newington, Connecticut's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Those standards and the State Single Audit Act require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the Town of Newington, Connecticut's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of the Town of Newington, Connecticut's compliance.

Basis for Qualified Opinion on Property Tax Relief for Elderly and Totally Disabled Homeowners

As described in the accompanying schedule of findings and questioned costs, the Town of Newington, Connecticut, did not comply with requirements regarding eligibility as described in finding number 2015-001. Compliance with such requirements is necessary, in our opinion, for the Town of Newington, Connecticut, to comply with the requirements applicable to that program.

Qualified Opinion on Property Tax Relief for Elderly and Totally Disabled Homeowners

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the Town of Newington, Connecticut, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on Property Tax Relief for Elderly and Totally Disabled Homeowners for the year ended June 30, 2015.

Unmodified Opinion on Each of the Other Major State Programs

In our opinion, the Town of Newington, Connecticut, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major state programs identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2015.

The Town of Newington, Connecticut's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The Town of Newington, Connecticut's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Management of the Town of Newington, Connecticut, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Town of Newington, Connecticut's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the State Single Audit Act, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Newington, Connecticut's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2015-001, that we consider to be a significant deficiency.

The Town of Newington, Connecticut's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The Town of Newington, Connecticut's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Newington, Connecticut, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town of Newington, Connecticut's basic financial statements. We issued our report thereon dated December 11, 2015, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of state financial assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

Blum, Shapiro & Company, P.C.

West Hartford, Connecticut
December 11, 2015

**TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED JUNE 30, 2015**

State Grantor/Pass-Through Grantor/ Program Title	State Grant Program Core-CT Number	Expenditures
Department of Economic and Community Development		
Brownfield Remediation and Development	12060-ECD46260-35533	\$ <u>1,592,758</u>
Department of Housing		
Main Street Investment Fund	12052-DOH46930-43524	<u>76</u>
Department of Education		
Sheff Settlement	11000-SDE84000-12457	128,575
Youth Services Bureau - Enhancement	11000-SDE84000-16201	7,687
Child Nutrition State Matching Grant	11000-SDE64000-16211	16,769
Health Foods Initiative	11000-SDE64000-16212	34,407
Adult Education	11000-SDE64000-17030	33,945
Health Services	11000-SDE64000-17034	14,801
School Breakfast	11000-SDE64000-17046	9,119
Youth Services Bureau	11000-SDE64000-17052	23,029
Open Choice	11000-SDE64000-17053	<u>403,802</u>
Total Department of Education		<u>672,134</u>
Department of Energy and Environmental Protection		
Electric Vehicle (EV) Charging Station Reimbursement Program	12060-DEP43520-30592	9,605
Landfill Closure Grant	12052-DEP43930-40510	<u>36,561</u>
Total Department of Energy and Environmental Protection		<u>46,166</u>
Connecticut State Library		
Grants to Public Libraries	11000-CSL66051-17003	1,158
ConnectiCard Payments	11000-CSL66051-17010	21,968
Historic Documents Preservation Grants	12060-CSL66094-35150	<u>7,500</u>
Total Connecticut State Library		<u>30,626</u>

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**TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2015**

State Grantor/Pass-Through Grantor/ Program Title	State Grant Program Core-CT Number	Expenditures
Office of Policy and Management		
Payment in Lieu of Taxes (PILOT) on State-Owned Property	11000-OPM20600-17004	\$ 749,383
Payment in Lieu of Taxes (PILOT) on Private Colleges and General Hospitals	11000-OPM20600-17006	1,633,915
Reimbursement of Property Taxes - Disability Exemption	11000-OPM20600-17011	5,468
Property Tax Relief for Elderly and Totally Disabled Homeowners	11000-OPM20600-17018	273,014
Property Tax Relief for Elderly Homeowners - Freeze Program	11000-OPM20600-17021	6,000
Property Tax Relief for Veterans	11000-OPM20600-17024	30,385
Local Capital Improvement Program	12050-OPM20600-40254	296,432
Municipal Grants-In-Aid	12052-OPM20600-43587	863,254
Property Tax Relief	11000-OPM20600-17086	<u>73,979</u>
Total Office of Policy and Management		<u>3,931,830</u>
Department of Emergency Services and Public Protection		
Telecommunications Fund	12060-DPS32740-35190	1,279
State Assets Forfeiture Revolving Fund	12060-DPS32155-35142	<u>4,886</u>
Total Department of Emergency Services and Public Protection		<u>6,165</u>
Department of Transportation		
Town Aid Road - STO	13033-DOT57000-43459	<u>339,269</u>
Department of Veterans' Affairs		
Veterans Assistance	11000-DVA21134-16049	<u>1,300</u>
Total State Financial Assistance Before Exempt Programs		<u>6,620,324</u>

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**TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2015**

