

Town of Newington Connecticut



Comprehensive Annual Financial Report

Fiscal Year Ended June 30, 2019

Comprehensive Annual Financial Report

of the

Town of Newington Connecticut

Fiscal Year Ended June 30, 2019

Prepared by:
Finance Department
Janet Murphy
Director of Finance

TOWN OF NEWINGTON, CONNECTICUT
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Introductory Section

TOWN OF NEWINGTON, CONNECTICUT

PRINCIPAL OFFICIALS

Town Council

Roy C. Zartarian, Mayor

Carol Anest

Nicholas Arace

Gail Budrejko

Diana Casasanta-Serra

Beth DeIBuono

Tim Manke

James Marocchini

Chris Miner

Board of Education

Joshua C. Shulman, Chairperson

Sharon Braverman

Emily Guion

Michael Branda

Danielle Drozd

Steven Silvia

Cindy Stamm

Robert Tofeldt, Sr.

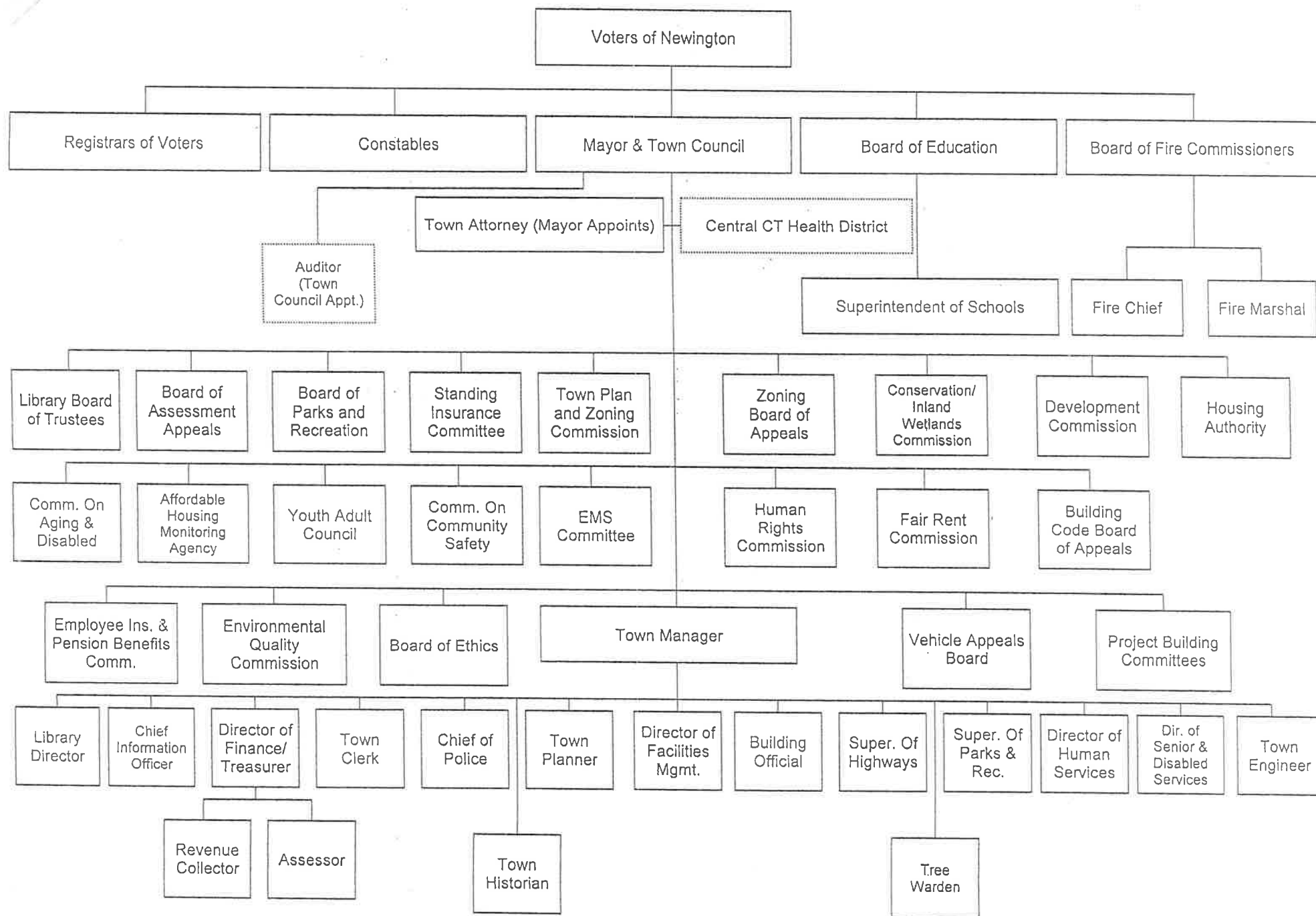
Paul Vessella

Appointed Officials

Tanya D. Lane, Town Manager

Maureen L. Brummett, Superintendent of Schools

Janet Murphy, Director of Finance





Tanya D. Lane
Town Manager

TOWN OF NEWINGTON

131 Cedar Street Newington, Connecticut 06111

Finance Department

Janet Murphy
Director of Finance

December 9, 2019

Tanya D. Lane, Town Manager
Town of Newington
Newington, Connecticut

Dear Mrs. Lane:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2019.

This report consists of management's representation concerning the financial statements of the Town of Newington. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the Town of Newington has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the Town of Newington's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the Town of Newington's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. Management asserts that, to the best of its knowledge and belief, this financial report is complete and reliable in all material respects.

Blum, Shapiro & Company, Certified Public Accountants, have issued an unmodified ("clean") opinion on the Town of Newington's financial statements for the year ended June 30, 2019. The independent auditors' report is located at the front of the financial section of this report.

Generally accepted accounting practices require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The Town of Newington's MD&A can be found immediately following the independent auditors' report.

Phone: (860) 665-8520 Fax: (860) 665-8670
finance@newingtonct.gov
www.newingtonct.gov

Profile of the Town

The Town of Newington covers approximately 13.2 square miles and is located six miles southwest of the City of Hartford. Newington is geographically in the center of the State and is bordered by West Hartford, Farmington, New Britain, Berlin, Rocky Hill, Wethersfield and Hartford. Newington is primarily a residential community; however, there is substantial industry scattered throughout the Town. The Berlin Turnpike (State Routes 5 and 15) is commercialized along its total length in Newington of 4.5 miles. The Town's population as of the 2010 Census was 30,562. The Town, originally part of the Town of Wethersfield, was settled in 1678 and incorporated in 1871. The Town functions under the Council-Manager form of government, adopted in 1966. A revision to the Town Charter was adopted by referendum on November 6, 2012.

The Town Council is the budget-making authority and the legislative body of the Town. The Town Council consists of eight councilors and a mayor who is the presiding officer of the Council. The councilors and the mayor each are elected at-large for two year terms. The Town Council appoints the Town Manager who is the chief administrative officer of the Town. The Town Manager is responsible to the Council for the supervision and administration of Town departments and boards and commissions of the Town, except those elected by the people, or appointed by the Council, Mayor or a regional or state authority. The Council appoints the Town Treasurer and the Deputy Treasurer for a two year term and the Town's Auditor annually. The Board of Education consists of nine members who each are elected at-large for two year terms.

The financial administrator of the Town is the Director of Finance whom the Town Manager appoints. The Director of Finance oversees the Accounting division, the Assessor's office, and the Revenue Collector's office. The Administration and Accounting office administers and accounts for all Town funds. The Assessor's office locates, lists and prices real estate, personal property, and motor vehicles for the purposes of taxation. The Revenue Collector's office bills, collects, processes, and deposits taxes, interest and fees on all taxable property in Town. The Director of Finance serves as the Town Treasurer and oversees the Town's bank deposits and trust funds. The Director of Finance signs all checks for payment with Town funds.

The Town provides the following municipal services as authorized in its charter: public safety (police, fire and emergency medical services), public works, solid waste disposal, culture and recreation, library, education, health and community services, community development, public improvements, and general administrative services.

Economic Condition and Outlook

Newington's October 1, 2017 grand list increased slightly compared to the prior year. The slight increase was primarily attributed to the value of personal property that is being assessed on the 2017 Grand List compared to the prior year. The increase in personal property value was 5.15%. Additionally, the real estate and motor vehicle components increased by .20% and .98% respectively. The Town continues to maintain a balanced mix of retail, manufacturing and light industry and its top ten taxpayers represented about 9.68 % of the total assessed value on the October 1, 2017 grand list. The Town's tax collection rate as of June 30, 2019 was 99.18%, a slight increase of .13% from the 2018 levels. Current year tax collections are similar to the same period of the previous year.

For fiscal year-end 2019, building permit activity generated \$50.45 million in construction value, up significantly from the prior year. Commercial projects that generated building permit activity included People's Bank, Chick-fil-A Inc., Montana Nights Axe Throwing, O'Reilly Auto Parks, and a new medical office at 141 Willard Avenue. Although Newington is limited in land for extensive housing development, residential building is still occurring with the final lots at Harvest Court being given occupancy certificates along with one being given to a residence at the Packard Way. Also, building permits were granted for the new Town Hall which accounts for the doubling in size of our construction value for the 2019 fiscal year.

The Town's overall economic condition continues to improve, surpassing most towns in Connecticut, as exemplified by a number of economic indicators:

- According to the State Department of Labor, the Town's 2019 average unemployment rate dropped to 3.4%, versus the Hartford Labor Market and the statewide average rates of 3.9%.
- Annual Median Income continues to strengthen, now surpassing \$80,000.
- A "Economic Index" published by the Connecticut Department of Labor shows Newington's overall economic health has continued to improve since 2014, among the highest of any town with a population over 25,000.
- A report by KeyPoint Partners indicates retail square footage in Newington now exceeds 2.6 million square feet with a vacancy rate of only 6.5 percent, fourth in the Greater Hartford Area and below the average of 10.8%.

Long-term Financial Planning

Economic Development over the long term will enhance the Town financially. The 2020 Plan of Conservation and Development recommends strategies for the reuse of commercial and industrial sites to grow the Town's grand list. The Plan also emphasizes the preservation of Newington's environmental resources, wetlands, flood plains and steep slopes along Cedar Mountain for open space protection. The process has begun for adopting the 2030 Plan, which will guide development and preservation initiatives for the next ten years.

During the year the Town benefited from the following:

- The new Community Center and Town Hall project, which approved by referendum with nearly seventy percent voter support, saw construction commence and is well underway. The Community Center will be the largest and best of its kind in the area, providing residents with vastly improved programming and increasing Newington's overall attractiveness. The Town Hall portion will be half the size of the current facility, with a much more efficient floor plan, making it more citizen and employee friendly while markedly reducing energy and maintenance costs.
- After sixty years, passenger rail service will be returning to Newington. The Hartford Line, a new commuter service, went into operation with seventeen trains running in each direction per day, conveniently connecting central Connecticut to New York City, Philadelphia, Washington DC and beyond. Newington's Town Council endorsed, and its Plan & Zoning Commission adopted, Transit Village Design District regulations to guide the development of sixty-four acres adjacent to the Newington Station along Cedar Street. The Connecticut Department of Transportation added Newington Station to its capital program for service to begin in the 2022 fiscal year. This new train station, along with supportive zoning regulations, is anticipated to stimulate transformative development that could generate as much as \$.5 billion in new private investment.

- CTfastrak, Connecticut's first Bus Rapid Transit (BRT) system with stops in Newington at Cedar Street and Newington Junction, has seen ridership approaching 500,000 passenger trips per month. Proposals for new restaurants, hotels, medical office buildings and high-end housing are being developed for the CTfastrak station areas.
- Over thirty new businesses with physical locations opened or relocated within town, including retailers, restaurants, personal and professional services, medical offices and construction companies.
- Even with the world-wide assault on brick and mortar stores by on-line retailers, it was reported that Newington's commercial vacancy rate was at an exceptionally low 3.9% on a base of 9.3 million square feet.
- The Villas at Cedar Mountain, a \$60 million assisted living and independent living project moved closer to breaking ground as financing commitments advanced, supported by a Tax Assessment Fixing Agreement awarded by the Town that is expected to abate some \$6 million of property taxes over ten years while producing incremental tax revenue exceeding \$7 million during the same period.
- Marketing of 3333 Berlin Turnpike continued, with Eversource promoting a mixed-use development that could include as much as 80,000 square feet of retail space along with 250 amenity rich apartments.
- Dakota Partners' 108 unit workforce housing apartment complex at 550 Cedar Street is expected to advance construction in 2020, after securing the necessary financing, including Low Income Housing Tax Credits.
- Vacant and underutilized properties throughout town were repurposed, including buildings on West Hill Road, Berlin Turnpike, Fenn Road, Costello Road, Alumni Road and Holly Drive.
- National chains opening on the Berlin Turnpike included Chick-fil-A, O'Reilly Auto Parts, Biz-Wiz and Neptune Cremation Service.
- Ten acres of Cedar Mountain property were deeded to the Town by the State of Connecticut for passive recreation. In addition, the General Assembly of the State of Connecticut directed that preservation easement be granted to the Town of Newington for 18.2 acres of the Cedar Mountain trap rock ridge line.

Newington has a successful Capital Improvement Program through which its goal is to maintain the Town's infrastructure and make improvements to and/or add community facilities to enhance the Town's overall image and services it provides to Town residents. To address the capital needs of the Town in a comprehensive fashion, the Town Council in November 2006 established a Capital Improvement Program Committee to provide a framework for the planning, scheduling and financing for the Town's multi- year capital improvement plan. Composed of Town Council (3) and Board of Education (2) members, with the assistance of Town and Board staff, this Committee's recommendations are advisory in nature, with policy decision making power left with the full Town Council. The Town's capital planning process includes 1) the evaluation of project priorities within the Town's ability to pay, public health and safety needs of its residents and legal mandates, 2) the integration of Town and Board of Education projects 3) financing plans for capital projects and 4) coordination of the capital plan with the annual operating budget. The Town's recommended funding level for capital improvements considers two components. First, the Town's Debt Management Policy advocates that the Town's total outstanding debt should be held at a manageable level. Therefore, the maximum the Town will pay for future debt service payments would allow enough funds to cover other initiatives. Secondly, recognizing the merits of the Town's Equipment Replacement Reserve Fund for vehicles, this concept was duplicated to all Town fixed assets (infrastructure and buildings). This year the Town budgeted an increase over the base figure of \$6.3 that we had used in the past. This amount is reduced by the amount required for principal and interest payments and the excess is used for "pay-as-you-go" projects.

Relevant Financial Policies

The Town has implemented key financial policies and management uses these as a guideline to maintain the financial stability and strength of the Town.

- **Budgetary Control** - Expenditures may not legally exceed budgeted appropriations at the department level. The Town Manager may transfer appropriations from one classification to another within the same department, except within the Board of Education, when the Manager deems it necessary for the proper administration of the Town. During the last six months of the fiscal year, the Town Council may transfer any unencumbered appropriation, except within the Board of Education, provided that the resolution making the transfer includes the certification of the Director of Finance that the balance of the appropriation is free of encumbrances. The Town Council may make a special appropriation provided that the resolution is \$375,000 or less and that the Director of Finance certifies that the amount to be appropriated is unencumbered and unappropriated in the Town's treasury. Special appropriations between \$375,000 and \$975,000 require a Town ordinance. Special appropriations of more than \$975,000 require approval of the voters. Budgetary control is maintained by an encumbrance system. All purchases, except certain services as outlined in the Town's Purchasing Manual, require a purchase requisition and a purchase order. In addition, purchases over \$15,000 require evidence that written quotations were received and that the lowest quote, consistent with quality, was selected. Town Charter requires formal competitive bids for expenditures over \$30,000. Funds are recorded as encumbered when the purchase order is issued and expenditures are recorded when the Town issues a check or incurs a liability.
- **Debt Policy** - In accordance with the Newington Town Council's Debt Capacity Study completed in June 2002, the Town's total outstanding debt should not exceed \$30.0 million. Additionally, Debt Service as a percent of total General Fund expenditures should not exceed 6%; outstanding bonded debt as a percent of assessed value should not exceed 2.0%; and outstanding bonded debt against the population on a per capita basis should not exceed \$1,000 per year. Applicable data with regard to debt at the end of the 2019 fiscal year is represented as follows:

	Amount	Ratio of Net Debt Service to Budget	Ratio of Bonded Debt to Grand List	Debt Per Capita
Total direct debt outstanding - bonds	\$12,500,000	1.00%	0.30%	\$466

Major Initiatives

Economic Development presented a proposal for the Newington Train Station and the creation of a Transit Village Design District to the Town Council. The Town Council approved the application for the draft regulations for the Transit Village Design District be sent to TPZ in June 2019.

The Town Council approved the application for a \$2M grant for the Complete Street Project (Robbins & Maple Hill). This project adds bike lanes to the corridor and reduces the area from 4 lanes to 2 lanes. This project also includes sidewalk and curb improvements, drainage improvements and traffic signal improvements.

Phone: (860) 665-8520 Fax: (860) 665-8670
finance@newingtonct.gov
www.newingtonct.gov

Creation of a 150th Anniversary Steering Committee was established. Several fund raising events were held by the committee during the fiscal year and planning has begun for the anniversary celebration.

Town Hall Building Project construction phase was begun with the demolition of the Board of Education transition academy and the excavation work for the pouring of the foundation/basement. The Town Council approved the construction of a temporary transition academy at 25 Mill Street until the new building is ready for usage.

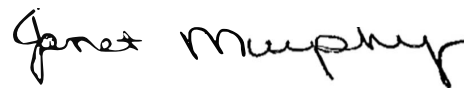
Capital improvements included the completion of several infrastructure projects such as pavement improvements to various roads, MDC work that continues along Cedar Road and Willard Ave, ADA compliance improvements to the Highway Garage, various drainage and sidewalk improvements, Elton Drive Terminus construction, Library parking lot expansion, Churchill Park pool house repairs, and completion of the renovations to the skate park at Clem Limier.

Awards and Acknowledgements

This report has been prepared following the guidelines of the Government Finance Officers Association (GFOA) of the United States and Canada and the Governmental Accounting Standards Board. The GFOA awards a Certificate of Achievement for Excellence in Financial Reporting to governmental units that publish an easily readable and efficiently organized Comprehensive Annual Financial Report whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements. The Certificate of Achievement, which is valid for one year only, is the highest form of recognition in the area of governmental accounting and financial reporting, and its attainment represents a significant accomplishment for a government unit and its management. The Town was awarded the Certificate of Achievement for Excellence in Financial Reporting for the fiscal year ended June 30, 2018 for the twenty-sixth consecutive year. The Town intends to submit this report to GFOA for review under this program.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. My appreciation extends to all members of the Department who assisted and contributed to its preparation, in particular to Deputy Finance Director Lisa Rydecki. This department looks to continue to provide the support and advice you will need in carrying out the policies of the Newington Town Council and addressing the many challenging issues confronting the Town in the years ahead.

Respectfully submitted,

A handwritten signature in black ink that reads "Janet Murphy". The signature is written in a cursive, flowing style.

Janet Murphy
Director of Finance



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**Town of Newington
Connecticut**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2018

Christopher P. Morill

Executive Director/CEO



Financial Section

Independent Auditors' Report

To the Town Council
Town of Newington, Connecticut

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Newington, Connecticut, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town of Newington, Connecticut's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Newington, Connecticut, as of June 30, 2019 and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information and the pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Newington, Connecticut's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on them.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Town of Newington, Connecticut, as of and for the year ended June 30, 2018 (not presented herein), and have issued our report thereon dated December 14, 2018, which contained unmodified opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information. The accompanying General Fund balance sheet as of June 30, 2018 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2018 financial statements. The accompanying General Fund balance sheet has been subjected to the auditing procedures applied in the audit of the 2018 basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the General Fund balance sheet is fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2018.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2019 on our consideration of the Town of Newington, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Newington, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Newington, Connecticut's internal control over financial reporting and compliance.

Blum, Shapiro & Company, P.C.

West Hartford, Connecticut
December 9, 2019

TOWN OF NEWINGTON, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS
JUNE 30, 2019

This discussion and analysis of the Town of Newington, Connecticut's (Town) financial performance is provided by management to provide an overview of the Town's financial activities for the fiscal year ended June 30, 2019. Please read this MD&A in conjunction with the transmittal letter and the Town's financial statements, Exhibits I to IX.

FINANCIAL HIGHLIGHTS

- The Total Net Position for government-wide activities increased \$6 million from \$60.4 million to \$66.4 million, an increase of 10% from prior year.
- Total cost of all of the Town's programs was \$127 million with no new programs added this year.
- During the year, the Town had expenses that were \$6 million less than the \$132.7 million generated in tax and other revenues for governmental programs.
- The resources available for appropriation were \$4 million more than budgeted for the General Fund. Expenditures were \$2.3 million less than appropriations.
- The General Fund reported a fund balance this year of \$25.6 million. On a budgetary basis, \$19.3 million represents the Town's fund balance; of this, \$1.1 million is assigned for 2019-20 budget.
- The tax collection rate was 99.18%, a slight decrease of .18% from 2018.
- The Town of Newington's outstanding bonded debt at June 30, 2019 was \$12.5 million, an increase of \$8.3 million or 177.6%, from the prior year. Bonds were authorized at referendum in November for work on the Town Hall/Community Center in the amount of \$28.8 million.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of a series of financial statements. The statement of net position and the statement of activities (Exhibits I and II, respectively) provide information about the activities of the Town as a whole and present a longer-term view of the Town's finances. Fund financial statements are presented in Exhibits III to IX. For governmental activities, these statements tell how these services were financed in the short term, as well as what remains for future spending. Fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds. The remaining statements provide financial information about activities for which the Town acts solely as a trustee or agent for the benefit of those outside of the government.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The analysis of the Town as a whole begins on Exhibits I and II. The statement of net position and the statement of activities report information about the Town as a whole and about its activities for the current period. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net position and changes in them. The Town's net position, the difference between assets and liabilities, are one way to measure the Town's financial health, or financial position. Over time, increases or decreases in the Town's net position are one indicator of whether its financial health is improving or deteriorating. The reader needs to consider other non-financial factors, however, such as changes in the Town's property tax base and the condition of the Town's capital assets, to assess the overall health of the Town.

In the statement of net position and the statement of activities, the Town reports its activities:

- *Governmental activities* - The Town's basic services are reported here, including education, public safety, highways and streets, sanitation, health and social services, culture-recreation, public improvements, planning and zoning, and general administration. Property taxes, charges for services, and state and federal grants finance most of these activities.

Fund Financial Statements

The fund financial statements begin with Exhibit III and provide detailed information about the most significant funds - not the Town as a whole. Some funds are required to be established by Charter. However, the Town Council establishes many other funds to help control and manage financial activities for particular purposes (like the Recreation Programs, Health Benefits Fund and the Employee Leave Liability Fund,) or to show that it is meeting legal responsibilities for using grants and other money (like grants received for education from the State and Federal governments and accounted for in the Special Revenue Fund). The Town's funds are divided into three categories: governmental, proprietary and fiduciary.

- *Governmental funds (Exhibits III and IV)* - Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is described in a reconciliation at the bottom of the fund financial statements.
- *Proprietary funds (Exhibits V, VI and VII)* - When the Town charges customers for the services it provides, whether to outside customers or to other units of the Town, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities. Internal service funds (the component of proprietary funds) are used to report activities that provide supplies and services for the Town's other programs and activities - such as the Town's Health Benefits Fund and Insurance Reserve Fund.
- *Fiduciary funds (Exhibits VIII and IX)* - The Town is the trustee, or fiduciary, for its employees' pension plans. All of the Town's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position. These activities are excluded from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The Town's combined net position increased from \$60.4 million to \$66.4 million. The analysis below focuses on the net position (Table 1).

TABLE 1
NET POSITION
(In Thousands)

	Governmental Activities	
	2019	2018
Current and other assets	\$ 68,305	\$ 49,655
Capital assets, net of accumulated depreciation	94,607	92,703
Total assets	162,912	142,358
Deferred outflow of resources	3,862	3,656
Long-term debt outstanding	83,017	75,008
Other liabilities	14,200	8,157
Total liabilities	97,217	83,165
Deferred inflow of resources	3,146	2,466
Net Position:		
Net investment in capital assets	88,861	87,484
Restricted	652	671
Unrestricted	(23,102)	(27,772)
Total Net Position	\$ 66,411	\$ 60,383

Net position of the Town's governmental activities increased by \$6 million or 10% (\$60.4 million compared to \$66.4 million). Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements - changed from \$(27.8) million at June 30, 2018 to \$(23.1) million at the end of this year. The largest portion of the Town's net position, \$89 million or 133.8%, reflects its investment in capital assets less any related debt used to acquire those assets that is still outstanding.

Governmental Activities

Change in net position (Table 2) of the Town's governmental activities increased by \$6 million. Approximately 77% of the revenues were derived from property taxes, followed by 17% from operating grants, the remaining 6% is from charges for services, capital grants and contributions and other grants that were not restricted for specific purposes. Key elements of the increase are as follows:

- Property tax revenues recorded for fiscal year 2019 increased by \$6.3 million or 6.5% during the year. This reflects a tax rate of 38.5 mills, an increase of .191 mills over the rate used in the previous fiscal year. The tax collection rate for the year was 99.18%, a slight increase from the prior year of 99.05%. Most of the increase is to support the program expenses of the Town.

- Operating grants and contributions decreased by \$10 million. This is attributable to payments made by State of Connecticut on-behalf of the Newington teachers' retirement, OPEB for teachers and other intergovernmental grants for Board of Education decreased by \$6.2 million. The town also received a remediation grant in the amount of \$1.5 million last year which was a one-time grant.
- Capital grants and contributions increased by \$170 thousand. Current year capital projects were completed for reimbursement from the State of Connecticut now that the remediation project from the prior year was completed.
- The total cost of all programs and services was \$127 million.

TABLE 2
CHANGE IN NET POSITION
(In Thousands)

	Governmental Activities	
	2019	2018
Revenues:		
Program revenues:		
Charges for services	\$ 3,756	\$ 3,808
Operating grants and contributions	22,102	32,035
Capital grants and contributions	1,034	864
General revenues:		
Property taxes	102,479	96,189
Grants and contributions not restricted to specific purposes	2,257	1,302
Unrestricted investment earnings	1,029	485
Other general revenues	69	258
Total revenues	<u>132,726</u>	<u>134,941</u>
Program expenses:		
General government	7,086	8,099
Public safety	15,296	14,808
Public works	11,807	11,380
Community planning and development	850	1,041
Health and community services	2,316	1,962
Library	2,537	2,470
Parks and recreation	3,897	3,671
Education	82,768	90,949
Interest on long-term debt	141	216
Total program expenses	<u>126,698</u>	<u>134,596</u>
Increase in Net Position	6,028	345
Net Position at Beginning of Year	<u>60,383</u>	<u>60,038</u>
Net Position at End of Year	<u>\$ 66,411</u>	<u>\$ 60,383</u>

The following analysis separately considers the operations of governmental activities. Table 3 presents the cost of each of the Town's five largest programs - general government, police and fire, public works, education, and parks and recreation - as well as each program's net cost (total cost less revenues generated by the activities). The net cost, which shows the financial burden placed on the Town's taxpayers by each of these functions, increased by \$4.1 million (\$99.8 million compared to \$95.7 million). The most noteworthy changes are as follows:

- The cost of General Government, Public Safety, Public Works, Park and Recreation and other miscellaneous departments increased \$518 thousand.
- Education experienced a decrease in the amount of expenses going from \$87.2 to \$82.8 million.

TABLE 3
Governmental Activities
(In Thousands)

	Total Cost of Services		Net Cost of Services	
	2019	2018	2019	2018
General government	\$ 7,086	\$ 8,890	\$ 6,500	\$ 7,981
Public safety	15,296	14,723	15,155	14,600
Public works	11,807	10,581	9,933	9,286
Education	82,768	87,205	60,597	56,907
Parks and recreation	3,897	3,516	2,500	2,076
All others	5,844	5,708	5,121	4,861
Totals	<u>\$ 126,698</u>	<u>\$ 130,623</u>	<u>\$ 99,806</u>	<u>\$ 95,711</u>

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental Funds

As the Town completed the year, its governmental funds (as presented in the balance sheet - Exhibit III) reported a combined fund balance of \$47 million. Approximately 41% of the fund balance amount or \$19.3 million constitutes unassigned fund balance that is available for unforeseen contingencies and to offset future budgets over the long term. The largest portion, \$20.9 million or 44.5%, is committed to be used only for the specific purposes such as a capital or grant related projects. The balance of \$6.8 million is primarily assigned to balance the subsequent year's budget and to liquidate purchase orders. The Town had positive fund balances in all categories of net position both for the governmental as a whole as well as for its separate governmental activities.

As highlighted in Exhibit IV, the combined fund balance increased by \$11.9 million (\$35.1 million compared to \$47 million) from last years' total. Included in this year's total change in fund balance is an increase of \$7.8 million in Capital Project Funds. These funds account for financial resources to be used for the acquisition of major equipment or construction of facilities and primarily to account for the construction of the new Town Hall/Community Center. The fund's revenue and other financing sources were more than the expenditures by \$7.8 million for the fiscal year thereby increasing the fund's equity balance to \$7.8 million. Expenditures related to the transfers in will be used in future years.

The Town experienced a variety of significant General Fund budgetary events that affected the year ending equity balances. The major impacts include:

1. The Town benefited from an adjustment to the motor vehicle tax rate when they increased it mid-year to match the property tax rate. This resulted in a positive variance for both current year levy and supplemental motor vehicle totaling \$1.6 million. Originally the tax rate for motor vehicles was based on the mill rate cap proposed by the State of Connecticut. That amount was increased by the State during the fall along with the reduction in funding so the Town therefore increased its motor vehicle tax rate to match the property tax rate.
2. State of Connecticut funding was above the estimated budgets by \$2. million. Included in this is Education Cost Sharing Grants (\$1.3) million, and Tax Exempt Colleges and Hospitals (\$1) million.
3. General operating expenses were kept under budget by \$2.3 million as a result of personnel savings due to vacancies and a lower facility maintenance expenses. Also under budget was the Board of Education by \$862 thousand and contingency account was favorable \$96 thousand.
4. Public Works expenses came in under budget by \$132 thousand. The majority of this was a favorable variance in solid waste services.

The Town's Nonmajor Governmental Funds account for special revenue sources that are restricted to specific purposes. The primary reason for the Nonmajor Governmental Funds increased due to the recreation program and cemetery activity.

Small Cities Fund accounts for financial resources from the Federal Community Development Block Grants/Small Cities Program. The fund balance increased by \$31 thousand as grants and other revenue sources received this year were not expensed in total by year end. As of June 30, 2019, the fund balance decreased to \$98 thousand.

Proprietary Funds

The Town accounts for two funds in its proprietary funds. The Town's Health Benefits Fund and its Insurance Reserve Fund, both of which are self-funded programs and the Town's only business-type activities. Unrestricted net position of both funds totaled \$4.1 million, an increase of only \$700 thousand from the prior year. This is primarily due to the performance of the Health Benefits Fund which experienced revenues over benefit payments (expenses) of \$773 thousand. The Insurance Reserve Fund is to pay for losses incurred through insurance deductibles and uninsured property and casualty losses. During the year contributions by the Town were less than the payments made for insurance claims by \$22 thousand.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2019, the Town had \$94.6 million invested in a broad range of capital assets, including land, buildings, park facilities, vehicles and equipment, roads, bridges, and storm water lines - Table 4. This amount represents a net increase (including additions and deductions) of \$1,904 thousand or 2.05%, over last year.

TABLE 4
CAPITAL ASSETS (Net of Depreciation)
(In Thousands)

	Governmental Activities	
	2019	2018
Land	\$ 7,847	\$ 7,847
Intangible assets	2,770	2,770
Buildings and improvements	45,478	46,819
Equipment	12,086	12,573
Infrastructure	22,082	21,777
Construction in progress	4,344	917
Total	<u>\$ 94,607</u>	<u>\$ 92,703</u>

This year's major additions included (in thousands):

Buildings - Additions in the amount \$256 thousand were due to Volunteer Ambulance HVAC Replacement, Fire Company 1 Energy Efficient A/C replacement, Highway Garage ADA Improvements, Churchill Park Poolhouse Column Replacement, Ruth Chaffee School A/C replacement and various Town Building improvements.

Land Improvements - Additions in the amount of \$540 were due to replacement of Traffic Signalization at Fenn and Holmes intersection, Irrigation System installation at Mill Pond Soccer Field, additional improvements to Constance Leigh/Lowrey Place Streets, addition of new parking lot for the Library, Clem Lemire Skate Park renovation, and installation of fence at Center Cemetery.

Furniture, Fixtures and Equipment - These were added in the amount of \$1,830. General Government increased by \$130 for a voicemail upgrade, server software, emergency generator and one vehicle. Public Safety increased by \$215 for the purchase of six vehicles, Fire PPE dryer and Fire dispatch console. Public Works increased by \$504 due to the purchase of a Caterpillar loader, a Bobcat and a freightliner dump truck, as well as a new fuel tank system. Senior & Disabled Center increased by \$6 for a recumbent cross trainer. Parks and Recreation increased by \$263 for the purchase of a Toro workman, aerator, aerial bucket truck, sod cutter, Toro groundmaster, portable pressure washer and a sound system for Clem Lemire complex. Board of Education increased by \$701 for four school buses, three box trucks, Ford transit van, musical instruments, two floor machines, wide format printer, portable scraper system for busses, hydraulic jack, refrigerators for Newington High and Anna Reynolds Schools and outdoor playstructure and freezer for Anna Reynolds School. Miscellaneous increased by \$11 for backflow preventers at Indian Hill Country Club.

Infrastructure - Additions in the amount \$1,003 were due to Elton Drive Terminus construction, resurfacing/improvements to Rockwell Road, Pane Road, Schoolhouse Road, Tremont Street and 12 other roads comprising 10,105 linear feet.

Construction in Progress - Additions in the amount of \$3,427 were due to costs for the new Town Hall/Community Center building project.

Total Net Additions

\$ 7,056

The Town’s fiscal-year 2019-20 budget calls for it to spend \$5.9 million for capital projects, of which \$0.6 million is financed from the State of Connecticut and the balance from local funds. It is primarily to finance major vehicle equipment replacement, road reconstruction and resurfacing, town technology and fiber optic deployment, school technology, and Town Hall/Community Center improvements.

More detailed information about the Town’s capital assets is presented in Note 1 and Note 5 to the financial statements.

Long-Term Debt

At June 30, 2019, the Town had \$12.5 million in bonds outstanding versus \$4.2 million last year - an increase of 197.6% - as shown in Table 5.

TABLE 5 OUTSTANDING DEBT (In Thousands)		
	Governmental Activities	
	2019	2018
General Obligation Bonds (backed by the Town)	\$ 12,500	\$ 4,195

- The increase in the Town’s indebtedness is due to the bond issue for the new Town Hall/Community Center during the year totaling \$9 million. The Town has bonds authorized but unissued in the amount of \$19.8 at June 30, 2019.
- The Town holds a credit rating from Moody’s Investor Services of Aa2. Standard & Poor’s Ratings Services raised its rating on the Town’s general obligation bonds to 'AA+' from 'AA' based on the implementation of its local GO criteria.
- The State limits the amount of general obligation debt that towns can issue based on a formula determined under State Statutes based on type of debt and tax base. When the Town’s outstanding general obligation debt is calculated in accordance with this formula, it is significantly below this \$669 million state-imposed limit.

Other obligations include an accrued vacation pay and sick leave and capital leases for two fire trucks. More detailed information about the Town’s long-term liabilities is presented in Note 7 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGETS AND RATES

From a financial perspective as detailed in this annual financial report, Newington successfully managed the 2018-19 budget through prudent, conservative fiscal management. This is evidenced from the fact that final actual expenditures are \$558 thousand under the final budget and the revenue side was favorable \$3.5 million. The significant challenges in the development of the 2019-20 Town budget continued to be: 1) the economic conditions in the region and nationally; 2) maintain costs to meet the high level of service to which Town residents are accustomed; and 3) the ability of citizens to absorb any increases in taxes during a year with less municipal aid. The Town’s adopted fiscal year 2019-2020

General Fund appropriations totaled \$123.7, an increase of 4.2% over the 2019 budget of \$118.7 million. This increase is one of the highest increases this century. The most significant factors driving the overall budget increase include MDC charges, medical insurance, pension contributions capital projects, and wages.

On the revenue side, the 10/1/2017 taxable list increased slightly from the 2016 Grand List. The net real estate grand list increased .20% which is attributable to several new real estate buildings being constructed and additions to current constructions. The personal property category increased by 5.15%. The 2017 motor vehicle component of the Grand List increased by 1% over the 2016 Grand List. Estimated State Aid and other revenue sources such as building permits and real estate conveyance fees, which comprises approximately 16.3% of total revenues, stayed the same compared to the actual for 2018-19.

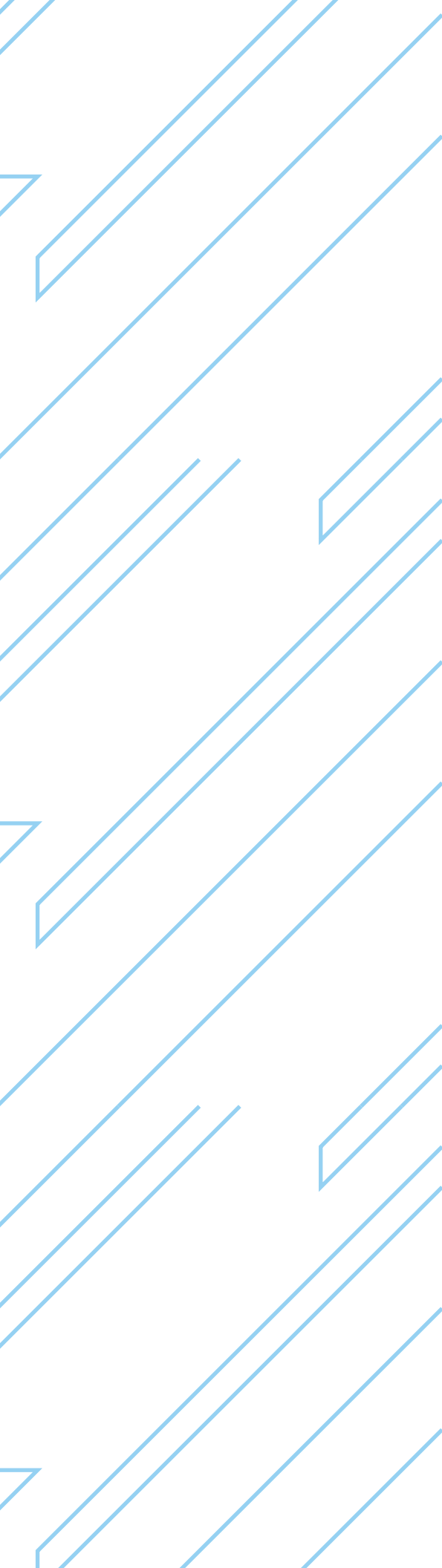
On a budgetary basis, the June 30, 2019 unassigned General Fund balance, after the designation of \$1.1 million to assist in financing the 2019-20 appropriations, increased by \$3.7 million to a level of \$19.3 million or 15.6% of the fiscal year 2019-20 budget. The Town has consistently maintained a ratio of unassigned fund balance at a level of 10% or higher of subsequent year's appropriation, which is consistent with the parameters as set forth by the credit industry. The result was a tax increase of 2.47% without compromising the delivery of services to the community. Similar to other communities, Newington has had to address the difficult budgetary and economic times through strong management, well-managed fund balances and an active economic development program.

At this point in time, a review of key economic indicators shows that Newington has seen the effects of a national and state economic recovery. We continue to hold steady with per capita income of Newington's residents being \$38.2 thousand, slightly below the statewide average, but its median family income of \$80.3 thousand exceeds the statewide average. The KeyPoint Report for 2019 continues rank the Town of Newington as one of the lowest commercial real estate vacancies in the greater Hartford area. Building permit activity is lower in comparison to last year with the value of permits in October of 2019 equal to \$1.7 million compared to \$3.4 million a year ago. As of October 2019, the unemployment rate for Newington was 3.4%, down from 3.9%, in the prior year, and compares favorably to the State's unemployment rate during the same period.

The Town of Newington is well positioned to deal with the present economic situation. With an overwhelming reliance on property taxes, Newington's income stream is rather stable, even during a period of fiscal stress. The Town's diverse tax base lends stability to the Town's revenue. The Town's Berlin Turnpike, central location in the State and proximity to Hartford continue to attract and retain housing and commercial development. This increased development will lend itself to expand the tax base. Newington will continue to take steps to exercise fiscal discipline and manage revenue shortfalls through diligent cost control and enhanced operating efficiencies.

CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Department, Town of Newington, Connecticut, 131 Cedar Street, Newington, Connecticut 06111.



Basic Financial Statements

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF NET POSITION
JUNE 30, 2019
(In Thousands)

	Governmental Activities
Assets:	
Cash and cash equivalents	\$ 64,690
Investments	141
Receivables, net	3,217
Due from trust funds	186
Prepaid asset	15
Inventory	56
Capital assets not being depreciated	14,961
Capital assets being depreciated, net	79,646
Total assets	<u>162,912</u>
Deferred Outflows of Resources:	
Deferred charge on refunding	279
Deferred outflows related to pensions	2,956
Deferred outflows related to OPEB	627
Total deferred outflows	<u>3,862</u>
Liabilities:	
Accounts and other payables	7,560
Bond anticipation notes payable	6,000
Accrued interest payable	38
Unearned revenue	602
Noncurrent liabilities:	
Due within one year	2,377
Due in more than one year	80,640
Total liabilities	<u>97,217</u>
Deferred Inflows of Resources:	
Advance property tax collections	555
Deferred inflows related to pensions	2,465
Deferred inflows related to OPEB	126
Total deferred inflows	<u>3,146</u>
Net Position:	
Net investment in capital assets	88,861
Restricted for:	
Trust purposes:	
Expendable	615
Nonexpendable	37
Unrestricted	<u>(23,102)</u>
Total Net Position	<u>\$ 66,411</u>

The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities:					
General government	\$ 7,086	\$ 579	\$	\$ 7	\$ (6,500)
Public safety	15,296	82	59		(15,155)
Public works	11,807	52	918	904	(9,933)
Community planning and development	850	364		61	(425)
Health and community services	2,316	61	198		(2,057)
Library	2,537	39			(2,498)
Parks and recreation	3,897	1,362	35		(2,500)
Education	82,768	1,217	20,892	62	(60,597)
Interest on long-term debt	141				(141)
Total	\$ 126,698	\$ 3,756	\$ 22,102	\$ 1,034	(99,806)
General revenues:					
Property taxes					102,479
Grants and contributions not restricted to specific programs					2,257
Unrestricted investment earnings					1,029
Miscellaneous					69
Total general revenues					105,834
Change in net position					6,028
Net Position at Beginning of Year					60,383
Net Position at End of Year					\$ 66,411

The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
BALANCE SHEET - GOVERNMENTAL FUNDS
JUNE 30, 2019
(In Thousands)

	<u>General</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS				
Cash and cash equivalents	\$ 30,392	\$ 23,127	\$ 6,308	\$ 59,827
Investments			141	141
Receivables, net	1,633		937	2,570
Due from other funds	194			194
Prepays			15	15
Inventories			56	56
Total Assets	<u>\$ 32,219</u>	<u>\$ 23,127</u>	<u>\$ 7,457</u>	<u>\$ 62,803</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts and other payables	\$ 5,049	\$ 1,520	\$ 232	\$ 6,801
Due to other funds			8	8
Bond anticipation notes payable		6,000		6,000
Unearned revenue			602	602
Total liabilities	<u>5,049</u>	<u>7,520</u>	<u>842</u>	<u>13,411</u>
Deferred Inflows of Resources:				
Unavailable revenue - property taxes	1,046			1,046
Unavailable revenue - loans receivable			762	762
Advance property tax collections	555			555
Total deferred inflows of resources	<u>1,601</u>	<u>-</u>	<u>762,000</u>	<u>2,363</u>
Fund Balances:				
Nonspendable			71	71
Restricted			1,480	1,480
Committed	1,025	15,607	4,302	20,934
Assigned	5,286			5,286
Unassigned	19,258			19,258
Total fund balances	<u>25,569</u>	<u>15,607</u>	<u>5,853</u>	<u>47,029</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 32,219</u>	<u>\$ 23,127</u>	<u>\$ 7,457</u>	<u>\$ 62,803</u>

(Continued on next page)

TOWN OF NEWINGTON, CONNECTICUT
BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)
JUNE 30, 2019
(In Thousands)

Reconciliation of the Balance Sheet - Governmental Funds
to the Statement of Net Position:

Amounts reported for governmental activities in the statement of net position
(Exhibit I) are different because of the following:

Fund balances - total governmental funds	\$ 47,029
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Capital assets used in governmental activities are not financial
resources and, therefore, are not reported in the funds:

Governmental capital assets	\$ 190,732	
Less accumulated depreciation	<u>(96,125)</u>	
Net capital assets		94,607

Other long-term assets are not available to pay for current-period
expenditures and, therefore, are not recorded in the funds:

Housing loan receivables	762
Property tax receivables greater than 60 days	1,046
Interest receivable on property taxes	647
Deferred outflows related to pensions	2,956
Deferred outflows related to OPEB	627

Internal service funds are used by management to charge the costs of
risk management to individual funds. The assets and liabilities of
the internal service funds are reported with governmental activities
in the statement of net position.

4,104

Long-term liabilities, including bonds payable, are not due and payable
in the current period and, therefore, are not reported in the funds:

Bonds payable	(12,500)
Deferred amount in refunding	279
Deferred charge on premium	(949)
Interest payable on bonds	(38)
Net OPEB liability	(18,081)
Deferred inflows related to OPEB	(126)
Compensated absences	(2,304)
Capital lease	(795)
Deferred inflows related to pensions	(2,465)
Net pension liability	<u>(48,388)</u>

Net Position of Governmental Activities (Exhibit I)	<u>\$ 66,411</u>
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The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	<u>General</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:				
Property taxes	\$ 102,616	\$	\$	\$ 102,616
Payment in lieu of taxes	2,002			2,002
Licenses, fees and permits	296		19	315
Intergovernmental	19,825	3	3,402	23,230
Contributions			79	79
Rental	102	125		227
Income on investments	791	25	161	977
Fines	27			27
Charges for services	566	254	2,269	3,089
Other	61	27	201	289
Total revenues	<u>126,286</u>	<u>434</u>	<u>6,131</u>	<u>132,851</u>
Expenditures:				
Current:				
General government	5,066		6	5,072
Public safety	8,729		89	8,818
Public works	4,965			4,965
Community planning and development	547		37	584
Health and human services	1,221		195	1,416
Library	1,770		38	1,808
Parks and recreation	1,668		1,157	2,825
Education	77,976		3,358	81,334
Miscellaneous	15,829			15,829
Capital outlay		5,913	943	6,856
Debt service	786	297		1,083
Total expenditures	<u>118,557</u>	<u>6,210</u>	<u>5,823</u>	<u>130,590</u>
Excess (Deficiency) of Revenues over Expenditures	<u>7,729</u>	<u>(5,776)</u>	<u>308</u>	<u>2,261</u>
Other Financing Sources (Uses):				
Transfers in	149	3,825	100	4,074
Transfers out	(3,854)		(255)	(4,109)
Bond issuance		9,000		9,000
Premium on bond issuance		715		715
Total other financing sources (uses)	<u>(3,705)</u>	<u>13,540</u>	<u>(155)</u>	<u>9,680</u>
Net Change in Fund Balances	4,024	7,764	153	11,941
Fund Balances at Beginning of Year	<u>21,545</u>	<u>7,843</u>	<u>5,700</u>	<u>35,088</u>
Fund Balances at End of Year	<u>\$ 25,569</u>	<u>\$ 15,607</u>	<u>\$ 5,853</u>	<u>\$ 47,029</u>

(Continued on next page)

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED)
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities:

Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:

Net change in fund balances - total governmental funds (Exhibit IV) \$ 11,941

Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital outlay	7,055
Depreciation expense	(5,148)

In the statement of activities, only the gain on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources.

Thus the change in net position differs from the change in fund balance by the cost of the assets sold. (3)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities:

Property tax interest and lien revenue - accrual basis change	(31)
Property tax receivable - accrual basis change	(106)
Housing loan receivable - accrual basis change	(39)
Deferred outflows related to pensions	347
Deferred outflows related to OPEB	(100)

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized and deferred in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:

Issuance of general obligation bonds	(9,000)
Premium on general obligation bonds	(715)
Bond principal payments	695
Lease payments	279

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Compensated absences	131
Accrued interest	(27)
Deferred inflow related to OPEB	(88)
Change in net OPEB liability	40
Amortization of premium	36
Amortization of deferred charge on refunding	(41)
Deferred inflow related to pensions	(474)
Change in net pension liability	525

Internal service funds are used by management to charge costs to individual funds. The net revenue of certain activities of internal services funds is reported with governmental activities.