State Grantor/Pass-Through Grantor/ Program Title	State Grant Program Core-CT Number	Expenditures
Exempt Programs		
Office of Policy and Management		
Mashantucket Pequot and Mohegan Fund Grant	12009-OPM20600-17005	\$ <u>254,786</u>
Department of Education		
Public School Transportation	11000-SDE64000-17027	229,869
Educational Cost Sharing	11000-SDE64000-17041- 82010	13,062,892
Excess Costs Student Based and Equity	11000-SDE64000-17047	901,611
Nonpublic School Transportation	11000-SDE64000-17049	<u>4,978</u>
Total Department of Education		<u>14,199,350</u>
Department of Administrative Services		
School Construction Grants	13010-DAS27636-40901	<u>1,012,699</u>
Total Exempt Programs		<u>15,466,835</u>
Total State Financial Assistance		\$ <u><u>22,087,159</u></u>

The accompanying notes are an integral part of this schedule

**TOWN OF NEWINGTON, CONNECTICUT
NOTES TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED JUNE 30, 2015**

NOTE 1 - BASIS OF PRESENTATION

The accompanying schedule of expenditures of state financial assistance (the Schedule) includes the state grant activity of the Town of Newington, Connecticut, under programs of the State of Connecticut for the year ended June 30, 2015. Various departments and agencies of the State of Connecticut have provided financial assistance through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. Because the Schedule presents only a selected portion of the operations of the Town of Newington, Connecticut, it is not intended to, and does not, present the financial position, changes in fund balance, changes in net position or cash flows of the Town of Newington, Connecticut.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Newington, Connecticut, conform to accounting principles generally accepted in the United States of America as applicable to governmental organizations. The information in the Schedule is presented based upon regulations established by the State of Connecticut, Office of Policy and Management.

Expenditures reported on the Schedule are presented on the modified accrual basis of accounting. In accordance with Section 4-236-22 of the Regulations to the State Single Audit Act, certain grants are not dependent on expenditure activity and, accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule.



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Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Members of the Town Council
Town of Newington, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Newington, Connecticut, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town of Newington, Connecticut's basic financial statements, and have issued our report thereon dated December 11, 2015.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Newington, Connecticut's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Newington, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Newington, Connecticut's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Newington, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Town of Newington, Connecticut's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Newington, Connecticut's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Blum, Shapiro & Company, P.C.

West Hartford, Connecticut
December 11, 2015

**TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2015**

I. SUMMARY OF AUDITORS' RESULTS

Financial Statements

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? _____ yes X no
- Significant deficiency(ies) identified? _____ yes X none reported
- Noncompliance material to financial statements noted? _____ yes X no

State Financial Assistance

Internal control over major programs:

- Material weakness(es) identified? _____ yes X no
- Significant deficiency(ies) identified? X yes _____ none reported

Type of auditors' report issued on compliance for major programs:

- Qualified Opinion on Eligibility - Property Tax Relief for Elderly and Totally Disabled Homeowners
- Unmodified for other requirements and programs

Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the State Single Audit Act? X yes _____ no

The following schedule reflects the major programs included in the audit:

<u>State Grantor and Program</u>	<u>State Core-CT Number</u>	<u>Expenditures</u>
Department of Economic and Community Development: Brownfield Remediation and Development	12060-ECD46260-35533	\$ 1,592,758
Department of Education: Open Choice	11000-SDE64000-17053	403,802
Office of Policy and Management: Payment in Lieu of Taxes (PILOT) on Private Colleges and General Hospitals	11000-OPM20600-17006	1,633,915
Property Tax Relief for Elderly and Totally Disabled Homeowners	11000-OPM20600-17018	273,014
Local Capital Improvement Program	12050-OPM20600-40254	296,432
Department of Transportation: Town Aid Road	13033-DOT57000-43459	339,269
Dollar threshold used to distinguish between type A and type B programs:		\$ 200,000

II. FINANCIAL STATEMENT FINDINGS

No matters were reported.

III. STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS

2015-001	Eligibility
Program	Property Tax Relief for Elderly and Totally Disabled Homeowners 11000-OPM20600-17018
Grantor	State of Connecticut Office of Policy and Management
Criteria	Program regulations specify that the auditor test a sample of participants for eligibility. We were unable to test one of the participants.
Condition	Of 40 participants tested for eligibility, 1 participant selected for testing was removed from the system after submission of the report to the State but prior to the audit; therefore, we were unable to perform testing over this individual.
Questioned Costs	No costs were questioned.
Context	There were 519 participants in the program.
Effect	No effect can be determined.
Cause	The Town's record retention policy was not followed.
Recommendation	We recommend that the Town follow their record retention policy going forward by either maintaining the individual in the system or maintaining a hard copy.
Management Response and Planned Corrective Action	The Town will not delete individuals removed from the program from the system going forward, or will maintain a hard copy.