751

Change in Net Position of Governmental Activities (Exhibit II) \$ 6,028

The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF NET POSITION - PROPRIETARY FUNDS
JUNE 30, 2019
(In Thousands)

	<u>Governmental Activities Internal Service Funds</u>
Assets:	
Cash and cash equivalents	\$ 4,863
Liabilities:	
Accounts and other payables	<u>759</u>
Net Position:	
Unrestricted	\$ <u><u>4,104</u></u>

The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF REVENUES, EXPENSES AND CHANGES
IN FUND NET POSITION - PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	Governmental Activities
	Internal Service Funds
Operating Revenues:	
Charges for services	\$ 11,180
Miscellaneous	237
Total operating revenues	<u>11,417</u>
Operating Expenses:	
Benefit payments	9,517
Administration	518
Insurance	423
Casualty loss	294
Total operating expenses	<u>10,752</u>
Operating Income	665
Nonoperating Revenue:	
Interest on investments	<u>51</u>
Income Before Transfers	716
Transfers In	<u>35</u>
Change in Net Position	751
Net Position at Beginning of Year	<u>3,353</u>
Net Position at End of Year	<u><u>\$ 4,104</u></u>

The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	Governmental Activities Internal Service Funds
Cash Flows from Operating Activities:	
Cash received from charges for services and other	\$ 11,442
Cash paid to vendors	<u>(10,760)</u>
Net cash provided by (used in) operating activities	682
Cash Flows from Investing Activities:	
Interest on investments	<u>51</u>
Net Increase (Decrease) in Cash and Cash Equivalents	768
Cash and Cash Equivalents at Beginning of Year	<u>4,095</u>
Cash and Cash Equivalents at End of Year	<u><u>\$ 4,863</u></u>
Reconciliation of Operating Income (Loss) to Net	
Cash Provided by (Used in) Operating Activities:	
Operating income (loss)	\$ 665
Adjustments to reconcile operating income (loss) to net cash provided by	
(used in) operating activities:	
(Increase) decrease in accounts and other receivables	25
Increase (decrease) in accounts and other payables	<u>(8)</u>
Net Cash Provided by (Used in) Operating Activities	<u><u>\$ 682</u></u>

The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF NET POSITION - FIDUCIARY FUNDS
JUNE 30, 2019
(In Thousands)

	Pension and Other Post Employment Benefit Trust Funds	Agency Funds
Assets:		
Cash and cash equivalents	\$ 3,068	\$ 606
Investments:		
Corporate bonds	6,604	
U.S. government securities	8,744	
Common stocks	35,149	
Mutual funds	38,444	
	<u>92,009</u>	<u>606</u>
Total assets	<u>92,009</u>	<u>\$ 606</u>
Liabilities:		
Accounts payable	12	\$ 606
Due to other funds	186	
	<u>198</u>	<u>606</u>
Total liabilities	<u>198</u>	<u>\$ 606</u>
Net Position:		
Restricted for Pension/OPEB Benefits	<u>\$ 91,811</u>	

The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	Pension and Other Employee Benefit Trust Funds
Additions:	
Contributions:	
Employer	\$ 8,068
Plan members	883
Total contributions	<u>8,951</u>
Investment income:	
Net change in fair value of investments	4,835
Interest and dividends	<u>2,590</u>
Total investment income	<u>7,425</u>
Less investment expense	<u>382</u>
Net investment income	<u>7,043</u>
Total additions	<u>15,994</u>
Deductions:	
Benefits	9,188
Administration	<u>245</u>
Total deductions	<u>9,433</u>
Change in Net Position	6,561
Net Position at Beginning of Year	<u>85,250</u>
Net Position at End of Year	<u>\$ 91,811</u>

The accompanying notes are an integral part of the financial statements

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Town of Newington (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below.

A. Reporting Entity

The Town was incorporated on July 10, 1871. The Town operates under a Council-Manager form of government and provides the following services as authorized by its charter: public safety (police and fire), highways and streets, sanitation, health and social services, culture-recreation, education, public improvements, planning and zoning, and general administrative services.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, with the exception of agency funds, which technically have no measurement focus, but use the accrual basis of accounting for purposes of asset and liability recognition. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

The *Capital Projects Fund* accounts for the construction and acquisition of major capital assets.

Additionally, the Town reports the following fund types:

The *Internal Service Fund* accounts for the Town's health benefits program.

The *Pension and Other Employee Benefit Trust Funds* account for the activities of the Town's four defined benefits pension plans, one defined contribution plan and the Other Post Employment Benefits (OPEB) Trust Fund, which accumulates resources for pension and health benefit payments to qualified Town employees.

The *Agency Funds* account for monies held by the Town as a custodian for outside student and municipal groups.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain Town functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's internal service fund are charges to customers for services. Operating expenses for the internal service fund include the cost of health benefits and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned then unassigned.

D. Deposits and Investments

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the Town to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments as described in Note 3.

Investments for the Town are reported at fair value.

E. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." All trade and property tax receivables are shown net of an allowance for collectibles. The property tax receivable allowance of \$94 is equal to 6.9% of outstanding property taxes at June 30, 2019.

The Town's property tax is levied each May on the assessed value listed on the prior October 1 Grand List for all taxable property located in the Town. Although taxes are levied in May, the legal right to attach property does not exist until July 1, and, as such, taxes are due and payable in two installments on July 1 and January 1 following the date of the Grand List. Additional property taxes are assessed for motor vehicles registered subsequent to the Grand List date through July 31 and are payable in one installment due January 1. It is the policy of the Town to record deferred revenue for property taxes receivable at June 30. Property taxes collected prior to June 30 that are applicable to the subsequent year's assessment are reported as deferred revenue. Taxes become overdue one month after the installment due date. Interest at the rate of 1.5% per month accrues on all overdue taxes. The Town files liens against property if taxes that are due July 1 remain unpaid on the following June 30.

F. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value at the date of donation. The intangible asset consists of a perpetual easement agreement and is recorded at fair value and is not amortized. In accordance with GASB Statement No. 51, intangible assets with indefinite useful lives are not subject to amortization.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50
Building improvements	20
Public domain infrastructure	40
System infrastructure	60
Vehicles	8
Office equipment	5
Computer equipment	5

H. Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports a deferred charge on refunding and deferred outflows related to pension and OPEB in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. A deferred outflow of resources related to pension and OPEB results from differences between expected and actual experience and investment gains or losses. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plan (active employees and inactive employees). No deferred outflows of resources affect the governmental fund financial statements in the current year.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

I. Deferred Inflows of Resources

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period or periods and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports advance property tax collections and deferred inflows of resources related to pensions and OPEB in the government-wide statement of net position. A deferred inflow of resources related to pension and OPEB results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plan (active employees and inactive employees). Advance property tax collections represent taxes inherently associated with a future period. This amount is recognized during the period in which the revenue is associated. For governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from the following sources: property taxes and long-term loans. These amounts are deferred and recognized as an inflow of resources (revenue) in the period that the amounts become available.

J. Compensated Absences

Employees are paid by a prescribed formula for absence due to vacation or sickness. For eligible Town employees and Board of Education noncertified employees, sick time may be accumulated and paid upon death, retirement or termination, up to certain limits. The Town does not recognize sick pay liability for Board of Education certified staff. The Town does not accrue vacation pay liability because employees are generally not allowed to carry vacation time over to the following year.

A special revenue fund, the Employee Leave Liability Fund, has been established to offset the Town's future liability for unused, accrued sick pay earned by Town employees in accordance with official personnel policies. The fund is used to pay employees who are entitled to cash payments for unused sick leave. The General Fund generally provides for the payment of compensated absences for active employees.

K. Net Pension Liability

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

L. Net OPEB Liability

The net OPEB liability is measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position. The OPEB plan's fiduciary net position is determined using the same valuation methods that are used by the OPEB plan for purposes of preparing its statement of fiduciary net position. The net OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

M. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Significant bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

N. Equity

Equity in the government-wide financial statements is defined as “net position” and is classified in the following categories:

Net Investment in Capital Assets

This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

Restricted

This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restrictions are externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Unrestricted

This component of net position consists of net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that do not meet the definition of “restricted” or “net investment in capital assets.”

The equity of the fund financial statements is defined as “fund balance” and is classified in the following categories:

Nonspendable Fund Balance

This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

Restricted Fund Balance

This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

Committed Fund Balance

This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (Town Council). Amounts remain committed until action is taken by the Town Council (resolution) to remove or revise the limitations.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Assigned Fund Balance

This balance represents amounts constrained for the intent to be used for a specific purpose by the Town Council or Director of Finance, who have been delegated authority to assign amounts by the Town Charter.

Unassigned Fund Balance

This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

O. Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures during the fiscal year. Accordingly, actual results could differ from those estimates.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

The Town adheres to the following procedures in establishing the budgetary data reported in the financial statements for the General Fund. Prior to March 16, the Town Manager submits to the Town Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.

Two public hearings are held by the Town Council, at which taxpayer comments are obtained, and then the Town Council legally adopts the budget by a majority vote of all its members. If the Town Council fails to adopt a budget within ten days after holding its second public hearing, the Town Manager's budget becomes the Town budget.

- The Town Manager is authorized to transfer budgeted amounts within departments within any fund, except within the Board of Education. The Town Council, during the last six months of the year, may transfer any unencumbered appropriations between departments, except for the Board of Education. The Board of Education is responsible for establishing its own system of budgetary control and certification of the sufficiency of unexpended and unencumbered balance of appropriation. The Town Council may authorize additional appropriations from unappropriated and unencumbered General Fund balance up to \$375,000 (amount not rounded). Special appropriations between \$375,000 and \$975,000 (amount not rounded) require a Town ordinance. Special appropriations over \$975,000 (amount not rounded) require voter approval.
- Formal budgetary integration is employed as a management control device during the year for the General Fund legally adopted budget.
- Except for encumbrance accounting, the budget is prepared on the modified accrual basis of accounting.
- The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level for the General Fund.
- Budgeted amounts shown are as amended. There were no additional appropriations from fund balance during 2018-19.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Generally, all unencumbered appropriations lapse at year end, except those for the Capital Projects Funds. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as committed or assigned fund balance, depending on the nature of restriction, and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a “qualified public depository” as defined by Statute, or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an “out of state bank” as defined by the Statutes, which is not a “qualified public depository.”

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF) and the State Tax Exempt Proceeds Fund (TEPF). These investment pools are under the control of the State Treasurer, with oversight provided by the Treasurer’s Cash Management Advisory Board, and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

Deposits

Deposit Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the Town’s deposit will not be returned. The Town does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the State of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository’s risk-based capital ratio.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$50,887 of the Town's bank balance of \$52,160 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 45,698
Uninsured and collateral held by the pledging bank's trust department, not in the Town's name	<u>5,189</u>
Total Amount Subject to Custodial Credit Risk	\$ <u><u>50,887</u></u>

Cash Equivalents

At June 30, 2019, the Town's cash equivalents amounted to \$18,946. The following table provides a summary of the Town's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year.

	<u>Standard & Poor's</u>
State Short-Term Investment Fund (STIF)	AAA
UBS*	

*Not rated

Investments

Investments as of June 30, 2019 in all funds consisted of \$89,082 as follows:

Investments:	
Special Revenue Fund:	
Mutual Funds	\$ <u>141</u>
Pension and OPEB Trust Funds:	
Corporate Bonds	6,604
U.S. Government Securities	8,744
Common Stocks	35,149
Mutual Funds	<u>38,444</u>
Total pension trust funds	<u>88,941</u>
Total Investments	\$ <u><u>89,082</u></u>

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Investment Type	Fair Value	Investment Maturities (Years)		
		Less Than 1	1 - 10	More than 10
Interest-bearing investments:				
U.S. government securities	\$ 8,744	\$	\$ 2,716	\$ 6,028
Corporate bonds	<u>6,604</u>	<u>73</u>	<u>4,843</u>	<u>1,688</u>
Total	15,348	\$ <u>73</u>	\$ <u>7,559</u>	\$ <u>7,716</u>
Other investments:				
Common stocks	35,149			
Mutual funds	<u>38,585</u>			
Total Investments	\$ <u>89,082</u>			

Credit Risk

Generally, credit risk is the risk that an issuer of a debt-type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure. Presented below is the rating of investments for each debt type investment.

Average Rating	Corporate Bonds	U.S. Government Securities
Aaa	\$ 1,770	\$ 8,744
Aa2	133	
A1	119	
A2	778	
A3	854	
Baa1	586	
Baa2	458	
Baa3	995	
Ba1	233	
Ba2	278	
Ba3	110	
B1	73	
B2	73	
B3	90	
Unrated	<u>54</u>	
	\$ <u>6,604</u>	\$ <u>8,744</u>

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Interest Rate Risk

The Town limits its maximum final stated maturities to 15 years, unless specific authority is given to exceed. To the extent possible, the Town will attempt to match its investments with anticipated cash flow requirements.

Credit Risk - Investments

As indicated above, State Statutes limit the investment options of cities and towns. The Town has an investment policy that allows the same type of investments as State Statutes.

Concentration of Credit Risk

The Town's investments are maintained in open-end mutual funds and are therefore not subject to concentration of credit risk market conditions.

Custodial Credit Risk

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk. At June 30, 2019, the Town did not have any uninsured and unregistered securities held by the counterparty, or by its trust department or agent that were not in the Town's name.

Fair Value Measurement

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements); followed by quoted prices in inactive markets or for similar assets or with observable inputs (Level 2 measurements); and the lowest priority to unobservable inputs (Level 3 measurements). The Town has the following recurring fair value measurements as of June 30, 2019:

	<u>Fair Value</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Investments by fair value level:				
U.S. Government Securities	\$ 8,744	\$ 8,744	\$	\$
Corporate Bonds	6,604		6,604	
Common Stock	35,149	35,149		
Mutual Funds	<u>38,585</u>	<u>38,585</u>		
Total Investments by Fair Value Level	\$ <u>89,082</u>	\$ <u>82,478</u>	\$ <u>6,604</u>	\$ <u>-</u>

Mutual funds and common stock classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. U.S. Government securities and corporate bonds classified as Level 2 of the fair value hierarchy are valued using matrix pricing techniques. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

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4. RECEIVABLES

Receivables as of year end for the Town's individual major funds and nonmajor, internal service and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Nonmajor and Other Funds</u>	<u>Total</u>
Receivables:			
Taxes	\$ 1,364	\$	\$ 1,364
Accounts	363	766	1,129
Housing loans			
Intergovernmental		171	171
Gross receivables	<u>1,727</u>	<u>937</u>	<u>2,664</u>
Less allowance for uncollectibles	<u>94</u>		<u>94</u>
Net Total Receivables	<u>\$ 1,633</u>	<u>\$ 937</u>	<u>\$ 2,570</u>

The above table does not include accrued interest on property taxes of \$647.

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5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases and Adjustments</u>	<u>Ending Balance</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 7,847	\$	\$	\$ 7,847
Construction in progress	917	3,427		4,344
Intangible assets	2,770			2,770
Total capital assets not being depreciated	<u>11,534</u>	<u>3,427</u>	<u>-</u>	<u>14,961</u>
Capital assets being depreciated:				
Buildings	76,511	256		76,767
Improvements other than buildings	10,541	540	(15)	11,066
Furniture, fixtures and equipment	34,347	1,829	(433)	35,743
Infrastructure	51,192	1,003		52,195
Total capital assets being depreciated	<u>172,591</u>	<u>3,628</u>	<u>(448)</u>	<u>175,771</u>
Less accumulated depreciation for:				
Buildings	(35,430)	(1,634)		(37,064)
Improvements other than buildings	(4,803)	(503)	15	(5,291)
Furniture, fixtures and equipment	(21,774)	(2,313)	430	(23,657)
Infrastructure	(29,415)	(698)		(30,113)
Total accumulated depreciation	<u>(91,422)</u>	<u>(5,148)</u>	<u>445</u>	<u>(96,125)</u>
Total capital assets being depreciated, net	<u>81,169</u>	<u>(1,520)</u>	<u>(3)</u>	<u>79,646</u>
Governmental Activities Capital Assets, Net	<u>\$ 92,703</u>	<u>\$ 1,907</u>	<u>\$ (3)</u>	<u>\$ 94,607</u>

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General Government	\$ 375
Public Safety	987
Public Works	996
Community Planning & Development	261
Health & Community Services	96
Library	97
Parks & Recreation	313
Board of Education	<u>2,023</u>
Total Depreciation Expense	<u>\$ 5,148</u>

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Construction Projects

The Town has 58 active construction projects as of June 30, 2019. The projects include various school and Town improvements project authorizations. At year end, the Town's appropriation balances are as follows:

Project	Cumulative Authorizations	Spent-to- Date	Remaining Commitment
Town Hall/Community Center Bldg & Improvements	\$ 33,532	\$ 7,721	\$ 25,812
Computer System Replacement	5,170	4,431	739
Public Works Equipment Reserve	4,098	4,009	89
Public Safety Equipment Reserve	4,015	3,933	82
Road Reconstruction	3,728	3,584	144
OCR Compliance	2,781	2,557	224
Newington High School Career Tech Renovations	2,420	2,196	224
Parks & Grounds Equipment Reserve	1,444	1,382	62
Park, Pool & Playground Improvements	1,439	1,417	22
Lease Proceeds	1,421	1,419	1
John Wallace Middle School S.T.E.M. Academy	1,198	1,153	45
Drainage Improvement	1,149	1,003	147
General Property Improvements	1,066	1,045	20
School Bus	1,053	398	655
Tax Revaluation Reserve	1,045	1,007	38
Other various projects	22,662	19,818	2,844
Total	\$ <u>88,221</u>	\$ <u>57,073</u>	\$ <u>31,148</u>

6. INTERFUND ACCOUNTS

During the course of operations, transactions are processed through the General Fund on behalf of other funds. A summary of General Fund interfund balances as of June 30, 2019 is presented below:

Receivable Fund	Payable Fund	Amount
General Fund	Nonmajor Governmental Funds	8
General Fund	Fiduciary Trust Funds	\$ <u>186</u>
Total		\$ <u>194</u>

All interfund receivables and payables represent routine recurring transactions that are temporary in nature.

TOWN OF NEWINGTON, CONNECTICUT
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Interfund transfers:

	Transfer In				
	General	Capital Projects	Nonmajor Governmental	Internal Service	Total Transfers Out
Transfers out:					
General Fund	\$	\$ 3,719	\$ 100	\$ 35	\$ 3,854
Nonmajor Governmental	149	106			255
Total Transfers In	\$ 149	\$ 3,825	\$ 100	\$ 35	\$ 4,109

Transfers are used to move General Fund revenues to finance various capital projects in accordance with budgetary authorizations, as well as to transfer amounts provided as subsidies or matching funds for various grant programs.

7. LONG-TERM DEBT

Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2019 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities:					
Bonds payable:					
General obligation bonds	\$ 4,195	\$ 9,000	\$ 695	\$ 12,500	\$ 1,140
Premiums	270	715	36	949	42
Total bonds payable	4,465	9,715	731	13,449	1,182
Compensated absences	2,435	912	1,043	2,304	911
Net OPEB liability	18,121		40	18,081	
Net pension liability	48,913		525	48,388	
Capital leases	1,074		279	795	284
Total Governmental Activity					
Long-Term Liabilities	\$ 75,008	\$ 10,627	\$ 2,618	\$ 83,017	\$ 2,377

For the governmental activities, compensated absences, net pension liability and net OPEB obligation are generally liquidated by the General Fund.

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A schedule of bonds and serial notes outstanding at June 30, 2019 is presented below:

<u>Description</u>	<u>Date of Issue</u>	<u>Amount of Interest Rate (%)</u>	<u>Balance Original Issue</u>	<u>Outstanding June 30, 2019</u>
General purpose bonds:				
Police station	02/13	1.0-4.0%	\$ 8,700	\$ 2,484
Town Hall/Community Center	06/19	3.0-5.0%	6,750	6,750
School:				
School improvements	02/13	1.0-4.0%	4,950	1,016
Board of Education Offices	06/19	3.0-5.0%	2,250	<u>2,250</u>
Total				<u>\$ 12,500</u>

The following is a schedule of bond maturities as of June 30, 2019:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 1,140	\$ 426	\$ 1,566
2021	1,125	394	1,519
2022	1,115	358	1,473
2023	1,100	322	1,422
2024	1,085	287	1,372
2025-2029	2,435	1030	3,465
2030-2034	2,250	567	2,817
2035-2039	<u>2,250</u>	<u>202</u>	<u>2,452</u>
Total	<u>\$ 12,500</u>	<u>\$ 3,586</u>	<u>\$ 16,086</u>

General Obligation Bond Anticipation Notes

<u>Date Issued</u>	<u>Maturity Date</u>	<u>Interest Rate (%)</u>	<u>Balance July 1, 2018</u>	<u>Issued</u>	<u>Retired</u>	<u>Balance June 30, 2019</u>
6/5/2019	6/4/2020	2.00	\$ -	\$ 6,000	\$ -	\$ 6,000

The outstanding bond anticipation notes were issued to fund cash flows for capital expenses.

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Debt Limit

The Town's indebtedness does not exceed the legal debt limitations as required by the Connecticut General Statutes as reflected in the following schedule:

<u>Category</u>	<u>Debt Limit</u>	<u>Net Indebtedness</u>	<u>Balance</u>
General purpose	\$ 214,947	\$ 23,829	\$ 191,118
Schools	429,894	3,266	426,628
Sewers	358,245	82,724	275,521
Urban renewal	310,479		310,479
Pension deficit	286,596		286,596

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation or \$669 million (amount not rounded). All long-term debt obligations are retired through General Fund appropriations. At June 30, 2019, the Town had \$13,800 of authorized, unissued bonds for the Town Hall and Community Center Project.

Indebtedness, in accordance with State Statutes, includes long-term debt outstanding in addition to the amount of bonds authorized and unissued against which bonds have been issued to partially finance the project or bond anticipation notes issued and outstanding. Sewer indebtedness includes overlapping debt of the Metropolitan District. As a member of the Metropolitan District (a quasi-municipal corporation that provides water supply and sewerage collection and disposal facilities for members), the Town is contingently liable for \$82,724 or 8.97% of the debt of the Metropolitan District.

Capital Leases

The Town has entered into various lease agreements as lessee for financing the acquisition for firetrucks. The lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of its future minimum lease payments as of the inception date. The asset acquired through the capital lease is as follows:

	<u>Governmental Activities</u>
Equipment	\$ 1,415
Less accumulated depreciation	<u>277</u>
Total	<u><u>\$ 1,138</u></u>

TOWN OF NEWINGTON, CONNECTICUT
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The future minimum lease obligation and the net present value of the minimum lease payments as of June 30, 2019 were as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>
2020	\$ 297
2021	297
2022	<u>224</u>
	818
Less amount for interest	<u>23</u>
Minimum Lease Payments	<u>\$ 795</u>

8. RISK MANAGEMENT

The Town is exposed to various risks of loss including torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town generally obtains commercial insurance for these risks, but has chosen to retain the risks for employee health and medical claims. The Health Insurance Internal Service Fund is utilized to report the self-insurance activity. Anthem Blue Cross/Blue Shield administers the plan, for which the Town pays a fee. The General Fund (Town and Board of Education) and Cafeteria Fund (Special Revenue Fund) contribute based on Anthem Blue Cross/Blue Shield estimates made using the Town's historical data. The Town covers all claims up to \$175,000 (amount not rounded) per participant per year with an individual stop-loss policy covering amounts exceeding the limit. In addition, the Town has an aggregate stop-loss policy that would cover claims exceeding 120% of the total estimated claims for the plan year. Settled claims for all types of commercial coverage have not exceeded coverage in any of the past three years.

The claims liability of \$723 reported in the Health Benefits Internal Service Fund at June 30, 2019 is based on GASB Statement No. 10, which requires that a liability for estimated claims incurred but not reported be recorded. Changes in the claims liability were:

	<u>Liability July 1,</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Liability June 30,</u>
2017-2018	\$ 746	\$ 9,771	\$ 9,765	\$ 752
2018-2019	752	9,517	9,546	723

TOWN OF NEWINGTON, CONNECTICUT
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9. FUND BALANCE

The components of fund balance for the governmental funds at June 30, 2019 are as follows:

	General Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total
Fund balances:				
Nonspendable:				
Inventory	\$	\$	\$ 56	\$ 56
Prepays			15	15
Total nonspendable	<u>-</u>	<u>-</u>	<u>71</u>	<u>71</u>
Restricted for:				
Grants			1,443	1,443
Permanent funds			37	37
Total restricted	<u>-</u>	<u>-</u>	<u>1,480</u>	<u>1,480</u>
Committed to:				
Education non-lapsing	1,025			1,025
Public buildings		7,650		7,650
Capital and nonrecurring projects		5,768		5,768
Public schools		1,711		1,711
Land acquisition		48		48
Parks and recreation		430		430
Education			738	738
Cemetery maintenance			1,536	1,536
Public safety activities			43	43
Recreation programs			990	990
Employee leave liability			625	625
Volunteer ambulance			202	202
Volunteer firefighters			137	137
General government			31	31
Total committed	<u>1,025</u>	<u>15,607</u>	<u>4,302</u>	<u>20,934</u>
Assigned to:				
Subsequent year's budget	1,100			1,100
General government - encumbrances	114			114
Public safety - encumbrances	20			20
Public works - encumbrances	2			2
Community planning and development - encumbrances	3			3
Health and community services - encumbrances	1			1
Parks and recreation - encumbrances	25			25
Education - encumbrances	4,021			4,021
Total assigned	<u>5,286</u>	<u>-</u>	<u>-</u>	<u>5,286</u>
Unassigned	<u>19,258</u>			<u>19,258</u>
Total Fund Balances	<u>\$ 25,569</u>	<u>\$ 15,607</u>	<u>\$ 5,853</u>	<u>\$ 47,029</u>

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Major encumbrances are reported in the assigned fund balance of the General Fund of \$4,186, committed fund balance for the Capital Projects Fund of \$1,492, and committed fund balance of Nonmajor Governmental Funds of \$69.

10. OTHER POST EMPLOYMENT BENEFITS

Other Post-Employment Benefits Trust

A. Plan Description (amounts not rounded)

The Town provides post employment benefits for Police Department, Teachers and certain other retirees. This benefit is provided per various bargaining agreements. The Town pays for 100% of retiree and spouse costs for Police and 75% of retiree costs for Town and Board of Education administrators. The Town is required to provide medical, dental and life insurance to certain retired police officers. The Town is also required to provide medical and dental insurance to certain other retirees until the retirees reach the age of 65 or unless covered elsewhere. The post employment benefits plan is a single-employer defined benefit healthcare plan administered by the Town. The post employment benefits plan is considered to be part of the Town's financial reporting entity and is included in the Town's financial report as the Other Post Employment Benefits Trust Fund. The Town does not issue a separate stand-alone financial statement for this program.

Management of the post employment benefits plan is vested with the Town Manager and Director of Finance. Policy oversight is provided by the Employee Insurance and Pension Benefits Committee, which consists of eleven members: five who specialize in the employee benefits field, two from the Town Council, two from the Board of Education and two alternate members.

At July 1, 2017, plan membership consisted of the following:

Active employees	578
Retired employees	<u>128</u>
Total	<u><u>706</u></u>

B. Funding Policy and Benefits Provided

The Town has established a trust fund to irrevocably segregate assets to fund the liability associated with post employment benefits. The fund is reported as a trust fund in accordance with GASB guidelines. The annual actuarially determined contribution payment is transferred into this account annually from the General Fund and budgeted as part of the budgeting process, which is approved by the Town Council.

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The Town's funding strategy for post employment obligations are based upon characteristics of benefits on three distinct groups of employees established within their respective collective bargaining units and/or contracts and include the following:

- AFSCME Board of Education and Town employees are eligible for retiree health care coverage until age 65 upon attainment of normal or early retirement. Normal retirement is the earlier of age 63 or completion of 25 years of service. Early retirement is age 55, and 5 years of continuous service or 15 years of aggregate service. Coverage is pre-65 only. Post-65 non-Medicare eligible retirees can continue coverage at their own expense.
- Police officers are eligible for retiree health care coverage until age 65 upon attainment of normal or early retirement. Normal retirement is the earlier of age 50 or completion of 20 years of service. Early retirement is age 45 and 10 years of continuous service. For officers hired on or after January 1, 2007, normal retirement is the completion of 25 years of service regardless of age and an officer retiring prior to normal retirement shall not be eligible for retiree health care benefits.
- Per state statute, any Teacher and School Certified Administrator hired prior to March 1986 that does not qualify for Medicare is eligible for retiree health coverage for life, at the earlier of age 55 with 20 years of service or 25 years of service. Those qualifying for Medicare are allowed to remain on the health insurance plan until age 65.
- Surviving spouses of retired teachers and nonteachers at the school are allowed to remain on the plan.
- Surviving spouses of retirees and actives eligible to retire are allowed to remain on the plan.

C. Investments

Investment Policy

OPEB Benefits Plan's policy in regard to the allocation of invested assets is established and may be amended by the Employee Insurance and Pension Benefits Committee by a majority vote of its members. It is the policy of the Employee Insurance and Pension Benefits Committee to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. Employee Insurance and Pension Benefits Committee's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

Rate of Return

For the year ended June 30, 2019, the annual money-weighted rate of return on investments, net of investment expense, was 8.11%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

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D. Net OPEB Liability of the Town

The Town's net OPEB liability was measured as of June 30, 2019. The components of the net OPEB liability of the Town at June 30, 2019, were as follows:

Total OPEB liability	\$	26,097
Plan fiduciary net position		<u>8,016</u>
Net OPEB Liability	\$	<u><u>18,081</u></u>
Plan fiduciary net position as a percentage of the total OPEB liability		30.72%

Actuarial Assumptions

The total OPEB liability at June 30, 2019 was determined by an actuarial valuation as of July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.75%
Salary increases	Graded by age for Teachers and Administrators; 3.50% for all others
Investment rate of return	7.13%
Healthcare cost trend rates	5.70%-4.70% over 65 years

Mortality rates for healthy teachers were based on the RP-2000 Combined Healthy Mortality Table for males and females, projected forward 19 years using scale AA, with a two-year age setback. Mortality rates for disabled teachers were based on RP-2000 Combined Healthy Mortality Table for males and females, projected forward 19 years using scale AA, with an eight-year set forward. Mortality rates for all other healthy participants were based on the RP-2000 Combined Healthy Mortality Table for males and females, projected forward 19 years using scale AA, with an eight-year age set forward. Mortality rates for all other disabled participants were based on RP-2000 Combined Healthy Mortality Table for males and females, with generational projection per scale AA.

The plan has not had a formal actuarial experience study performed.

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The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset as of June 30, 2019 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Core Fixed Income	32.0 %	2.4 %
Global Bonds	8.0	0.4
U.S. Large Cap	34.0	4.3
U.S. Small and Mid Cap	10.5	5.4
Non-US Equity	15.5	5.8
Total	100.0 %	

E. Discount Rate

The discount rate used to measure the total OPEB liability was 7.13%. The projection of cash flows used to determine the discount rate assumed that Town contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

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F. Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balances as of July 1, 2018	\$ 24,961	\$ 6,840	\$ 18,121
Changes for the year:			
Service cost	774		774
Interest on total OPEB liability	1,784		1,784
Employer contributions		2,123	(2,123)
Net investment income		628	(628)
Benefit payments	(1,422)	(1,422)	-
Administrative expenses		(153)	153
Net changes	1,136	1,176	(40)
Balances as of June 30, 2019	\$ 26,097	\$ 8,016	\$ 18,081

G. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease 6.13%	Current Discount Rate 7.13%	1% Increase 8.13%
Net OPEB Liability	\$ 20,563	\$ 18,081	\$ 15,892

TOWN OF NEWINGTON, CONNECTICUT
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H. Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease 4.7% Decreasing to 3.7%	Healthcare Cost Trend Rates 5.7% Decreasing to 4.7%	1% Increase 6.7% Decreasing to 5.7%
Net OPEB Liability	\$ <u>15,100</u>	\$ <u>18,081</u>	\$ <u>21,593</u>

I. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the Town recognized OPEB expense of \$2,270. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 560	\$
Changes of assumptions	67	
Net difference between projected and actual earning on OPEB plan investments		126
Total	\$ <u>627</u>	\$ <u>126</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30

2020	\$ 66
2021	66
2022	66
2023	75
2024	100
Thereafter	128

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The following schedule presents the net position held in trust for OPEB benefits at June 30, 2019 and the changes in net position for the year ended June 30, 2019:

STATEMENT OF NET POSITION

Assets:	
Investments	\$ <u>8,214</u>
Liabilities:	
Accounts payable	12
Due to other funds	<u>186</u>
Total liabilities	<u>198</u>
Net Position:	
Restricted for OPEB Benefits	\$ <u><u>8,016</u></u>

STATEMENT OF CHANGES IN NET POSITION

Additions:	
Contributions:	
Employer	\$ <u>2,123</u>
Investment income:	
Net appreciation in fair value of investments	419
Interest and dividends	<u>241</u>
Total investment income	660
Less investment expense	<u>32</u>
Net investment income	<u>628</u>
Total additions	<u>2,751</u>
Deductions:	
Benefits	1,422
Administration	<u>153</u>
Total deductions	<u>1,575</u>
Change in Net Position	1,176
Net Position - Beginning of Year	<u>6,840</u>
Net Position - End of Year	\$ <u><u>8,016</u></u>

Other Post Employment Benefit - Connecticut State Teachers Retirement Plan

A. Plan Description

Teachers, principals, superintendents or supervisors engaged in service of public schools plus professional employees at State Schools of higher education are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan (TRS-RHIP), a cost sharing multiple-employer defined benefit other post employment benefit plan administered by the Teachers' Retirement Board (TRB), if they choose to be covered.

Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at www.ct.gov/trb.

B. Benefit Provisions (amounts not rounded)

There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplement Plans provide coverage for those participating in Medicare but not receiving Subsidized Local School District Coverage.

Any member who is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, and any remaining portion is used to offset the district's cost. The subsidy amount is set by statute and has not increased since July 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member who is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplement Plans. Effective July 1, 2018, the System added a Medicare Advantage Plan option. Active members, retirees and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits) under the Medicare Advantage Plan. Retired members who choose to enroll in the Medicare Supplement Plan are responsible for the full difference in the premium cost between the two plans. Additionally, effective July 1, 2018, retired members who cancel their health care coverage or elect to not enroll in a CTRB sponsored health care coverage option must wait two years to re-enroll.

Survivor Health Care Coverage

Survivors of former employees or retirees remain eligible to participate in the plan and continue to be eligible to receive either the \$110 monthly subsidy or participate in the TRB-Sponsored Medicare Supplement Plans, as long as they do not remarry.

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C. Eligibility

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

Credited Service

One month for each month of service as a teacher in Connecticut public schools, maximum 10 months for each school year. Ten months of credited service constitutes one year of Credited Service. Certain other types of teaching services, State employment, or wartime military service may be purchased prior to retirement if the member pays one-half the cost.

Normal Retirement

Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.

Early Retirement

Age 55 with 20 years of Credited Service including 15 years of Connecticut service, or 25 years of Credited Service including 20 years of Connecticut service.

Proratable Retirement

Age 60 with 10 years of Credited Service.

Disability Retirement

No service requirement if incurred in the performance of duty, and 5 years of Credited Service in Connecticut if not incurred in the performance of duty.

Termination of Employment

Ten or more years of Credited Service.

D. Contributions (Amounts not Rounded)

State of Connecticut

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The State contributions are not currently actuarially funded. The State appropriates from the General Fund one third of the annual costs of the Plan. Administrative costs of the Plan are financed by the State. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the State will pay for any long-term shortfall arising from insufficient active member contributions.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

Employees

Each member is required to contribute 1.25% of their annual salary up to \$500,000. Contributions in excess of \$500,000 will be credited to the Retiree Health Insurance Plan.

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E. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net OPEB liability, the related State support and the total portion of the net OPEB liability that was associated with the Town was as follows:

Town's proportionate share of the net OPEB liability	\$	-
State's proportionate share of the net OPEB liability associated with the Town		<u>20,814</u>
Total	\$	<u><u>20,814</u></u>

The net OPEB liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as June 30, 2018. At June 30, 2019, the Town has no proportionate share of the net OPEB liability.

For the year ended June 30, 2019, the Town recognized OPEB expense and revenue of \$(6,914) in Exhibit II.

F. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Health care costs trend rate	
Pre-Medicare	5.95% decreasing to 4.75% by 2025
Medicare	5.00% decreasing to 4.75% by 2028
Salary increases	3.25-6.50%, including inflation
Investment rate of return	3.00%, net of OPEB plan investment expense, including inflation
Year fund net position will be depleted	2019

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale, and further adjusted to grade in increases (5% for females and 8% for males) over age 80. For disabled retirees, mortality rates were based on the RPH-2014 Disabled Mortality Table projected to 2020 using the BB improvement scale.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2010 - June 30, 2015.

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The long-term expected rate of return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net investment expense and inflation) for each major asset class. The long-term expected rate of return was determined by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The plan is 100% invested in U.S. Treasuries (Cash Equivalents) for which the expected 10-Year Geometric Real Rate of Return is (0.27%).

G. Discount Rate

The discount rate used to measure the total OPEB liability was 3.87%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current member contribution rate and that contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members. No future State contributions were assumed to be made. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2019 and, as a result, the Municipal Bond Index Rate was used in the determination.

H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate

The Town's proportionate share of the net OPEB liability is \$-0- and, therefore, the change in the health care cost trend rate or the discount rate would only impact the amount recorded by the State of Connecticut.

I. Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan. Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report at www.ct.gov.

11. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

Defined Benefit Plans

A. Plan Description and Benefits Provided

The Town maintains four single-employer, contributory (except for Volunteer Firefighters' Plan), defined benefit pension plans. The plans cover substantially all full-time employees except certified personnel at the Board of Education. The four pension plans are part of the Town's financial reporting entity and are accounted for in the Pension Trust Funds: Municipal Employees', Police Officers', Administrative Employees' and Volunteer Firefighters' Plans. Each plan provides retirement, disability and death benefits to plan members and beneficiaries. The Charter provides the authority to establish and amend benefit provisions to the Town Council. Stand-alone financial statements are not issued.

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Management of the plans rests with the Town Manager and Director of Finance. Policy oversight is provided by The Employee Insurance and Pension Benefits Committee (EIPBC), which consists of eleven members: five who specialize in the employee benefits field, two from the Town Council, two from the Board of Education and two alternate members.

Municipal Employees' Plan

All bargaining unit employees are eligible to participate in the plan except elected officials, police officers and certified professional employees of the Newington Board of Education. Effective January 1, 2007, the plan was closed to all new hires. Benefits vest after 5 years of continuous service or 15 years of aggregate service. The normal retirement is the earlier of age 63 or completion of 25 years of service.

Pension benefits for normal retirement under the Municipal Employees' Plan are based on the average rate of earnings during the three years for which the participants' earnings were at their highest level (final earnings). The participants' yearly pension amount will be equal to 1.7% of the final earnings multiplied by the number of years of aggregate service through July 1, 1990 plus 2% of final earnings times years of aggregate service since July 1, 1990. The plan permits early retirement for participants at age 55 with 5 years of continuous service or 15 years of aggregate service.

Police Officers' Plan

All Police Officers, Canine Control officers and Public Safety Dispatchers of the Newington Police Department are eligible to participate in the plan. Benefits vest after 10 years of full-time service. Normal retirement is the earlier of age 50 or 20 years of service. For employees hired after October 1, 2013 normal retirement is the later of age 50 or 25 years of service.

Pension benefits for normal retirement under the Police Officers' Plan are based on the average rate of earnings during the three years of which the participants' earnings were at their highest level (final earnings). The participants' yearly pension benefit will be equal to 2.5% of the final earnings multiplied by the years of service. For employees hired after January 1, 2007, the benefit is capped at 70% of base compensation in the year prior to retirement. The plan permits early retirement for participants at age 45 with 10 years of service (or 20 years of service if hired after January 1, 2007) with benefits reduced by the appropriate early retirement adjustment.

Administrative Employees' Plan

All administrative or technical employees not covered under the Municipal Employees' Plan or Police Officers' Plan are eligible under the Administrative Employees' Plan. Effective January 1, 1997, the plan was closed to all new hires. Benefits vest after 5 years of continuous service or 15 years of aggregate service. Normal retirement is the earlier of age 65 or 30 years of service.

Pension benefits for normal retirement under the Administrative Employees' Plan are based on the rate of earnings for the highest average earnings received in any three consecutive years. The participants' yearly pension amount will be equal to 1.75% of final earnings up to \$10,000 (amount not rounded) plus 2% of final earnings in excess of \$10,000 multiplied by the number of years of aggregate service. The plan permits early retirement for participants at age 55 who have 10 years of continuous service or 15 years of aggregate service. Benefits for early retirement are computed based on the normal retirement benefit and adjusted by the appropriate early retirement adjustment factor.

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Volunteer Firefighters' Plan (amounts not rounded)

Effective July 1, 1994, accrued benefits for eligible members of the Newington Volunteer Fire Department are frozen for all but 17 participants. Ongoing benefits are provided through a new Volunteer Firefighters' Defined Contribution Plan. Benefits vest after 10 years of service. Normal retirement age is 60.

The 17 continuing participants receive benefit enhancements that will be phased in over a 5-year period. Monthly pension benefit amount for normal retirement for those who continue in this Volunteer Firefighters' Plan is equal to \$120 based on the completion of ten years of credited service plus \$7.50 for each additional year of service effective July 1, 1999 (increasing \$.50 each July 1, maximum to \$12.00). There are also percentage increases in the benefits if the participant is an officer of the Volunteer Fire Department for at least five years. The pension plan is closed to new entrants.

As of July 1, 2018, for the Municipal, Police, and Administrative, and as of July 1, 2017 Firefighters, the plan membership of defined benefit plans consisted of the following:

	<u>Municipal</u>	<u>Police</u>	<u>Administrative</u>	<u>Firefighters</u>
Retirees and beneficiaries	179	75	31	43
Terminated participants	4	3	2	37
Active participants	<u>85</u>	<u>57</u>	<u>6</u>	<u>24</u>
Total	<u><u>268</u></u>	<u><u>135</u></u>	<u><u>39</u></u>	<u><u>104</u></u>

B. Summary of Significant Accounting Policies and Plan Asset Matters

Basis of Accounting

The four Pension Trust Funds are accounted for using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Method Used to Value Investments

Investments are reported at fair value. Investment income is recognized when earned and gains and losses on sales or exchanges of investments are recognized on the transaction date. Unrealized gains and losses due to appreciation and depreciation of plan assets are also recognized at fiscal year end.

Basis of Accounting

Financial statements are prepared using the accrual basis of accounting for the three defined benefit pension plans. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

Method Used to Value Investments

Investments are reported at market value. Securities traded on a national exchange are valued at the last reported sales price. Investment income is recognized as earned.

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C. Funding Policy

The contribution requirements of plan members, with the exception of the Firefighters' Plan which is noncontributory, are established and may be amended by the Town Council, subject to union contract negotiation. If an employee leaves covered employment or participation or dies before meeting the vesting requirements, accumulated employee contributions and interest thereon are refunded. The Town is required to contribute the amount necessary to finance the benefits for its employees, net of employee contributions, as determined by its actuaries. In conjunction with the application of GASB 68, the Town Council adopted a plan for future contributions in May of 2016. Investment services and actuarial valuations are paid by the individual plans. Other costs of administering the plans are paid by the Town. The employees' required contribution rates and the Town's current rate of annual covered payroll is presented in the following table:

	<u>Municipal</u>	<u>Police</u>	<u>Administrative</u>
Employee required contribution	4.5%	8.5%	4.5%
Town current rate	28.67%	56.54%	67.47%

D. Pension Trust Funds

The Town maintains various pension trust funds to account for its fiduciary responsibility. The following schedules present the net position held in trust for pension benefits at June 30, 2019 and the changes in net position for the year then ended.

Schedule of Plan Net Position							
	Municipal	Police	Administrative	Volunteer Firefighters' Plans			
	Employee's	Officer's	Employees'	Defined	Defined		
	Plan	Plan	Plan	Benefit	Contribution	Eliminations	Total
Assets:							
Cash and equivalents	\$ 650	\$ 1,503	\$ 142	\$	\$ 773	\$	\$ 3,068
Investments	25,281	47,825	5,405	751	1,465		80,727
Due from other funds					147	(147)	-
Total assets	25,931	49,328	5,547	751	2,385	(147)	83,795
Liabilities:							
Due to other funds				147		(147)	-
Net Position Restricted for							
Pension Benefits	\$ 25,931	\$ 49,328	\$ 5,547	\$ 604	\$ 2,385	\$ -	\$ 83,795

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	Schedule of Changes in Plan Net Position					
	<u>Municipal Employees' Plan</u>	<u>Police Officers' Plan</u>	<u>Administrative Employees' Plan</u>	<u>Volunteer Firefighters' Plans Defined Benefit</u>	<u>Defined Contribution</u>	<u>Total Pension Trust Funds</u>
Additions:						
Contributions:						
Employer	\$ 1,753	\$ 3,496	\$ 517	\$ 106	\$ 73	\$ 5,945
Plan members	250	598	24		11	883
Total contributions	<u>2,003</u>	<u>4,094</u>	<u>541</u>	<u>106</u>	<u>84</u>	<u>6,828</u>
Investment income:						
Net appreciation						
in fair value of investments	1,372	2,553	294	8	189	4,416
Interest and dividends	752	1,396	167	34		2,349
Total investment income	<u>2,124</u>	<u>3,949</u>	<u>461</u>	<u>42</u>	<u>189</u>	<u>6,765</u>
Less investment expenses	113	210	25	2		350
Net investment income	<u>2,011</u>	<u>3,739</u>	<u>436</u>	<u>40</u>	<u>189</u>	<u>6,415</u>
Total additions	<u>4,014</u>	<u>7,833</u>	<u>977</u>	<u>146</u>	<u>273</u>	<u>13,243</u>
Deductions:						
Benefits	2,931	3,686	985	119	45	7,766
Administration	28	38	7	4	15	92
Total deductions	<u>2,959</u>	<u>3,724</u>	<u>992</u>	<u>123</u>	<u>60</u>	<u>7,858</u>
Net increase (decrease)	1,055	4,109	(15)	23	213	5,385
Net Position at Beginning of Year	<u>24,876</u>	<u>45,219</u>	<u>5,562</u>	<u>581</u>	<u>2,172</u>	<u>78,410</u>
Net Position at End of Year	<u>\$ 25,931</u>	<u>\$ 49,328</u>	<u>\$ 5,547</u>	<u>\$ 604</u>	<u>\$ 2,385</u>	<u>\$ 83,795</u>

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E. Investments

Investment Policy

The Municipal, Police and Administrative pension plans' policy in regard to the allocation of invested assets is established and may be amended by the EIPBC by a majority vote of its members. The Firefighters pension plan allocation of invested assets is amended by the Director of Finance in conjunction with the Fire Commissioners. It is the policy of the Town to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the adopted asset allocation policy for the year ended June 30, 2019:

Asset Class	Municipal Employees Target Allocation	Police Target Allocation	Administrative Employees Target Allocation	Firefighters Target Allocation
Strategic Bond	35 %	35 %	35 %	25 %
Intermediate Fixed Income				25
Global Bond Fund	5	5	5	18
Total fixed	<u>40</u>	<u>40</u>	<u>40</u>	<u>68</u>
S & P 500 Index	34	34	34	14
Middle Company				4
Small Company	10	10	10	4
Developed Foreign Equities	16	16	16	7
Emerging Markets				3
Total equity	<u>60</u>	<u>60</u>	<u>60</u>	<u>32</u>
Total Allocation	<u>100 %</u>	<u>100 %</u>	<u>100 %</u>	<u>100 %</u>

The plans did not have any concentrations that warranted disclosure.

Rate of Return

For the year ended June 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.82% for Administrative Employees, 7.97% for Municipal Employees, 7.94% for Police and 7.06% for Firefighters, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

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F. Net Pension Liability of the Town

The components of the net pension liability of the Town at June 30, 2019, were as follows:

	<u>Municipal Employees</u>	<u>Police</u>	<u>Administrative Employees</u>	<u>Firefighters</u>
Total pension liability	\$ 46,464	\$ 70,262	\$ 11,748	\$ 1,324
Plan fiduciary net position	<u>25,931</u>	<u>49,328</u>	<u>5,547</u>	<u>604</u>
Net Pension Liability	<u>\$ 20,533</u>	<u>\$ 20,934</u>	<u>\$ 6,201</u>	<u>\$ 720</u>
Plan fiduciary net position as a percentage of the total pension liability	55.81%	70.21%	47.22%	45.62%

The Town's net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018 for Municipal Employees, Police and Administrative Employees and July 1, 2017 Firefighters.

Actuarial Assumptions

The total pension liability for Administrative Employees, Municipal Employees and Police was determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	3.50%, average, including inflation
Investment rate of return	7.00%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Mortality for Employees, Healthy Annuitants, with generational projection per Scale AA.

The total pension liability for Firefighters was determined by an actuarial valuation as of July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	N/A
Investment rate of return	6.0%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Mortality for Employees, Healthy Annuitants, with generational projection per Scale AA.

The plans have not had a formal actuarial experience study performed.

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The long-term expected rate of return on pension plan investments was determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are per Milliman's investment consulting practice as of June 30, 2019. Best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2019 (see the discussion of the pension plan's investment policy) are summarized in the following table:

Asset Class	Municipal Employees Long-Term Expected Real Rate of Return	Police Long- Term Expected Real Rate of Return	Administrative Employees Long-Term Expected Real Rate of Return	Firefighters Long-Term Expected Real Rate of Return
Fixed:				
Strategic Bond	2.4 %	2.4 %	2.4 %	1.58 %
Intermediate Fixed Income				3.38
Global Bond Fund	0.38	0.38	0.38	0.38
Equity:				
S & P 500 Index	4.33	4.33	4.33	4.33
Middle Company Value				5.56
Small Company	5.42	5.42	5.42	4.86
Developed Foreign Equities	5.81	5.81	5.81	5.55
Emerging Markets				7.88

Discount Rate

The discount rate used to measure the total pension liability was 7.00% for Municipal Employees, Administrative Employees, and Police. The discount rate used to measure the total pension liability was 6.00% for Firefighters. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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G. Changes in Net Pension Liability

Municipal Employees' Pension Plan			
	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a)-(b)
Balances as of July 1, 2018	\$ 44,824	\$ 24,876	\$ 19,948
Changes for the year:			
Service cost	504		504
Interest on total pension liability	3,127		3,127
Differences between expected and actual experience	402		402
Changes in assumptions	538		538
Employer contributions		1,753	(1,753)
Member contributions		250	(250)
Net investment income		2,011	(2,011)
Benefit payments, including refund to employee contributions	(2,931)	(2,931)	-
Administrative expenses		(28)	28
Net changes	1,640	1,055	585
Balances as of June 30, 2019	\$ 46,464	\$ 25,931	\$ 20,533

Police Employees' Pension Plan			
	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a)-(b)
Balances as of July 1, 2018	\$ 66,857	\$ 45,219	\$ 21,638
Changes for the year:			
Service cost	1,372		1,372
Interest on total pension liability	4,732		4,732
Differences between expected and actual experience	(3)		(3)
Changes in assumptions	990		990
Employer contributions		3,496	(3,496)
Member contributions		598	(598)
Net investment income		3,739	(3,739)
Benefit payments, including refund to employee contributions	(3,686)	(3,686)	-
Administrative expenses		(38)	38
Net changes	3,405	4,109	(704)
Balances as of June 30, 2019	\$ 70,262	\$ 49,328	\$ 20,934

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Administrative Employees' Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a)-(b)
Balances as of July 1, 2018	\$ 12,104	\$ 5,562	\$ 6,542
Changes for the year:			
Service cost	48		48
Interest on total pension liability	831		831
Differences between expected and actual experience	(370)		(370)
Changes in assumptions	120		120
Employer contributions		517	(517)
Member contributions		24	(24)
Net investment income		436	(436)
Benefit payments, including refund to employee contributions	(985)	(985)	-
Administrative expenses		(7)	7
Net changes	(356)	(15)	(341)
Balances as of June 30, 2019	\$ 11,748	\$ 5,547	\$ 6,201

Volunteer Firefighters' Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a)-(b)
Balances as of July 1, 2018	\$ 1,366	\$ 581	\$ 785
Changes for the year:			
Interest on total pension liability	78		78
Differences between expected and actual experience	(1)		(1)
Employer contributions		106	(106)
Net investment income		40	(40)
Benefit payments, including refund to employee contributions	(119)	(119)	-
Administrative expenses		(4)	4
Net changes	(42)	23	(65)
Balances as of June 30, 2019	\$ 1,324	\$ 604	\$ 720

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H. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Town, calculated using the discount rate of 7.00% for Municipal Employees, Police and Administrative Employees, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Municipal Employees' Net Pension Liability	\$ 25,133	\$ 20,533	\$ 13,556
Police Net Pension Liability	29,773	20,934	13,625
Administrative Employees' Net Pension Liability	7,242	6,201	5,302

The following presents the net pension liability of the Firefighters' Plan, calculated using the discount rate of 6.0% as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease 5.00%	Current Discount Rate 6.00%	1% Increase 7.00%
Firefighters Net Pension Liability	\$ 843	\$ 720	\$ 612

I. Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2019, the Town recognized pension expense of \$1,940, \$3,186, \$295, \$53 for Municipal, Police, Administrative, and Fire employees, respectively. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources				
	Municipal Employees' Pension Plan	Police Retirement Plan	Administrative Employees' Pension Plan	Volunteer Firefighters' Pension Plan	Total
Differences between expected and actual experience	\$ 219	\$ 266	\$ -	\$ -	\$ 485
Changes of assumptions	397	2,074	-	-	2,471
Total	<u>\$ 616</u>	<u>\$ 2,340</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,956</u>

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Deferred Inflows of Resources					
	Municipal Employees' Pension Plan	Police Retirement Plan	Administrative Employees' Pension Plan	Volunteer Firefighters' Pension Plan	Total
Differences between expected and actual experience	\$ 246	\$ 658	\$	\$	\$ 904
Net difference between projected and actual earning on pension plan investments	491	949	116	5	1,561
Total	<u>\$ 737</u>	<u>\$ 1,607</u>	<u>\$ 116</u>	<u>\$ 5</u>	<u>\$ 2,465</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending June 30	Municipal Employees' Pension Plan	Police Retirement Plan	Administrative Employees' Pension Plan	Volunteer Firefighters' Pension Plan	Total
2020	\$ 322	\$ 626	\$ 10	\$ 1	\$ 959
2021	(289)	(189)	(90)	(5)	(573)
2022	(100)	143	(25)		18
2023	(54)	64	(11)	(1)	(2)
2024		89			89

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

J. Payable to the Pension Plan

At June 30, 2019, the Town had no outstanding contributions to the pension plan required for the year ended June 30, 2019.

Volunteer Firefighters - Defined Contribution Plan (amounts not rounded)

In addition to the defined benefit plan described above, the Town provides a defined contribution plan to certain volunteer firefighters, which is administered by the three fire commissioners, the Town Manager and the Director of Finance. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Most current active and all new and future members of volunteer firefighters can only participate in this plan. Members are 100% vested after 10 years of service. Contributions range from \$385 per year for members with less than 6 years of service to \$805 per year for members with more than 35 years of service. The firefighters are not required to contribute to the plan; however, they can elect to defer a stipend of \$1. Stipend contributions for 2018-2019 amounted to \$11. Plan provisions and contribution requirements are established and may be amended by the Town Council.

The Town's contribution for 2018-2019, computed in accordance with plan requirements, amounted to \$73. At June 30, 2019, there were 136 members of the plan.

Connecticut Teachers Retirement System - Pension

A. Plan Description

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiple-employer defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at www.ct.gov.

B. Benefit Provisions

The plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary).

Early Retirement

Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

Disability Retirement

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

C. Contributions

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

The statutes require the State of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

Employees

Effective July 1, 1992, each teacher is required to contribute 6% of salary for the pension benefit.

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability	\$	-
State's proportionate share of the net pension liability associated with the Town		<u>104,120</u>
Total	\$	<u><u>104,120</u></u>

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as June 30, 2018. At June 30, 2019, the Town has no proportionate share of the net pension liability.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

For the year ended June 30, 2019, the Town recognized pension expense and revenue of \$11,686 in Exhibit II.

E. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increase	3.25-6.50%, including inflation
Investment rate of return	8.00%, net of pension plan investment expense, including inflation

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale, and further adjusted to grade in increased rates (5% for females and 8% for males) over age 80 for the period after service retirement and for dependent beneficiaries as well as for active members. The RPH-2014 Disabled Mortality Table projected to 2017 with Scale BB is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2010 - June 30, 2015.

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum.

For teachers who were members of the Teachers' Retirement System before July 1, 2007 and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%.

For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

TOWN OF NEWINGTON, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019
(In Thousands)

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Large Cap U.S. equities	21.0%	5.8%
Developed non-U.S. equities	18.0%	6.6%
Emerging markets (non-U.S.)	9.0%	8.3%
Core fixed income	7.0%	1.3%
Inflation linked bond fund	3.0%	1.0%
Emerging market bond	5.0%	3.7%
High yield bonds	5.0%	3.9%
Real estate	7.0%	5.1%
Private equity	11.0%	7.6%
Alternative investments	8.0%	4.1%
Liquidity fund	6.0%	0.4%
Total	100.0%	

F. Discount Rate

The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The Town's proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

H. Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan.

12. CONTINGENT LIABILITIES

The Town is subject to various legal actions arising in the normal course of business. While the ultimate outcome of the aforementioned contingencies is not determinable at this time, the Town believes that any liability or loss resulting therefrom will not materially affect the financial statements.



Required Supplementary Information

TOWN OF NEWINGTON, CONNECTICUT
GENERAL FUND
SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	<u>Budgeted Amounts</u>			<u>Variance -</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Positive</u>
				<u>(Negative)</u>
Property taxes:				
Current levy	\$ 90,739	\$ 90,739	\$ 92,219	\$ 1,480
Motor vehicle taxes	9,737	9,737	9,342	(395)
Prorated real estate	50	50		(50)
Prior year tax levies	490	490	604	114
Interest and liens	355	355	451	96
Total	<u>101,371</u>	<u>101,371</u>	<u>102,616</u>	<u>1,245</u>
Payments in lieu of taxes:				
State-Owned Property	28	28	30	2
Disabled Exemption	5	5	5	-
Additional Veteran's Exemption	28	28	27	(1)
Tax Exempt Colleges and Hospital	896	896	1,940	1,044
Total	<u>957</u>	<u>957</u>	<u>2,002</u>	<u>1,045</u>
Licenses and permits:				
Building permits	260	260	251	(9)
Vendor's permits	1	1	4	3
Gun permits	10	10	11	1
Raffle and Bingo permits	1	1		(1)
Work Within Rights of Way	12	12	27	15
Refuse handling licenses	2	2	3	1
Total	<u>286</u>	<u>286</u>	<u>296</u>	<u>10</u>
Rentals:				
Town Hall rental	4	4	2	(2)
Indian Hill Country Club	52	52	48	(4)
Other town property	44	44	52	8
Total	<u>100</u>	<u>100</u>	<u>102</u>	<u>2</u>
Investment income	<u>130</u>	<u>130</u>	<u>791</u>	<u>661</u>

(Continued on next page)

TOWN OF NEWINGTON, CONNECTICUT
GENERAL FUND
SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	<u>Budgeted Amounts</u>			<u>Variance -</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Positive</u>
				<u>(Negative)</u>
Fines:				
Parking tickets	\$ 20	\$ 20	\$ 13	\$ (7)
False alarms	10	10	14	4
Blighted Premises	3	3		(3)
Total	<u>33</u>	<u>33</u>	<u>27</u>	<u>(6)</u>
Charges for services:				
Conservation Commission	9	9	4	(5)
Zoning Board of Appeals	1	1	1	-
Town Planning and Zoning	9	9	13	4
Town Clerk Fees	475	475	467	(8)
Police	8	8	13	5
Human Services - counseling fee	5	5	3	(2)
Library - overdue fines	19	19	19	-
Dial-A-Ride Tickets	5	5	4	(1)
Scrap Metal Curbside	12	12	42	30
Engineering fees	1	1		(1)
Total	<u>544</u>	<u>544</u>	<u>566</u>	<u>22</u>
State of Connecticut:				
Public Library	1	1		(1)
Mashantucket Pequot Fund	165	165	165	-
Youth Services Bureau	20	20	21	1
Alcohol and Drug Abuse	5	5	6	1
Telecommunications Tax	115	115	89	(26)
Emergency Management Grant	18	18	22	4
Adult Education	37	37	36	(1)
Municipal Grant-In-Aid	918	918	918	-
School Building Grants	378	378	62	(316)
Health Services	15	15	3	(12)
Education Cost Sharing Grant	11,598	11,598	12,942	1,344
Total	<u>13,270</u>	<u>13,270</u>	<u>14,264</u>	<u>994</u>

(Continued on next page)

TOWN OF NEWINGTON, CONNECTICUT
GENERAL FUND
SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Federal government:				
Senior Citizen Trans Aid	\$ 9	\$ 9	\$ 11	\$ 2
Miscellaneous:				
Other - miscellaneous	84	84	55	(29)
Cancelled PY encumbrances	59	59	246	187
United Way (Human Services)	6	6	6	-
Total	<u>149</u>	<u>149</u>	<u>307</u>	<u>158</u>
Total revenues	116,849	116,849	120,982	4,133
Other financing sources:				
Transfers in	<u>748</u>	<u>748</u>	<u>749</u>	<u>1</u>
Total	<u>\$ 117,597</u>	<u>\$ 117,597</u>	121,731	<u>\$ 4,134</u>

Budgetary revenues are different than GAAP revenues because:

State of Connecticut pension expense related to the Connecticut State Teachers' Retirement System for Town teachers are not budgeted	11,686
State of Connecticut OPEB revenue related to the Connecticut State Teachers OPEB System for Town teachers are not budgeted	(6,914)
Cancellation of prior year encumbrances are recognized as budgetary revenue	(246)
The Town budgets for certain transfers that are eliminated for GAAP purposes	(600)
The Board of Education does not budget for certain intergovernmental grants that are credited against education expenditures for budgetary reporting; these amounts are recorded as revenues and expenditures for financial reporting purposes	<u>778</u>

Total Revenues and Other Financing Sources as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances -
 Governmental Funds - Exhibit IV

\$ 126,435

TOWN OF NEWINGTON, CONNECTICUT
GENERAL FUND
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	<u>Budgeted Amounts</u>			<u>Variance -</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Positive</u> <u>(Negative)</u>
General Government:				
Town Council	\$ 53	\$ 53	\$ 51	\$ 2
Town Manager	450	381	381	-
Courts	40	40	40	-
Elections	150	151	150	1
Finance	1,523	1,530	1,513	17
Town Attorney	156	226	226	-
Town Clerk	184	188	184	4
Personnel	42	42	34	8
General services	2,811	2,815	2,599	216
Total general government	5,409	5,426	5,178	248
Public Safety:				
Police Department	7,196	7,520	7,494	26
Fire Department	859	864	792	72
Street lighting	330	330	262	68
Emergency Management	4	4		4
Emergency Medical Service	34	34	32	2
Hydrants	78	81	81	-
Total public safety	8,501	8,833	8,661	172
Public Works:				
Engineering	316	316	312	4
Highway Department	2,676	2,685	2,582	103
Solid Waste Services	2,124	2,124	2,070	54
Total public works	5,116	5,125	4,964	161
Community Planning and Development:				
Planning and Development	220	221	220	1
Town Planning and Zoning	17	19	19	-
Zoning Board of Appeals	3	3	2	1
Building Department	203	210	209	1
Conservation Commission	5	6	6	-
Economic Development	95	95	94	1
Total community planning and development	543	554	550	4
Health and Community Services:				
Public Health:				
Health Services	186	186	183	3
Community Services:				
Human Services	444	451	450	1
Senior and Disabled Center	574	588	581	7
Boards and Commissions	9	9	8	1
Total health and community services	1,213	1,234	1,222	12

(Continued on next page)

TOWN OF NEWINGTON, CONNECTICUT
GENERAL FUND
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	<u>Budgeted Amounts</u>			<u>Variance -</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Positive</u> <u>(Negative)</u>
Library:				
Library operations	\$ 1,773	\$ 1,786	\$ 1,766	\$ 20
Parks and Recreation:				
Parks and Recreation Administration	318	329	326	3
Grounds Maintenance	1,440	1,441	1,356	85
Total parks and recreation	1,758	1,770	1,682	88
Board of Education:				
Art	757	724	724	-
Career/Vocational	724	715	715	-
Computers	1,879	3,003	3,006	(3)
Language Arts	4,134	3,974	3,974	-
Foreign Language	1,306	1,283	1,283	-
Math	4,395	4,080	4,080	-
Music	1,160	1,264	1,264	-
Physical Education	1,536	1,470	1,470	-
Reading	4,013	3,930	3,930	-
Science	3,410	3,324	3,324	-
S.T.E.M.	603	570	571	(1)
Social Studies	3,489	3,357	3,357	-
Other Salaries	1,185	428	440	(12)
Special Education	9,164	8,556	8,555	1
Homebound	79	66	68	(2)
Adult Education	98	100	100	-
Guidance	1,208	1,160	1,160	-
Health/Nurses	651	594	593	1
Psychological Services	1,038	1,018	1,018	-
Speech and Hearing	665	634	635	(1)
Curriculum Development	402	323	323	-
Media	920	913	913	-
Board of Education	605	411	334	77
Central Direction	1,680	1,740	1,740	-
Building Direction	3,742	3,717	3,718	(1)
Supplies	253	196	197	(1)
Maintenance	2,222	4,009	4,049	(40)
Plant operation	4,721	4,415	4,273	142
Transportation	2,878	3,011	3,031	(20)
Evaluation, planning and development	93	44	44	-
Insurance	741	641	641	-
Employee benefits	12,231	12,336	11,613	723
Non-athletics	168	170	170	-
Athletics	556	520	520	-
Community service	97	109	110	(1)
Total Board of Education	72,803	72,805	71,943	862

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TOWN OF NEWINGTON, CONNECTICUT
GENERAL FUND
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	Budgeted Amounts		Actual	Variance - Positive (Negative)
	Original	Final		
Miscellaneous:				
Metropolitan District Assessment	\$ 4,349	\$ 4,349	\$ 4,343	\$ 6
Municipal insurance	1,013	873	842	31
Greater Hartford Transit District	3	3	3	-
Employee benefits	10,565	10,580	10,578	2
Donations and contributions	18	18	18	-
Contingency	645	143	47	96
Total miscellaneous	<u>16,593</u>	<u>15,966</u>	<u>15,831</u>	<u>135</u>
Debt service:				
Principal payments	695	695	695	-
Interest expense	91	91	91	-
Total debt service	<u>786</u>	<u>786</u>	<u>786</u>	<u>-</u>
Total expenditures	114,495	114,285	112,583	1,702
Other financing uses:				
Transfers out	<u>4,202</u>	<u>4,412</u>	<u>4,412</u>	<u>-</u>
Total	<u>\$ 118,697</u>	<u>\$ 118,697</u>	116,995	<u>\$ 1,702</u>

Budgetary expenditures are different than GAAP expenditures because:

State of Connecticut pension expense related to the Connecticut State Teachers' Retirement System for Town teachers are not budgeted	11,686
State of Connecticut OPEB revenue related to the Connecticut State Teachers OPEB System for Town teachers are not budgeted	(6,914)
The Town does not budget for write-offs of accounts receivable	28
The Town budgets for certain transfers that are eliminated for GAAP purposes	(600)
The Board of Education does not budget for certain intergovernmental grants that are credited against education expenditures for budgetary reporting; these amounts are recorded as revenues and expenditures for financial reporting purposes	778
Encumbrances for purchases and commitments ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year received for financial reporting purposes	<u>438</u>

Total Expenditures and Other Financing Uses as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV

\$ 122,411

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
MUNICIPAL EMPLOYEES
LAST SIX FISCAL YEARS*
(In Thousands)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Total pension liability:						
Service cost	\$ 567	\$ 561	\$ 538	\$ 503	\$ 507	\$ 504
Interest	2,923	3,026	3,122	3,184	3,173	3,127
Differences between expected and actual experience	(30)	471	581	(856)	(1,228)	402
Changes of assumptions			518	518	520	538
Benefit payments, including refunds of member contributions	(2,496)	(2,586)	(2,796)	(2,768)	(2,761)	(2,931)
Net change in total pension liability	964	1,472	1,963	581	211	1,640
Total pension liability - beginning	39,633	40,597	42,069	44,032	44,613	44,824
Total pension liability - ending	40,597	42,069	44,032	44,613	44,824	46,464
Plan fiduciary net position:						
Contributions - employer	1,453	1,594	1,623	1,695	1,742	1,753
Contributions - member	326	303	284	274	268	250
Net investment income (loss)	3,122	842	(397)	2,938	1,893	2,011
Benefit payments, including refunds of member contributions	(2,496)	(2,586)	(2,796)	(2,768)	(2,761)	(2,931)
Administrative expense	(20)	(21)	(15)	(20)	(28)	(28)
Net change in plan fiduciary net position	2,385	132	(1,301)	2,119	1,114	1,055
Plan fiduciary net position - beginning	20,427	22,812	22,944	21,643	23,762	24,876
Plan fiduciary net position - ending	22,812	22,944	21,643	23,762	24,876	25,931
Net Pension Liability - Ending	\$ <u>17,785</u>	\$ <u>19,125</u>	\$ <u>22,389</u>	\$ <u>20,851</u>	\$ <u>19,948</u>	\$ <u>20,533</u>
Plan fiduciary net position as a percentage of the total pension liability	56.19%	54.54%	49.15%	53.26%	55.50%	55.81%
Covered payroll	\$ 7,230	\$ 6,807	\$ 7,037	\$ 6,603	\$ 6,123	\$ 6,115
Net pension liability as a percentage of covered payroll	245.99%	280.96%	318.16%	315.78%	325.79%	335.78%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
POLICE
LAST SIX FISCAL YEARS*
(In Thousands)

	2014	2015	2016	2017	2018	2019
Total pension liability:						
Service cost	\$ 1,057	\$ 1,164	\$ 1,178	\$ 1,264	\$ 1,311	\$ 1,372
Interest	3,974	4,140	4,319	4,479	4,648	4,732
Differences between expected and actual experience	(36)	259	483	186	(1,000)	(3)
Changes of assumptions			835	913	896	990
Benefit payments, including refunds of member contributions	(3,104)	(3,206)	(3,330)	(3,507)	(3,522)	(3,686)
Net change in total pension liability	1,891	2,357	3,485	3,335	2,333	3,405
Total pension liability - beginning	53,456	55,347	57,704	61,189	64,524	66,857
Total pension liability - ending	55,347	57,704	61,189	64,524	66,857	70,262
Plan fiduciary net position:						
Contributions - employer	2,661	3,195	3,338	3,515	3,613	3,496
Contributions - member	443	493	535	558	568	598
Net investment income (loss)	4,598	1,310	(611)	5,004	3,386	3,739
Benefit payments, including refunds of member contributions	(3,104)	(3,206)	(3,330)	(3,507)	(3,522)	(3,686)
Administrative expense	(20)	(22)	(16)	(24)	(32)	(38)
Net change in plan fiduciary net position	4,578	1,770	(84)	5,546	4,013	4,109
Plan fiduciary net position - beginning	29,396	33,974	35,744	35,660	41,206	45,219
Plan fiduciary net position - ending	33,974	35,744	35,660	41,206	45,219	49,328
Net Pension Liability - Ending	\$ <u>21,373</u>	\$ <u>21,960</u>	\$ <u>25,529</u>	\$ <u>23,318</u>	\$ <u>21,638</u>	\$ <u>20,934</u>
Plan fiduciary net position as a percentage of the total pension liability	61.38%	61.94%	58.28%	63.86%	67.64%	70.21%
Covered payroll	\$ 5,561	\$ 5,536	\$ 5,766	\$ 5,828	\$ 6,151	\$ 6,183
Net pension liability as a percentage of covered payroll	384.34%	396.68%	442.75%	400.10%	351.78%	338.57%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
ADMINISTRATIVE EMPLOYEES
LAST SIX FISCAL YEARS*
(In Thousands)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2017</u>	<u>2019</u>
Total pension liability:						
Service cost	\$ 61	\$ 62	\$ 66	\$ 69	\$ 61	\$ 48
Interest	836	845	838	843	842	831
Differences between expected and actual experience	11	113	(63)	71	1	(370)
Changes of assumptions			85	129	128	120
Benefit payments, including refunds of member contributions	(899)	(855)	(848)	(848)	(958)	(985)
Net change in total pension liability	9	165	78	264	74	(356)
Total pension liability - beginning	11,514	11,523	11,688	11,766	12,030	12,104
Total pension liability - ending	11,523	11,688	11,766	12,030	12,104	11,748
Plan fiduciary net position:						
Contributions - employer	383	436	449	455	491	517
Contributions - member	38	40	41	43	29	24
Net investment income (loss)	824	213	(101)	701	448	436
Benefit payments, including refunds of member contributions	(899)	(855)	(848)	(848)	(958)	(985)
Administrative expense	(4)	(5)	(3)	(4)	(6)	(7)
Net change in plan fiduciary net position	342	(171)	(462)	347	4	(15)
Plan fiduciary net position - beginning	5,502	5,844	5,673	5,211	5,558	5,562
Plan fiduciary net position - ending	5,844	5,673	5,211	5,558	5,562	5,547
Net Pension Liability - Ending	\$ <u>5,679</u>	\$ <u>6,015</u>	\$ <u>6,555</u>	\$ <u>6,472</u>	\$ <u>6,542</u>	\$ <u>6,201</u>
Plan fiduciary net position as a percentage of the total pension liability	50.72%	48.54%	44.29%	46.20%	45.95%	47.22%
Covered payroll	\$ 751	\$ 842	\$ 864	\$ 899	\$ 925	\$ 766
Net pension liability as a percentage of covered payroll	756.19%	714.37%	758.68%	719.91%	707.24%	809.53%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
FIREFIGHTERS
LAST SIX FISCAL YEARS*
(In Thousands)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Total pension liability:						
Service cost						
Interest	\$ 87	\$ 86	\$ 86	\$ 84	\$ 81	\$ 78
Differences between expected and actual experience			50		(12)	(1)
Benefit payments, including refunds of member contributions	(114)	(121)	(125)	(120)	(119)	(119)
Net change in total pension liability	(27)	(35)	11	(36)	(50)	(42)
Total pension liability - beginning	1,503	1,476	1,441	1,452	1,416	1,366
Total pension liability - ending	1,476	1,441	1,452	1,416	1,366	1,324
Plan fiduciary net position:						
Contributions - employer	102	133	133	125	125	106
Net investment income (loss)	60	(5)	(3)	58	27	40
Benefit payments, including refunds of member contributions	(113)	(121)	(125)	(120)	(119)	(119)
Administrative expense	(9)	(6)	(12)	(5)	(11)	(4)
Other						
Net change in plan fiduciary net position	40	1	(7)	58	22	23
Plan fiduciary net position - beginning	467	507	508	501	559	581
Plan fiduciary net position - ending	507	508	501	559	581	604
Net Pension Liability - Ending	\$ <u>969</u>	\$ <u>933</u>	\$ <u>951</u>	\$ <u>857</u>	\$ <u>785</u>	\$ <u>720</u>
Plan fiduciary net position as a percentage of the total pension liability	34.35%	35.25%	34.50%	39.48%	42.53%	45.62%
Covered payroll	N/A	N/A	N/A	N/A	N/A	N/A
Net pension liability as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
MUNICIPAL EMPLOYEES
LAST TEN FISCAL YEARS
(In Thousands)

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Actuarially determined contribution	\$ 969	\$ 1,219	\$ 1,268	\$ 1,373	\$ 1,453	\$ 1,594	\$ 1,623	\$ 1,695	\$ 1,742	\$ 1,753
Contributions in relation to the actuarially determined contribution	<u>969</u>	<u>1,219</u>	<u>1,268</u>	<u>1,697</u>	<u>1,453</u>	<u>1,594</u>	<u>1,623</u>	<u>1,695</u>	<u>1,742</u>	<u>1,753</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (324)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 8,823	\$ 8,832	\$ 8,170	\$ 7,503	\$ 7,230	\$ 6,807	\$ 7,037	\$ 6,603	\$ 6,183	\$ 6,115
Contributions as a percentage of covered payroll	10.98%	13.80%	15.52%	22.62%	20.10%	23.42%	23.06%	25.67%	28.17%	28.67%

Notes to Schedule

Valuation date: July 1, 2018

Measurement date: June 30, 2019

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	17 years
Asset valuation method	5-year smoothed market
Inflation	2.75%
Salary increases	3.5%, average, including inflation
Investment rate of return	7.00% (Prior: 7.125%), net of pension plan investment expense, including inflation

Retirement age: Age based table

Mortality: RP-2000 Combined Healthy and Disabled Mortality, Male and Female, with generational projection per Scale AA.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
POLICE
LAST TEN FISCAL YEARS
(In Thousands)

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Actuarially determined contribution	\$ 1,525	\$ 1,800	\$ 2,065	\$ 2,427	\$ 2,661	\$ 3,195	\$ 3,338	\$ 3,486	\$ 3,613	\$ 3,496
Contributions in relation to the actuarially determined contribution	<u>1,525</u>	<u>1,800</u>	<u>2,065</u>	<u>2,805</u>	<u>2,661</u>	<u>3,195</u>	<u>3,338</u>	<u>3,515</u>	<u>3,613</u>	<u>3,496</u>
Contribution Deficiency (Excess)	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>(378)</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>(29)</u>	\$ <u>-</u>	\$ <u>-</u>
Covered payroll	\$ 4,788	\$ 5,237	\$ 5,248	\$ 5,829	\$ 5,561	\$ 5,536	\$ 5,766	\$ 5,828	\$ 6,151	\$ 6,183
Contributions as a percentage of covered payroll	31.85%	34.37%	39.35%	48.12%	47.85%	57.71%	57.89%	60.31%	58.74%	56.54%

Notes to Schedule

Valuation date: July 1, 2018

Measurement date: June 30, 2019

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	10 years
Asset valuation method	5-year smoothed market
Inflation	2.75%
Salary increases	3.5%, average, including inflation
Investment rate of return	7.00% (Prior: 7.125%), net of pension plan investment expense, including inflation

Retirement age Based on age and service

Mortality RP-2000 Combined Healthy Male and Female, with generational projection per Scale AA.

**TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
ADMINISTRATIVE EMPLOYEES
LAST TEN FISCAL YEARS
(In Thousands)**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Actuarially determined contribution	\$ 196	\$ 237	\$ 287	\$ 324	\$ 383	\$ 436	\$ 449	\$ 455	\$ 491	\$ 517
Contributions in relation to the actuarially determined contribution	<u>196</u>	<u>237</u>	<u>287</u>	<u>422</u>	<u>383</u>	<u>436</u>	<u>449</u>	<u>455</u>	<u>491</u>	<u>517</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (98)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 1,131	\$ 885	\$ 815	\$ 761	\$ 751	\$ 842	\$ 864	\$ 899	\$ 925	\$ 766
Contributions as a percentage of covered payroll	17.33%	26.78%	35.21%	55.45%	51.00%	51.78%	51.97%	50.61%	53.08%	67.49%

Notes to Schedule

Valuation date: July 1, 2018

Measurement date: June 30, 2019

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	17 years
Asset valuation method	5-year smoothed market
Inflation	2.75%
Salary increases	3.5%, average, including inflation
Investment rate of return	7.00% (Prior: 7.125%), net of pension plan investment expense, including inflation

Retirement age Age related table

Mortality RP-2000 Combined Healthy and Disabled Mortality, Male and Female, with generational projection per Scale AA.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
FIREFIGHTERS
LAST TEN FISCAL YEARS
(In Thousands)

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Actuarially determined contribution	\$ 72	\$ 77	\$ 77	\$ 102	\$ 102	\$ 133	\$ 133	\$ 125	\$ 125	\$ 106
Contributions in relation to the actuarially determined contribution	<u>72</u>	<u>77</u>	<u>77</u>	<u>102</u>	<u>102</u>	<u>133</u>	<u>133</u>	<u>125</u>	<u>125</u>	<u>106</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Notes to Schedule

Valuation date: July 1, 2017

Measurement date: June 30, 2019

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level dollar of payroll, open
Remaining amortization period	10 years
Asset valuation method	N/A
Inflation	2.75% (Prior: 2.5%)
Salary increases	N/A
Investment rate of return	6.0%, net of pension plan investment expense, including inflation

Retirement age 100% are assumed to retire at Normal Retirement Date

Mortality RP-2000 Mortality for Employees, Healthy Annuitants, with generational projection per Scale AA.

**TOWN OF NEWINGTON, CONNECTICUT
 SCHEDULE OF INVESTMENT RETURNS
 MUNICIPAL EMPLOYEES
 LAST SIX FISCAL YEARS***

	2014	2015	2016	2017	2018	2019
Annual money-weighted rate of return, net of investment expense	15.07%	3.64%	-1.71%	13.36%	7.83%	7.97%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF INVESTMENT RETURNS
POLICE
LAST SIX FISCAL YEARS*

	2014	2015	2016	2017	2018	2019
Annual money-weighted rate of return, net of investment expense	15.01%	3.67%	-1.63%	13.31%	7.83%	7.94%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

**TOWN OF NEWINGTON, CONNECTICUT
 SCHEDULE OF INVESTMENT RETURNS
 ADMINISTRATIVE EMPLOYEES
 LAST SIX FISCAL YEARS***

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Annual money-weighted rate of return, net of investment expense	15.17%	3.65%	-1.77%	13.37%	8.07%	7.82%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF INVESTMENT RETURNS
FIREFIGHTERS
LAST SIX FISCAL YEARS*

	2014	2015	2016	2017	2018	2019
Annual money-weighted rate of return, net of investment expense	11.38%	-1.20%	-0.70%	9.87%	3.98%	7.06%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS RETIREMENT PLAN
LAST FIVE FISCAL YEARS*
(In Thousands)

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Town's proportion of the net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net pension liability associated with the Town	<u>81,526</u>	<u>88,203</u>	<u>112,951</u>	<u>107,062</u>	<u>104,120</u>
Total	<u>\$ 81,526</u>	<u>\$ 88,203</u>	<u>\$ 112,951</u>	<u>\$ 107,062</u>	<u>\$ 104,120</u>
Town's covered payroll	\$ 31,370	\$ 31,603	\$ 32,498	\$ 32,704	\$ 32,582
Town's proportionate share of the net pension liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total pension liability	61.51%	59.50%	52.26%	55.93%	57.69%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

Notes to Schedule

Changes in benefit terms	Beginning January 1, 2018, member contributions increased from 6% to 7% of salary.
Changes of assumptions	During 2016, rates of withdrawal, disability, retirement, mortality and assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience. These assumptions were recommended as part of the Experience Study for the System for the five-year period ended June 30, 2015.
Actuarial cost method	Entry age
Amortization method	Level percent of salary, closed
Single equivalent amortization period	17.6 years
Asset valuation method	4-year smoothed market
Investment rate of return	8.00%, net of investment related expense

TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS
OTHER POST-EMPLOYMENT BENEFIT TRUST FUND
LAST THREE FISCAL YEARS*
(In Thousands)

	<u>2017</u>	<u>2018</u>	<u>2019</u>
Total OPEB liability:			
Service cost	\$ 756	\$ 734	\$ 774
Interest	1,646	1,717	1,784
Differences between expected and actual experience		737	
Changes of assumptions		88	
Benefit payments	<u>(1,175)</u>	<u>(1,688)</u>	<u>(1,422)</u>
Net change in total OPEB liability	1,227	1,588	1,136
Total OPEB liability - beginning	<u>22,146</u>	<u>23,373</u>	<u>24,961</u>
Total OPEB liability - ending	<u>23,373</u>	<u>24,961</u>	<u>26,097</u>
Plan fiduciary net position:			
Contributions - employer	2,138	1,771	2,123
Net investment income	792	516	628
Benefit payments	<u>(1,175)</u>	<u>(1,688)</u>	<u>(1,422)</u>
Administrative expense	<u>(167)</u>	<u>(134)</u>	<u>(153)</u>
Net change in plan fiduciary net position	1,588	465	1,176
Plan fiduciary net position - beginning	<u>4,787</u>	<u>6,375</u>	<u>6,840</u>
Plan fiduciary net position - ending	<u>6,375</u>	<u>6,840</u>	<u>8,016</u>
Net OPEB Liability - Ending	\$ <u>16,998</u>	\$ <u>18,121</u>	\$ <u>18,081</u>
Plan fiduciary net position as a percentage of the total OPEB liability	27.28%	27.40%	30.72%
Covered payroll	\$ 46,163	\$ 46,163	\$ 45,740
Net OPEB liability as a percentage of covered payroll	36.82%	39.25%	39.53%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

Notes to Schedule:

Benefit changes : None

**TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
OTHER POST-EMPLOYMENT BENEFIT TRUST FUND
LAST TEN FISCAL YEARS
(In Thousands)**

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Actuarially determined contribution (1)	\$ 2,598	\$ 1,843	\$ 1,939	\$ 1,713	\$ 1,795	\$ 1,880	\$ 1,970	\$ 1,771	\$ 1,841	\$ 2,123
Contributions in relation to the actuarially determined contribution	<u>2,598</u>	<u>1,843</u>	<u>1,939</u>	<u>2,090</u>	<u>1,916</u>	<u>1,781</u>	<u>1,946</u>	<u>2,138</u>	<u>1,771</u>	<u>2,123</u>
Contribution Deficiency (Excess)	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>(377)</u>	\$ <u>(121)</u>	\$ <u>99</u>	\$ <u>24</u>	\$ <u>(367)</u>	\$ <u>70</u>	\$ <u>-</u>
Covered payroll	N/A	N/A	N/A	N/A	N/A	\$ 46,334	\$ 46,334	\$ 46,163	\$ 46,163	\$ 45,740
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	3.84%	4.20%	4.63%	3.84%	4.64%

(1) Actuarially Determined Contributions prior to fiscal year ending June 30, 2018 is based on the Annual Required Contribution (ARC) calculated in accordance with GASB No. 45

Notes to Schedule

Valuation date: July 1, 2017

Measurement date: June 30, 2019

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Projected Unit Credit
Amortization method	Level Percent, Closed
Amortization period	20 Years
Asset valuation method	Market Value
Inflation	2.75%
Healthcare cost trend rates	5.70%-4.70% over 65 years
Salary increases	3.50%
Investment rate of return	7.13%
Retirement age	Varies by age and years of service
Mortality:	
Healthy	
Teachers	RP-2000 Combined Healthy Mortality Table for males and females, projected forward 19 years using scale AA, with a two-year age setback
All Others	RP-2000 Combined Healthy Mortality Table for males and females, with generational projection per scale AA
Disabled	
Teachers	RP-2000 Combined Healthy Mortality Table for males and females, projected forward 19 years using scale AA, with a eight-year age set forward
All Others	RP-2000 Combined Healthy Mortality Table for males and females, with generational projection per scale AA

**TOWN OF NEWINGTON, CONNECTICUT
SCHEDULE OF INVESTMENT RETURNS
OTHER POST-EMPLOYMENT BENEFIT TRUST FUND
LAST THREE FISCAL YEARS***

	2017	2018	2019
Annual money-weighted rate of return, net of investment expense	12.22%	7.26%	8.11%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

TOWN OF NEWINGTON CONNECTICUT
SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
TEACHERS RETIREMENT PLAN
LAST TWO FISCAL YEARS*
(in Thousands)

	2018	2019
Town's proportion of the net OPEB liability	0.00%	0.00%
Town's proportionate share of the net OPEB liability	\$ -	\$ -
State's proportionate share of the net OPEB liability associated with the Town	27,557	20,814
Total	<u>\$ 27,557</u>	<u>\$ 20,814</u>
Town's covered payroll	\$ 32,704	\$ 32,582
Town's proportionate share of the net OPEB liability as a percentage of its covered payroll	0.00%	0.00%
Plan fiduciary net position as a percentage of the total OPEB liability	1.79%	1.49%

Notes to Schedule

Changes in benefit terms Effective July 1, 2018, Medicare Advantage Plan was added to available options, changed the base plan to the Medicare Advantage Plan for the purposes of determining retiree subsidies and/or cost sharing amounts, and introduced a two-year waiting period for re-enrollment in a System-sponsored Plan for those who cancel their coverage or choose not to enroll after the effective date.

Changes of assumptions The expected rate of return on assets was changed from 2.75% to 3.00% to better reflect the anticipated returns on cash and other high quality short-term fixed income investments.

Based on the procedure described in GASB 75, the discount rate used to measure Plan obligations for financial accounting purposes as of June 30, 2018 was updated to equal the Municipal Bond Index Rate as of June 30, 2018. The System selected the 3.87% discount rate used to measure the Total OPEB Liability as of the June 30, 2018 measurement date

Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience both before and after the plan change that became effective on July 1, 2018.

The assumed age-related annual percentage increases in expected annual per capita health care claim costs were updated to better reflect the expected differences between the Medicare Supplement and Medicare Advantage Plan amounts as part of the plan change that became effective on July 1, 2018.

Long-term health care cost trend rates were updated to better reflect the anticipated impact of changes in medical inflation, utilization, leverage in the plan design, improvements in technology, and fees and charges on expected claims and retiree contributions in future periods.

The percentage of retired members who are not currently participating in the Plan, but are expected to elect coverage for themselves and their spouses under a System-sponsored health care plan option in the future, was updated to better reflect anticipated plan experience.

The percentages of participating retirees who are expected to enroll in the Medicare Supplement Plan and the Medicare Advantage Plan options, as well as the portion who are expected to migrate to the Medicare Advantage Plan over the next several years, were updated to better reflect anticipated plan experience after the plan change that became effective on July 1, 2018.

The post-disability mortality table was updated to extend the period of projected mortality improvements from 2017 to 2020. This change was made to better reflect anticipated post-disablement plan experience.

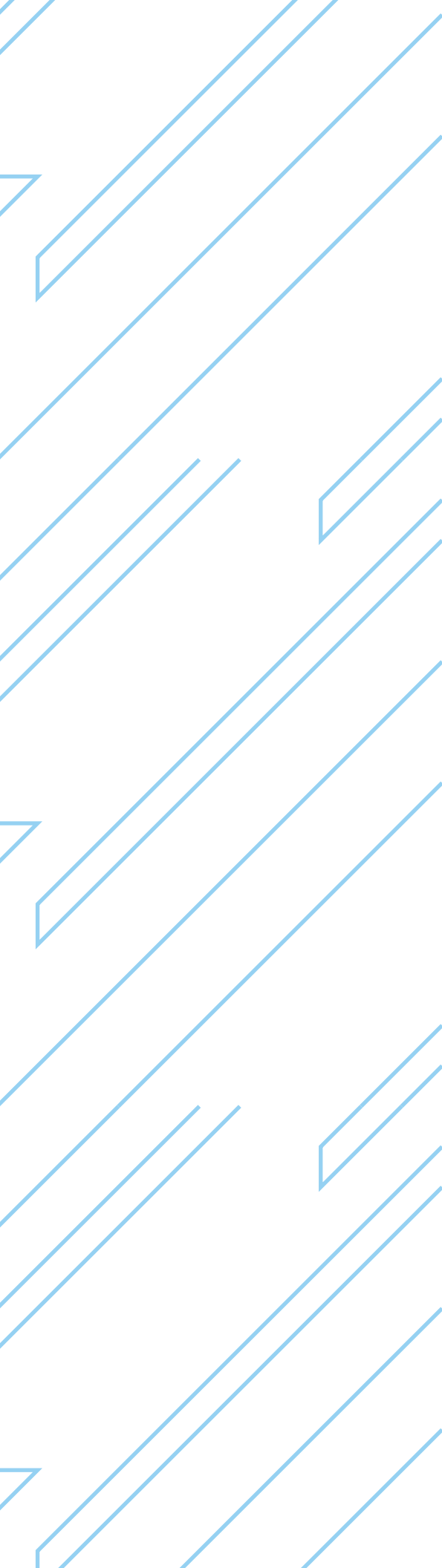
The percentages of deferred, vested members who will become ineligible for future health care benefits because they are expected to withdraw their contributions from the System was updated to better reflect anticipated plan experience.

Actuarial cost method	Entry age
Amortization method	Level percent of payroll
Remaining amortization period	30 years, open
Asset valuation method	Market value of assets
Investment rate of return	4.25%, net of investment related expense including price inflation

* This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.



Combining and Individual Fund Statements and Schedules



General Fund

GENERAL FUND

The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.

TOWN OF NEWINGTON, CONNECTICUT
GENERAL FUND
COMPARATIVE BALANCE SHEET
FOR THE YEARS ENDED JUNE 30, 2019 AND 2018
(In Thousands)

	<u>2019</u>	<u>2018</u>
ASSETS		
Cash and cash equivalents	\$ 30,392	\$ 26,282
Receivables:		
Property taxes, net of allowance of \$94 in 2019 and 2018	1,270	1,374
Intergovernmental		117
Other receivable	363	125
Due from other funds	<u>194</u>	<u>826</u>
Total Assets	\$ <u>32,219</u>	\$ <u>28,724</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES		
Liabilities:		
Accounts payable and other liabilities	\$ 5,049	\$ 5,572
Unearned revenue		18
Total liabilities	<u>5,049</u>	<u>5,590</u>
Deferred Inflows of Resources:		
Unavailable revenue - property taxes	1,046	1,152
Advance property tax collections	<u>555</u>	<u>437</u>
Total deferred inflows of resources	<u>1,601</u>	<u>1,589</u>
Fund Balances:		
Committed	1,025	297
Assigned:		
Encumbrances	4,186	4,870
Designated for subsequent year's budget	1,100	1,100
Unassigned	<u>19,258</u>	<u>15,278</u>
Total fund balances	<u>25,569</u>	<u>21,545</u>
Total Liabilities and Fund Balances	\$ <u>32,219</u>	\$ <u>28,724</u>

**TOWN OF NEWINGTON, CONNECTICUT
GENERAL FUND
REPORT OF TAX COLLECTOR
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)**

Grand List	Mill Rate	Uncollected Taxes July 1, 2018	Lawful Corrections		Suspense	Adjusted Taxes Collectible	Taxes	Interest	Liens	Total	Uncollected Taxes June 30, 2019
			Additions	Deductions							
2017		\$	\$ 101,968	\$ 328	\$	\$ 101,640	\$ 100,811	\$ 254	\$ 5	\$ 101,070	\$ 829
2016	36.59	911	37	48	126	774	621	115	2	738	153
2015	35.75	177	30	9		198	110	32		142	88
2014	35.80	85		1		84	42	19		61	42
2013	34.77	32		1		31	2	4		6	29
2012	33.63	8				8				-	8
2011	32.64	19				19				-	19
2010	30.02	26				26				-	26
2009	29.18	25				25				-	25
2008	28.4	10				10				-	10
2007	27.68	32				32				-	32
2006	26.91	31				31				-	31
2005	25.76	30				30				-	30
2004	36.43	42				42				-	42
2003	34.24	40			40	-				-	-
		\$ 1,468	\$ 102,035	\$ 387	\$ 166	\$ 102,950	\$ 101,586	\$ 424	\$ 7	\$ 102,017	\$ 1,364



Nonmajor Governmental Funds

NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds

The Special Revenue Funds are used to account for the proceeds of special revenues sources (except major capital projects) that are legally restricted to expenditure for specific purposes. The Special Revenue Funds are as follows:

Fund	Funding Source	Function
Cafeteria	Sale of food, state and federal grants	Food service operations
Road Aid Maintenance	State funds	Improvement of the Town's roads
State and Federal Grants	Federal or state grants	Education programs
Cemetery	Charges for services	Maintaining the Town's cemeteries
Dog Licenses	License fees	Canine control program
LOCIP Reserve	State funds	Infrastructure improvements
Recreation Programs	User fees	Recreation
Employee Leave Liability	Local	Pay employees for accumulated sick leave upon termination
Balf	The Balf Company	The use of these funds is to be determined in the future by the Town's governing body
Miscellaneous Grants	State and federal grants	Special programs administered by Town departments
Volunteer Ambulance	Local	Money purchase plan established
Volunteer Firefighters'	Local	Provides a one-time payment based on length of service to volunteer firefighters who are vested but no longer active
Scholarship Trust	Donations	Scholarship endowments/gifts
DECD	State funds	Improvements for community development
Small Cities	Federal grants	Community development and housing loan program
Student Technology Insurance Fund	User Fees	Repair and replacement of student chromebooks

Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

Cemetery Trust Fund - consists of individual endowments, the interest of which is used to offset maintenance costs of individual graves.

Library Book Fund - records interest earned on endowment (Hubbard), which is used to purchase library books.

Tri-Centennial Fund - records contributions from local banks to be held in trust until the country's tri-centennial.

TOWN OF NEWINGTON, CONNECTICUT
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET
JUNE 30, 2019
(In Thousands)

	Special Revenue Funds										
	Cafeteria	Road Aid Maintenance	State and Federal Grants	Cemetery	Dog Licenses	LOCIP Reserve	Recreation Programs	Employee Leave Liability	Balf	Miscellaneous Grants	Volunteer Ambulance
ASSETS											
Cash and cash equivalents	\$ 352	\$ 143	\$ 22	\$ 1,536	\$ 42	\$ 84	\$ 1,659	\$ 625	\$ 31	\$ 1,042	\$ 202
Investments											
Receivables:											
Accounts and other	2				1		1				
State and Federal governments	95		2							70	
Prepays							10			5	
Inventory	56										
Total Assets	<u>\$ 505</u>	<u>\$ 143</u>	<u>\$ 24</u>	<u>\$ 1,536</u>	<u>\$ 43</u>	<u>\$ 84</u>	<u>\$ 1,670</u>	<u>\$ 625</u>	<u>\$ 31</u>	<u>\$ 1,117</u>	<u>\$ 202</u>
LIABILITIES AND FUND BALANCES											
Liabilities:											
Accounts and other payables	\$	\$	\$	\$	\$	\$	\$ 115	\$	\$	\$ 17	\$
Due to other funds											
Unearned revenue	46		1				555				
Total liabilities	46	-	1	-	-	-	670	-	-	17	-
Deferred Inflows of Resources:											
Unavailable revenue - loans receivable											
Fund Balances:											
Nonspendable	56						10			5	
Restricted		143	23			84				1,095	
Committed	403			1,536	43		990	625	31		202
Total fund balances	459	143	23	1,536	43	84	1,000	625	31	1,100	202
Total Liabilities and Fund Balances	<u>\$ 505</u>	<u>\$ 143</u>	<u>\$ 24</u>	<u>\$ 1,536</u>	<u>\$ 43</u>	<u>\$ 84</u>	<u>\$ 1,670</u>	<u>\$ 625</u>	<u>\$ 31</u>	<u>\$ 1,117</u>	<u>\$ 202</u>

(Continued on next page)

TOWN OF NEWINGTON, CONNECTICUT
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
JUNE 30, 2019
(In Thousands)

	Special Revenue Funds					Permanent Funds				Total Nonmajor Governmental Funds
	Volunteer Firefighters'	Scholarship Trust	DECD	Small Cities	Student Technology Insurance Fund	Total	Cemetery Trust	Hubbard Book	Tri-Centennial	Total
ASSETS										
Cash and cash equivalents	\$	\$ 276	\$	\$ 98	\$ 159	\$ 6,271	\$ 25	\$ 11	\$ 1	\$ 37
Investments	141					141				-
Receivables:										
Accounts and other				762		766				-
State and Federal governments			4			171				-
Prepays						15				-
Inventory						56				-
Total Assets	\$ 141	\$ 276	\$ 4	\$ 860	\$ 159	\$ 7,420	\$ 25	\$ 11	\$ 1	\$ 37
LIABILITIES AND FUND BALANCES										
Liabilities:										
Accounts and other payables	\$	\$	\$	\$	\$ 100	\$ 232	\$	\$	\$	\$ -
Due to other funds	4		4			8				-
Unearned revenue						602				-
Total liabilities	4	-	4	-	100	842	-	-	-	-
Deferred Inflows of Resources:										
Unavailable revenue - loans receivable				762		762				
Fund Balances:										
Nonspendable						71				-
Restricted				98		1,443	25	11	1	37
Committed	137	276			59	4,302				-
Total fund balances	137	276	-	98	59	5,816	25	11	1	37
Total Liabilities and Fund Balances	\$ 141	\$ 276	\$ 4	\$ 860	\$ 159	\$ 7,420	\$ 25	\$ 11	\$ 1	\$ 37

TOWN OF NEWINGTON, CONNECTICUT
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	Special Revenue Funds										
	Cafeteria	Road Aid Maintenance	State and Federal Grants	Cemetery	Dog Licenses	LOCIP Reserve	Recreation Programs	Employee Leave Liability	Balf	Miscellaneous Grants	Volunteer Ambulance
Revenues:											
Licenses, fees and permits	\$ 702	\$ 641	\$ 1,659	\$ 1	\$ 19	\$ 254	\$ 17	\$ 62		\$ 145	
Intergovernmental Contributions							17			62	
Charges for services	781			197		10	1,157			68	
Investment income				31			25	13	1	7	5
Miscellaneous	20									113	
Total revenues	1,503	641	1,659	229	19	264	1,199	13	1	395	5
Expenditures:											
Current:											
General government								6			
Public safety					1					55	33
Community planning and development											
Health and human services										195	
Library										38	
Parks and recreation				64			1,093				
Education	1,463		1,650					42			
Capital outlay		606				254				83	
Total expenditures	1,463	606	1,650	64	1	254	1,093	48	-	371	33
Other financing sources (uses):											
Transfers in								92		2	6
Transfers out				(148)			(106)				
Total other financing sources (uses)	-	-	-	(148)	-	-	(106)	92	-	2	6
Net change in fund balances	40	35	9	17	18	10	-	57	1	26	(22)
Fund balances at beginning of year	419	108	14	1,519	25	74	1,000	568	30	1,074	224
Fund Balances at End of Year	\$ 459	\$ 143	\$ 23	\$ 1,536	\$ 43	\$ 84	\$ 1,000	\$ 625	\$ 31	\$ 1,100	\$ 202

(Continued on next page)

TOWN OF NEWINGTON, CONNECTICUT
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	Special Revenue Funds						Permanent Funds				Total Nonmajor Governmental Funds
	Volunteer Firefighters'	Scholarship Trust	DECD	Small Cities	Student Technology Insurance Fund	Total	Cemetery Trust	Hubbard Book	Tri-Centennial	Total	
Revenues:											
Licenses, fees and permits	\$	\$	\$	\$	\$	19	\$	\$	\$	-	\$ 19
Intergovernmental						3,402				-	3,402
Contributions						79				-	79
Charges for services					56	2,269				-	2,269
Investment income	9	69				160	1			1	161
Miscellaneous		-		68		201				-	201
Total revenues	<u>9</u>	<u>69</u>	<u>-</u>	<u>68</u>	<u>56</u>	<u>6,130</u>	<u>1</u>	<u>-</u>	<u>-</u>	<u>1</u>	<u>6,131</u>
Expenditures:											
Current:											
General government						6				-	6
Public safety						89				-	89
Community planning and development				37		37				-	37
Health and human services						195				-	195
Library						38				-	38
Parks and recreation						1,157				-	1,157
Education		75			128	3,358				-	3,358
Capital outlay			-			943				-	943
Total expenditures	<u>-</u>	<u>75</u>	<u>-</u>	<u>37</u>	<u>128</u>	<u>5,823</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,823</u>
Other financing sources (uses):											
Transfers in						100				-	100
Transfers out						(254)	(1)			(1)	(255)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(154)</u>	<u>(1)</u>	<u>-</u>	<u>-</u>	<u>(1)</u>	<u>(155)</u>
Net change in fund balances	9	(6)	-	31	(72)	153	-	-	-	-	153
Fund balances at beginning of year	128	282	-	67	131	5,663	25	11	1	37	5,700
Fund Balances at End of Year	<u>\$ 137</u>	<u>\$ 276</u>	<u>\$ -</u>	<u>\$ 98</u>	<u>\$ 59</u>	<u>\$ 5,816</u>	<u>\$ 25</u>	<u>\$ 11</u>	<u>\$ 1</u>	<u>\$ 37</u>	<u>\$ 5,853</u>



Internal Service Funds

INTERNAL SERVICE FUNDS

Internal Service funds are used for the financing of goods or services provided by one department or agency to other departments or agencies of the Town, or to other governments, on a cost-reimbursement basis. The Town has two such funds.

Health Benefits Fund: This fund is used to account for funds received from various Town funds and departments for health benefits. The fund pays for costs associated with providing medical benefits to current and past employees.

Insurance Reserve Fund: This fund was established by ordinance to meet any substantial premium adjustments due to retrospective ratings.

TOWN OF NEWINGTON, CONNECTICUT
INTERNAL SERVICE FUNDS
COMBINING BALANCE SHEET
JUNE 30, 2019
(In Thousands)

	<u>Health Benefits</u>	<u>Insurance Reserve</u>	<u>Total</u>
Assets:			
Cash and cash equivalents	\$ 4,111	\$ 752	\$ 4,863
Liabilities:			
Accounts and other payable	<u>723</u>	<u>36</u>	<u>759</u>
Net Position:			
Unrestricted	\$ <u>3,388</u>	\$ <u>716</u>	\$ <u>4,104</u>

TOWN OF NEWINGTON, CONNECTICUT
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF CHANGES IN NET POSITION
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	<u>Health Benefits</u>	<u>Insurance Reserve</u>	<u>Total</u>
Operating Revenues:			
Charges for services	\$ 11,180	\$	\$ 11,180
Miscellaneous		237	237
Total operating revenues	<u>11,180</u>	<u>237</u>	<u>11,417</u>
Operating Expenses:			
Benefit payments	9,517		9,517
Administration	518		518
Insurance	423		423
Casualty loss		294	294
Total operating expenses	<u>10,458</u>	<u>294</u>	<u>10,752</u>
Operating Income (Loss)	722	(57)	665
Nonoperating Revenue:			
Interest on investments	<u>51</u>		<u>51</u>
Income (Loss) Before Transfers	773	(57)	716
Transfers In		<u>35</u>	<u>35</u>
Change in Net Position	773	(22)	751
Total Net Position at Beginning of Year	<u>2,615</u>	<u>738</u>	<u>3,353</u>
Total Net Position at End of Year	<u>\$ 3,388</u>	<u>\$ 716</u>	<u>\$ 4,104</u>

TOWN OF NEWINGTON, CONNECTICUT
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	Health Benefits	Insurance Reserve	Total
Cash Flows from Operating Activities:			
Cash received from charges for services and other	\$ 11,180	\$ 262	\$ 11,442
Cash paid to vendors	(10,487)	(273)	(10,760)
Net cash provided by (used in) operating activities	<u>693</u>	<u>(11)</u>	<u>682</u>
Cash Flows from Noncapital Financial Activities:			
Transfers in		35	35
Cash Flows from Investing Activities:			
Interest on investments	<u>51</u>		<u>51</u>
Net Increase (Decrease) in Cash and Cash Equivalents	744	24	768
Cash and Cash Equivalents at Beginning of Year	<u>3,367</u>	<u>728</u>	<u>4,095</u>
Cash and Cash Equivalents at End of Year	<u>\$ 4,111</u>	<u>\$ 752</u>	<u>\$ 4,863</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:			
Operating income (loss)	\$ 722	\$ (57)	\$ 665
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
(Increase) decrease in accounts receivable		25	25
Increase (decrease) in accounts and other payables	<u>(29)</u>	<u>21</u>	<u>(8)</u>
Net Cash Provided by (Used in) Operating Activities	<u>\$ 693</u>	<u>\$ (11)</u>	<u>\$ 682</u>



Fiduciary Funds

FIDUCIARY FUNDS

Pension Trust Funds account for the activities of the Town retirement system, which accumulated resources for pension benefit payments to qualified Town employees.

The Other Post Employment Benefits (OPEB) Trust Fund accounts for the activities of the Town's Post Employment Benefits plan, which accumulates resources for healthcare payments to qualified Town employees.

Agency Funds are used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations or other. The Town's Agency Funds are:

- Youth Activities - to account for various programs benefiting the Town's youth.
- Student Activities - to account for the various student activities and clubs in the Town's schools.

TOWN OF NEWINGTON, CONNECTICUT
COMBINING STATEMENT OF NET POSITION
PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS
JUNE 30, 2019
(In Thousands)

	Pension Trust Funds	OPEB Trust Fund	Total
Assets:			
Cash and cash equivalents	\$ 3,068	\$	\$ 3,068
Investments:			
Corporate bonds	6,038	566	6,604
U.S. government securities	7,932	812	8,744
Common stocks	32,210	2,939	35,149
Mutual funds	34,547	3,897	38,444
Total assets	83,795	8,214	92,009
Liabilities:			
Accounts payable		12	12
Due to other funds		186	186
Total liabilities	-	198	198
Net Position:			
Restricted for Pension/OPEB Benefits	\$ 83,795	\$ 8,016	\$ 91,811

TOWN OF NEWINGTON, CONNECTICUT
COMBINING STATEMENT OF CHANGES IN NET POSITION
PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	Pension Trust Funds	OPEB Trust Fund	Total
Additions:			
Contributions:			
Employer	\$ 5,945	\$ 2,123	\$ 8,068
Plan members	883		883
Total contributions	<u>6,828</u>	<u>2,123</u>	<u>8,951</u>
Investment income:			
Net appreciation in fair value of investments	4,416	419	4,835
Interest and dividends	<u>2,349</u>	<u>241</u>	<u>2,590</u>
Total investment income	<u>6,765</u>	<u>660</u>	<u>7,425</u>
Less investment expense	<u>350</u>	<u>32</u>	<u>382</u>
Net investment income	<u>6,415</u>	<u>628</u>	<u>7,043</u>
Total additions	<u>13,243</u>	<u>2,751</u>	<u>15,994</u>
Deductions:			
Benefits	7,766	1,422	9,188
Administration	<u>92</u>	<u>153</u>	<u>245</u>
Total deductions	<u>7,858</u>	<u>1,575</u>	<u>9,433</u>
Change in Net Position	5,385	1,176	6,561
Net Position - Beginning of Year	<u>78,410</u>	<u>6,840</u>	<u>85,250</u>
Net Position - End of Year	<u>\$ 83,795</u>	<u>\$ 8,016</u>	<u>\$ 91,811</u>

TOWN OF NEWINGTON, CONNECTICUT
AGENCY FUNDS
COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
FOR THE YEAR ENDED JUNE 30, 2019
(In Thousands)

	<u>Balance</u> <u>July 1, 2018</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2019</u>
Youth Activities Fund				
Assets:				
Cash and cash equivalents	\$ <u>6</u>	\$ <u>1,000</u>	\$ <u>-</u>	\$ <u>7</u>
Liabilities:				
Deposits held for others	\$ <u>6</u>	\$ <u>1,000</u>	\$ <u>-</u>	\$ <u>7</u>
Student Activities Fund				
Assets:				
Cash and cash equivalents	\$ <u>542</u>	\$ <u>948</u>	\$ <u>891</u>	\$ <u>599</u>
Liabilities:				
Deposits held for others	\$ <u>542</u>	\$ <u>948</u>	\$ <u>891</u>	\$ <u>599</u>
Total All Funds				
Assets:				
Cash and cash equivalents	\$ <u>548</u>	\$ <u>949</u>	\$ <u>891</u>	\$ <u>606</u>
Liabilities:				
Deposits held for others	\$ <u>548</u>	\$ <u>949</u>	\$ <u>891</u>	\$ <u>606</u>



Statistical Section

Statistical Section Information

The objectives of statistical section information are to provide financial statement users with additional historical perspective, context and detail to assist in using the information in the financial statements, notes to financial statements and required supplementary information to understand and assess economic condition.

Statistical section information is presented in the following categories:

- *Financial trends information* is intended to assist users in understanding and assessing how financial position has changed over time.
- *Revenue capacity information* is intended to assist users in understanding and assessing the factors affecting the ability to generate own-source revenues (property taxes, charges for services, etc.).
- *Debt capacity information* is intended to assist users in understanding and assessing debt burden and the ability to issue additional debt.
- *Demographic and economic information* is intended 1) to assist users in understanding the socioeconomic environment and 2) to provide information that facilitates comparisons of financial statement information over time and among governments.
- *Operating information* is intended to provide contextual information about operations and resources to assist readers in using financial statement information to understand and assess economic condition.

The accompanying tables are presented in the above order. Refer to the Table of Contents for applicable page number locations.

Sources: Unless otherwise noted, the information in the tables is derived from the comprehensive annual financial reports for the relevant year.

TABLE 1

TOWN OF NEWINGTON, CONNECTICUT
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS
(In Thousands)

	FISCAL YEAR									
	2019	2018	2017 (3)	2016	2015	2014 (2)	2013	2012	2011	2010
Governmental Activities:										
Net investment in capital assets	\$ 88,861	\$ 87,484	\$ 86,658	\$ 84,015	\$ 81,409	\$ 77,244	\$ 74,017	\$ 70,426	\$ 65,734	\$ 62,260
Restricted	652	671	689	655	654	662	637	657	685	673
Unrestricted	(23,102)	(27,772)	(27,309)	(9,527)	(10,359)	(12,544)	33,447	31,773	29,983	29,240
Total Governmental Activities Net Position	<u>\$ 66,411</u>	<u>\$ 60,383</u>	<u>\$ 60,038</u>	<u>\$ 75,143</u>	<u>\$ 71,704</u>	<u>\$ 65,362</u>	<u>\$ 108,101</u>	<u>\$ 102,856</u>	<u>\$ 96,402</u>	<u>\$ 92,173</u>

Note: (1) Schedule prepared on the accrual basis of accounting.
 (2) Restated for GASB 68
 (3) Restated for GASB 75

TOWN OF NEWINGTON, CONNECTICUT
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(In Thousands)

	FISCAL YEAR									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Expenses:										
General government	\$ 7,086	\$ 8,099	\$ 8,890	\$ 7,546	\$ 6,049	\$ 7,293	\$ 6,821	\$ 7,128	\$ 6,204	\$ 5,609
Public safety	15,296	14,808	14,723	14,633	12,955	11,702	11,883	12,062	11,426	10,600
Public works	11,807	11,380	10,581	10,172	10,032	9,690	9,528	10,597	9,669	9,585
Community planning and development	850	1,041	1,033	1,733	1,083	965	990	771	667	780
Health and community services	2,316	1,962	2,084	1,930	1,756	1,812	1,696	1,376	1,520	1,498
Library	2,537	2,470	2,421	2,452	2,261	2,210	2,222	2,118	2,010	2,104
Parks and recreation	3,897	3,671	3,516	3,478	3,179	3,129	3,214	3,074	2,534	2,941
Education	82,768	90,949	87,205	80,656	79,776	78,993	73,707	73,232	69,342	68,084
Interest on long-term debt	141	216	170	210	279	448	299	499	538	687
Total governmental activities expenses	<u>126,698</u>	<u>134,596</u>	<u>130,623</u>	<u>122,810</u>	<u>117,370</u>	<u>116,242</u>	<u>110,360</u>	<u>110,857</u>	<u>103,910</u>	<u>101,888</u>
Program revenues:										
Charges for services:										
General government	579	672	735	602	625	555	655	575	790	703
Public safety	82	72	70	85	177	119	129	178	120	82
Public works	52	147	36	24	27	38	41	45	45	45
Community planning and development	364	301	360	387	392	348	410	287	208	309
Health and community services	61	54	53	55	49	56	75	69	65	69
Library	39	26	23	23	22	22	26	27	29	29
Parks and recreation	1,362	1,282	1,402	1,081	1,016	977	1,072	1,052	997	903
Education	1,217	1,254	1,235	1,209	1,261	986	1,149	1,053	1,115	1,052
Operating grants and contributions	22,102	32,035	29,667	24,745	23,939	26,753	23,727	24,946	21,729	23,262
Capital grants and contributions	1,034	864	1,331	2,342	3,427	839	799	3,647	908	5,874
Total governmental activities program revenues	<u>26,892</u>	<u>36,707</u>	<u>34,912</u>	<u>30,553</u>	<u>30,935</u>	<u>30,693</u>	<u>28,083</u>	<u>31,879</u>	<u>26,006</u>	<u>32,328</u>
Net expense:										
Governmental activities	<u>(99,806)</u>	<u>(97,889)</u>	<u>(95,711)</u>	<u>(92,257)</u>	<u>(86,435)</u>	<u>(85,549)</u>	<u>(82,277)</u>	<u>(78,978)</u>	<u>(77,904)</u>	<u>(69,560)</u>
General revenues and other changes in net position:										
Governmental activities:										
Property taxes	102,479	96,189	93,918	92,051	89,211	85,894	83,514	80,907	78,159	75,542
Grants and contributions not restricted to specific purposes	2,257	1,302	3,427	3,172	3,117	3,310	3,688	3,379	3,433	3,393
Unrestricted investment earnings	1,029	485	139	98	86	88	53	78	145	203
Miscellaneous	69	258	236	375	363	312	267	1,068	396	773
Total governmental activities	<u>105,834</u>	<u>98,234</u>	<u>97,720</u>	<u>95,696</u>	<u>92,777</u>	<u>89,604</u>	<u>87,522</u>	<u>85,432</u>	<u>82,133</u>	<u>79,911</u>
Changes in Net Position:										
Governmental Activities	<u>\$ 6,028</u>	<u>\$ 345</u>	<u>\$ 2,009</u>	<u>\$ 3,439</u>	<u>\$ 6,342</u>	<u>\$ 4,055</u>	<u>\$ 5,245</u>	<u>\$ 6,454</u>	<u>\$ 4,229</u>	<u>\$ 10,351</u>

Note: Schedule prepared on the accrual basis of accounting.

TABLE 3

TOWN OF NEWINGTON, CONNECTICUT
FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(In Thousands)

	FISCAL YEAR									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Fund:										
Reserved	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$ 1,745
Unreserved										15,898
Committed	1,025	297	1,217	515						
Assigned	5,286	5,970	5,406	6,460	5,370	4,877	5,010	4,174	3,891	
Unassigned	<u>19,258</u>	<u>15,278</u>	<u>14,621</u>	<u>14,981</u>	<u>15,999</u>	<u>15,183</u>	<u>14,626</u>	<u>14,419</u>	<u>13,082</u>	
Total General Fund	<u>\$ 25,569</u>	<u>\$ 21,545</u>	<u>\$ 21,244</u>	<u>\$ 21,956</u>	<u>\$ 21,369</u>	<u>\$ 20,060</u>	<u>\$ 19,636</u>	<u>\$ 18,593</u>	<u>\$ 16,973</u>	<u>\$ 17,643</u>
All Other Governmental Funds:										
Reserved	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$ 1,148
Unreserved, reported in:										
Special revenue funds										5,830
Capital projects funds										3,538
Nonspendable	71	72	50	61	43	43	38	33	34	
Restricted	1,480	1,372	1,442	1,508	1,665	2,239	1,593	1,460	1,253	
Committed	<u>19,909</u>	<u>12,099</u>	<u>12,647</u>	<u>11,671</u>	<u>10,215</u>	<u>9,081</u>	<u>9,146</u>	<u>9,213</u>	<u>8,650</u>	
Total All Other Governmental Funds	<u>\$ 21,460</u>	<u>\$ 13,543</u>	<u>\$ 14,139</u>	<u>\$ 13,240</u>	<u>\$ 11,923</u>	<u>\$ 11,363</u>	<u>\$ 10,777</u>	<u>\$ 10,706</u>	<u>\$ 9,937</u>	<u>\$ 10,516</u>

Notes:

1. Schedule prepared on the modified accrual basis of accounting.
2. The Town began to report new fund categories when it implemented GASB Statement No. 54 in fiscal year 2011.

TOWN OF NEWINGTON, CONNECTICUT
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(In Thousands)

	FISCAL YEAR									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Revenues:										
Property taxes	\$ 102,616	\$ 95,968	\$ 93,725	\$ 92,240	\$ 89,177	\$ 85,646	\$ 83,913	\$ 80,895	\$ 77,704	\$ 75,594
Payment in lieu of taxes	2,002	968	2,409	2,811	2,731	2,764	2,339	2,343	3,096	3,050
Licenses, fees and permits	315	306	337	396	361	360	417	292	209	316
Intergovernmental	23,230	33,146	31,714	27,290	27,606	27,958	25,591	29,533	22,873	25,760
Contributions	79	93	180	28	67	62	73	173	91	209
Rental	227	206	172	172	180	146	216	214	185	163
Investment income	977	454	124	93	83	85	49	76	137	191
Fines	27	29	23	35	155	89	122	123	93	64
Charges for services	3,089	3,135	3,360	2,852	2,817	2,504	2,787	2,564	2,881	2,645
Refunds and reimbursements										
Other	289	399	418	509	513	393	529	1,080	452	385
Total revenues	<u>132,851</u>	<u>134,704</u>	<u>132,462</u>	<u>126,426</u>	<u>123,690</u>	<u>120,007</u>	<u>116,036</u>	<u>117,293</u>	<u>107,721</u>	<u>108,377</u>
Expenditures:										
General government	5,072	4,892	4,919	4,557	4,581	4,483	4,547	4,457	4,198	4,260
Public safety	8,818	8,420	8,433	8,275	7,985	7,635	7,552	7,633	7,238	7,297
Public works	4,965	5,144	4,702	4,625	4,945	4,728	4,557	6,227	4,670	4,535
Community planning and development	584	552	576	1,248	638	543	470	422	430	479
Health and community services	1,416	1,392	1,384	1,375	1,382	1,415	1,230	1,093	1,074	1,117
Library	1,808	1,760	1,727	1,769	1,728	1,668	1,647	1,737	1,607	1,706
Parks and recreation	2,825	2,647	2,554	2,458	2,373	2,234	2,221	2,285	2,248	2,221
Education	81,334	87,760	85,737	79,459	77,530	77,440	72,868	71,555	69,465	66,646
Miscellaneous	15,829	14,791	14,201	13,668	12,063	11,031	11,748	10,424	10,026	8,928
Capital outlay	6,856	6,193	7,930	5,099	6,248	5,307	4,671	8,956	5,259	4,980
Debt service:										
Principal	695	1,025	1,050	1,555	2,070	1,842	3,054	1,825	1,630	1,750
Interest	388	423	304	209	273	316	426	599	742	985
Total expenditures	<u>130,590</u>	<u>134,999</u>	<u>133,517</u>	<u>124,297</u>	<u>121,816</u>	<u>118,642</u>	<u>114,991</u>	<u>117,213</u>	<u>108,587</u>	<u>104,904</u>
Excess of Revenue Over (Under) Expenditures	<u>2,261</u>	<u>(295)</u>	<u>(1,055)</u>	<u>2,129</u>	<u>1,874</u>	<u>1,365</u>	<u>1,045</u>	<u>80,000</u>	<u>(866)</u>	<u>3,473</u>
Other Financing Sources (Uses):										
Bonds issued										
Bond refunding issued	715						9,810			3,737
Payment to escrow agent							(10,144)			(3,668)
Premium on bond issuance	9,000						462			
Mortgage issued								2,575		
Capitalized lease			1,415							525
Transfers in	4,074	3,488	6,377	5,962	5,162	5,044	4,633	4,881	4,745	4,129
Transfers out	(4,109)	(3,488)	(6,550)	(6,187)	(5,167)	(5,399)	(4,692)	(5,122)	(5,153)	(4,420)
Total other financing sources (uses)	<u>9,680</u>	<u>-</u>	<u>1,242</u>	<u>(225)</u>	<u>(5)</u>	<u>(355)</u>	<u>69</u>	<u>2,334</u>	<u>(408)</u>	<u>303</u>
Net Change in Fund Balance	<u>\$ 11,941</u>	<u>\$ (295)</u>	<u>\$ 187</u>	<u>\$ 1,904</u>	<u>\$ 1,869</u>	<u>\$ 1,010</u>	<u>\$ 1,114</u>	<u>\$ 2,414</u>	<u>\$ (1,274)</u>	<u>\$ 3,776</u>
Debt Service as a Percentage of Noncapital Expenditures	0.88%	1.11%	1.08%	1.49%	2.04%	1.91%	3.16%	2.25%	2.30%	2.81%

Note: Schedule prepared on the modified accrual basis of accounting.

TABLE 5

TOWN OF NEWINGTON, CONNECTICUT
GENERAL GOVERNMENTAL REVENUES AND OTHER FINANCING SOURCES, BY SOURCE
LAST TEN FISCAL YEARS
(In Thousands)

Fiscal Year Ended June 30,	Taxes and Special Assessments	Licenses and Permits	Intergovernmental Revenue(1)	Charges for Services	Investment Earnings	Miscellaneous Revenues(2)	Other Financing Sources(3)	Total
2019	\$ 102,616	\$ 296	\$ 16,263	\$ 566	\$ 791	\$ 466	\$ 749	\$ 121,747
2018	95,968	289	14,276	763	378	285	124	112,083
2017	93,725	319	18,523	692	78	345	119	113,801
2016	92,240	380	18,651	558	76	342	223	112,470
2015	89,177	345	18,421	544	74	608	331	109,500
2014	85,646	344	17,995	551	62	425	433	105,456
2013	83,913	402	17,444	574	39	496	164	103,032
2012	80,895	278	20,006	488	67	1,225	164	103,123
2011	77,704	194	16,805	510	123	469	127	95,932
2010	75,594	302	17,406	607	172	275	98	94,454

Includes General Fund revenues, reported on a budgetary basis.

(1) Includes federal grants, State of Connecticut grants including education grants, and state payments-in-lieu of taxes.

(2) Includes rentals, refunds & reimbursements, sale of Town property, fines, other receipts and cancellation of prior year encumbrances.

(3) Includes transfers from other funds.

TABLE 6

TOWN OF NEWINGTON, CONNECTICUT
GENERAL GOVERNMENTAL EXPENDITURES AND OTHER FINANCING USES, BY FUNCTION
LAST TEN FISCAL YEARS
(In Thousands)

Fiscal Year Ended June 30,	General Government	Public Safety	Public Works and Community Development	Health and Community Services	Parks, Recreation and Library	Debt Service; Metropolitan District Commission Miscellaneous(1)	Board of Education(2)	Other Financing Uses (3)	Total
2019	\$ 5,180	\$ 8,661	\$ 5,515	\$ 1,222	\$ 3,448	\$ 16,616	\$ 71,942	\$ 4,412	\$ 116,996
2018	4,715	8,447	5,288	1,163	3,350	15,938	70,385	3,040	112,326
2017	4,677	8,367	5,242	1,175	3,283	15,391	69,392	6,431	113,958
2016	4,678	8,177	5,160	1,180	3,322	14,921	69,326	5,958	112,722
2015	4,499	7,958	5,406	1,160	3,254	13,742	67,979	4,836	108,834
2014	4,435	7,597	5,215	1,119	3,171	12,507	65,867	4,955	104,866
2013	4,298	7,510	4,971	1,061	3,143	13,973	63,347	4,522	102,825
2012	4,011	7,528	6,275	1,515	3,213	12,737	61,299	4,958	101,536
2011	3,905	7,214	5,098	1,075	3,039	12,184	59,207	5,026	96,748
2010	3,835	7,052	5,006	1,114	3,073	11,383	57,517	4,320	93,300

Note: Includes General Fund expenditures, reported on a budgetary basis.

(1) Includes Debt Service payments, the Metropolitan District Commission sewer levy on Newington and Miscellaneous (the Town's liability insurance, employee benefits, settlements, contingency, Greater Hartford Transit District contribution and special community activities).

(2) Represents appropriation for Board of Education budget. Additional funding for Board of Education purposes is included in other functions such as Debt Service, Capital Improvements, and Other Financing Uses (transfers to other funds).

(3) Includes funding for ongoing capital projects and transfers to other funds.

TABLE 7

TOWN OF NEWINGTON, CONNECTICUT
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
(In Thousands)

Fiscal Year	Real Property			Personal Property	Motor Vehicle (2)	Less Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Taxable Assessed Value As a Percentage of Actual Taxable Value (3)
	Residential	Commercial	Industrial							
2019	\$ 1,656,510	\$ 533,734	\$ 70,988	\$ 240,897	\$ 274,739	\$ (152,250)	\$ 2,624,618	\$ 38.5	\$ 4,227,650	62.08%
2018	1,651,907	535,584	69,484	221,486	259,873	(146,816)	2,591,518	36.59	3,912,907	66.23%
2017 (1)	1,636,728	532,428	86,198	216,315	254,019	(93,817)	2,631,871	35.75	3,759,815	70.00%
2016	1,634,230	450,371	122,672	214,781	246,442	(89,521)	2,578,975	35.8	3,852,014	66.95%
2015	1,628,724	453,595	122,526	205,348	246,150	(80,901)	2,575,442	34.77	3,834,825	67.16%
2014	1,625,491	449,216	122,551	203,055	240,725	(79,193)	2,561,845	33.63	3,651,833	70.00%
2013 (4)	1,625,210	459,583	125,609	186,892	243,491	(62,369)	2,578,416	32.64	3,640,890	69.97%
2012	1,765,469	451,349	137,365	184,072	228,738	(64,216)	2,702,777	30.02	3,880,511	69.03%
2011	1,761,191	448,456	140,393	178,241	217,614	(61,059)	2,684,836	29.18	4,073,404	64.89%
2010	1,751,988	438,390	140,898	172,810	196,035	(55,440)	2,644,681	28.40	3,955,308	66.86%

Source: Town of Newington Office of Tax Assessor

Notes: Assessment rate is 70% of market value.

Town of Newington has no Overlapping Property Tax Rates.

(1) Real property revalued as of October 1, 2015 Grand List.

(2) Includes net supplemental motor vehicle assessments.

(3) Sales ratios from Connecticut Office of Policy and Management.

(4) Real property revalued as of October 1, 2011 Grand List.

TABLE 8

**TOWN OF NEWINGTON, CONNECTICUT
PRINCIPAL PROPERTY TAX PAYERS
CURRENT YEAR AND NINE YEARS AGO
(In Thousands)**

Taxpayer	October 1, 2017			October 1, 2008		
	Taxable Assessed Value	Rank	Percentage of Total Town Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Town Taxable Assessed Value
Connecticut Light & Power Co	\$ 45,742	1	1.74%	\$ 27,195	1	1.03%
IREIT Newington Fair LLC	21,510	2	0.82%			
Newington VF LLC	20,300	3	0.77%	20,392	3	0.77%
Newington Gross LLC	19,463	4	0.74%			
TLG Newington LLC	18,316	5	0.70%	18,826	5	0.71%
Brixmor Ga Turnpike Plaza LLC	17,850	6	0.68%	19,703	4	0.75%
Hayes Kaufman Newington	13,724	7	0.52%	13,230	7	0.50%
Scelza/Cambridge/Landmark/Baldwin	13,012	8	0.50%			
Lowes Home Centers Inc #623	11,064	9	0.42%	10,236	12	0.39%
Target Corporation	10,672	10	0.41%			
United Technologies	10,253	11	0.39%			
Reno Properties II LLC	9,920	12	0.38%	7,707	14	0.29%
Furniture Executives No 4 LP	9,861	13	0.38%			
BRE Select Hotels Properties LLC	9,214	14	0.35%			
Shelbourne Newington, LLC	8,835	15	0.34%			
Mandell Properties LLC	7,901		0.30%			
Balf/Tilcon Company	6,368		0.24%			
TOTAL	\$ 254,005		9.68%	\$ 117,289		4.45%

Source: Town of Newington, Office of Tax Assessor

TABLE 9

**TOWN OF NEWINGTON, CONNECTICUT
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS
(In Thousands)**

Fiscal Year Ended June 30,	Tax Rate In Mills (1)	Taxes Levied For The Fiscal Year	Collected Within The Fiscal Year of Levy		Collections In Subsequent Years	Total Collections to Date	
			Amount	Percentage of Levy		Amount	Percentage of Levy
2019	38.50	\$ 101,640	\$ 100,811	99.18	N/A	\$	
2018	36.59	95,685	94,774	99.05	621	95,395	99.70
2017	35.75	93,302	92,629	99.28	508	93,137	99.82
2016	35.8	91,453	90,810	99.30	507	91,317	99.85
2015	34.77	88,599	87,879	99.19	588	88,467	99.85
2014	33.63	85,346	84,607	99.13	646	85,253	99.89
2013	32.64	82,937	82,378	99.33	459	82,837	99.88
2012	30.02	80,411	79,582	98.97	703	80,285	99.84
2011	29.18	77,679	76,731	98.78	782	77,513	99.79
2010	28.40	75,091	74,378	99.05	588	74,966	99.83

Source: Tax Collector's Report; Comprehensive annual financial report

(1) The Town of Newington has a single tax rate as such there are no separate components.

TABLE 10

TOWN OF NEWINGTON, CONNECTICUT
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS
(In Thousands, Except Per Capita)

Fiscal Year	Governmental Activities				Total Primary Government	Ratio of Debt to Taxable Assessed Value	Debt as a Percentage of Personal Income	Debt Per Capita
	General Obligation Bonds	Premiums	Mortgage Payable	Capital Leases				
2019	\$ 12,500	\$ 949	\$	\$ 794	\$ 14,243	0.54%	1.44%	\$ 466
2018	4,195	270		1,074	5,539	0.21%	0.55%	181
2017	4,914	306		1,280	6,500	0.25%	0.64%	213
2016	6,255	342	15		6,612	0.26%	0.66%	216
2015	7,295	379	515		8,189	0.32	0.84%	268
2014	8,740	414	1,045	110	10,309	0.40	1.08%	337
2013	9,960	450	1,560	217	12,187	0.47	1.35%	384
2012	11,690		2,575	321	12,011	0.47	1.31%	393
2011	13,515			423	13,938	0.54	1.68%	456
2010	15,145			629	15,774	0.60	1.86%	538

Notes: Details regarding the Town's outstanding debt can be found in the notes to the financial statements

TABLE 11

TOWN OF NEWINGTON, CONNECTICUT
RATIOS OF GENERAL BONDED DEBT OUTSTANDING
LAST TEN FISCAL YEARS
(In Thousands, Except Per Capita)

Fiscal Year	General Obligation Bonds	Premiums	Mortgage Payable	Capital Leases	Total Primary Government	Percentage of Estimated Actual Taxable Value of Property	Debt Per Capita
2019	\$ 12,500	\$ 949	\$	\$ 794	\$ 14,243	0.34	\$ 466
2018	4,195	270		1,074	5,539	0.14	181
2017	4,914	306		1,280	6,500	0.17	213
2016	6,255	342	15		6,612	0.35	443
2015	7,295	379	515		8,189	0.41	515
2014	8,740	414	1,045	110	10,309	0.52	616
2013	9,960	450	1,560	217	12,187	0.59	703
2012	11,690		2,575	321	12,011	0.61	776
2011	13,515			423	13,938	0.67	898
2010	15,145			629	15,774	0.78	1,055

TOWN OF NEWINGTON, CONNECTICUT
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
JUNE 30, 2019
(In Thousands)

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Shares of Direct and Overlapping Debt</u>
Debt repaid with property taxes - Metropolitan District Commission	\$ 922,227	8.97 %	\$ 82,724
Town direct debt	13,294	100.00 %	13,294
Total Direct and Overlapping Debt			\$ <u>96,018</u>

Source: Metropolitan District Commission

Note: Metropolitan District overlapping debt for each member town is divided among the member towns in proportion to the total revenue each received from property taxation, as averaged over the prior three years. Town of Newington reports overlapping debt on a net basis.

TOWN OF NEWINGTON, CONNECTICUT
STATEMENT OF DEBT LIMITATION
JUNE 30, 2019
(In Thousands)

Total tax collections (including fire district)					\$ 95,532
Property tax relief elderly					<u>-</u>
Base					<u>\$ 95,532</u>
	General Purpose	Schools	Sewers	Urban Renewal	Pension Deficit
Debt Limitation:					
2-1/4 times base	\$ 214,947	\$	\$	\$	\$
4-1/2 times base		429,894			
3-3/4 times base			358,245		
3-1/4 times base				310,479	
3 times base					286,596
	<u>214,947</u>	<u>429,894</u>	<u>358,245</u>	<u>310,479</u>	<u>286,596</u>
Total debt limitation	<u>214,947</u>	<u>429,894</u>	<u>358,245</u>	<u>310,479</u>	<u>286,596</u>
Indebtedness:					
Bonds payable	9,234	3,266			
Capital lease	795				
Town's share of Metropolitan District debt			82,724		
Bonds authorized-unissued	<u>13,800</u>				
Total Indebtedness	<u>23,829</u>	<u>3,266</u>	<u>82,724</u>	<u>-</u>	<u>-</u>
Debt Limitation in Excess of Net Debt	<u>\$ 191,118</u>	<u>\$ 426,628</u>	<u>\$ 275,521</u>	<u>\$ 310,479</u>	<u>\$ 286,596</u>

Note: In no event shall total indebtedness exceed seven times annual receipts from taxation or \$669 million (amount not rounded).

TABLE 14

TOWN OF NEWINGTON, CONNECTICUT
LEGAL DEBT MARGIN INFORMATION
LAST TEN FISCAL YEARS
(In Thousands)

	FISCAL YEAR									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Debt limitation	\$ 668,724	\$ 654,045	\$ 643,657	\$ 622,300	\$ 597,394	\$ 586,495	\$ 565,012	\$ 542,409	\$ 527,982	\$ 509,964
Total net debt applicable to limit	109,819	94,664	91,942	88,616	60,129	65,035	54,266	47,843	38,202	32,674
Legal Debt Margin	\$ <u>558,905</u>	\$ <u>559,381</u>	\$ <u>551,715</u>	\$ <u>533,684</u>	\$ <u>537,265</u>	\$ <u>521,460</u>	\$ <u>510,746</u>	\$ <u>494,566</u>	\$ <u>489,780</u>	\$ <u>477,290</u>
Total net debt applicable to the limit as a percentage of debt limit	16.42%	14.47%	14.28%	14.24%	10.07%	11.09%	9.60%	8.82%	7.24%	6.41%

Source: Comprehensive annual financial report - Schedule of Debt Limitation

Note: See Table 13 for calculation of current year debt limitation

**TOWN OF NEWINGTON, CONNECTICUT
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN CALENDAR YEARS**

Calendar Year	Population(1)	Personal Income in Thousands (1)	Per Capita Income(1)	Median Age(2)	School Enrollment(3)	Unemployment Rate(4)
2019	30,562	991,267	38,179	45.0	4,051	3.4%
2018	30,562	1,013,334	38,255	45.0	4,035	3.9%
2017	30,562	1,011,414	38,192	44.0	3,990	4.1%
2016	30,562	998,187	37,061	44.0	4,030	4.8%
2015	30,562	979,402	36,462	44.0	4,103	5.1%
2014	30,562	955,435	36,209	44.0	4,199	6.1%
2013	30,562	905,971	35,055	44.0	4,316	7.0%
2012	30,562	915,839	32,561	45.0	4,278	7.0%
2011	30,562	831,045	26,881	45.0	4,417	8.1%
2010	29,306	850,000	26,881	42.0	4,489	8.1%

(1) Source: Bureau of Census, 2010 Census and 2000 Census

(2) Source: Connecticut Economic Resource Center

(3) Source: Annual Town Budget

(4) Source: Connecticut Labor Department

TABLE 16

**TOWN OF NEWINGTON, CONNECTICUT
PRINCIPAL EMPLOYERS
CURRENT YEAR AND NINE YEARS AGO**

Employer	Nature of Business	2019 (1)			2009 (2)		
		Employees	Rank	Percentage of Total Town Employment	Employees	Rank	Percentage of Total Town Employment
Hartford Hospital-Newington Campus	Health Services	1,219	1	7.4%	275	6	1.7%
Town of Newington	Government	1,216	2	7.4%	659	2	4.2%
Connecticut Department of Transportation	Government	1,066	3	6.5%	1,000	1	6.3%
Data-Mail, Inc.	Direct Mail Service	610	4	3.7%	650	3	4.1%
Veterans Administration Hospital	Health Services	370	5	2.2%	250	8	1.6%
Stew Leonards	Grocery	275	6	1.7%	350	4	2.2%
Newington Rapid Recovery Health Care Center	Health Services	225	7	1.4%	232	9	1.5%
Target	Retail Trade	210	8	1.3%	150	15	1.0%
Walmart	Retail Trade	202	9	1.2%	272	7	1.7%
C & S (formerly Davidson Company)	Distributor	177	10	1.1%			
PCX Precision Components	Manufacturer	175	11	1.1%			
Sam's Club	Wholesale Clubs	170	12	1.0%	180	10	1.1%
Stop & Shop	Retail Grocers	165	13	1.0%			
Bel-Air Manor	Health Services	165	14	1.0%			
GKN Aerospace	Manufacturer	150	15	0.9%			
Lowes	Retail Trade	149	16	0.9%			
Price Chopper	Retail Grocers	122	17	0.7%	151	13	1.0%
Keeney Manufacturing	Manufacturer	119	18	0.7%	158	12	1.0%
H.O. Penn	Retail Machinery	117	19	0.7%			
TOTAL		5,683		34.39%	4,052		25.70%

(1) Source: Connecticut Labor Department

(2) Source: Town of Newington, Comprehensive Annual Financial Report

TABLE 17

**TOWN OF NEWINGTON, CONNECTICUT
FULL-TIME EQUIVALENT TOWN GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS**

Function/Program	FISCAL YEAR									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government	44	45	44	44	45	44	44	43	42	44
Police	65	65	64	63	63	63	63	64	64	64
Fire	2	2	2	2	2	2	2	2	2	2
Refuse collection	0	0	0	0	0	0	0	0	0	0
Public works	26	26	26	26	26	26	26	26	26	26
Parks and recreation	20	19	19	19	19	19	19	19	19	19
Library	14	14	14	14	14	14	14	14	14	14
Education	<u>507</u>	<u>508</u>	<u>515</u>	<u>515</u>	<u>510</u>	<u>510</u>	<u>501</u>	<u>506</u>	<u>515</u>	<u>487</u>
Total	<u>678</u>	<u>679</u>	<u>684</u>	<u>683</u>	<u>679</u>	<u>678</u>	<u>669</u>	<u>674</u>	<u>682</u>	<u>656</u>

Source: Annual Town Budgets and Bond Official Statements

TABLE 18

**TOWN OF NEWINGTON, CONNECTICUT
OPERATING INDICATORS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS**

Function/Program	FISCAL YEAR									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government:										
Building permits issued	1,865	1,909	1,836	2,255	2,157	2,029	1,874	1,669	1,502	1,697
Value of permits (000s)	50,445	21,496	27,956	30,203	30,259	27,027	38,066	23,418	22,056	26,596
Police:										
Larcenies	903	902	788	670	640	559	565	655	691	724
Calls for service	23,566	26,766	25,472	26,049	28,718	27,279	28,305	28,955	27,102	28,658
Traffic violations	3,841	4,962	6,061	5,355	8,205	6,860	6,524	8,277	7,532	8,848
Fire:										
Emergency responses	618	616	600	607	598	602	716	896	809	763
Residential responses	N/A	N/A	N/A	70	54	72	100	281	225	240
Inspections	878	878	689	758	549	559	572	606	743	780
Refuse collection:										
Refuse collected (annual tonnage)	8,415	8,397	8,213	8,290	9,092	9,190	9,018	8,273	8,275	9,231
Recyclables collected (annual tonnage)	2,521	2,694	2,775	2,845	2,810	2,819	2,838	2,810	2,905	2,182
Other public works:										
Street Reconstruction (linear feet)	0	1,125	320	1,050	1,067	985	502	1,070	1,921	280
Street Resurfacing (linear feet)	22,598	13,500	18,741	15,820	15,241	17,443	14,811	21,212	13,303	23,760
Library:										
Total volumes borrowed (000s)	300	310	329	350	375	378	381	405	409	421

Town of Newington Annual Reports and Capital Budgets

TABLE 19

TOWN OF NEWINGTON, CONNECTICUT
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS

	FISCAL YEAR									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<u>Public Safety</u>										
Police stations	1	1	1	1	1	1	1	1	1	1
Fire stations	4	4	4	4	4	4	4	4	4	4
Police vehicles	41	41	41	41	44	41	37	41	42	42
Fire vehicles	20	17	20	20	20	21	21	20	21	21
<u>Public Works</u>										
Miles of town roads	100	100	100	100	100	100	100	100	100	100
Traffic signals	13	13	13	13	13	15	15	15	15	15
Public works vehicles and equipment	56	56	56	56	57	56	53	54	53	53
<u>Parks and Recreation</u>										
Acreage	370	370	370	370	370	370	370	370	370	370
Parks and greens	13	13	13	13	13	13	13	13	13	13
Athletic fields	7	7	7	7	7	7	7	7	7	7
Playgrounds	5	5	5	5	5	5	5	5	5	5
<u>Public Libraries</u>										
Libraries	1	1	1	1	1	1	1	1	1	1
<u>Senior Citizens</u>										
Community center	1	1	1	1	1	1	1	1	1	1
Senior mini-buses	5	5	5	5	5	5	4	4	4	4
<u>Education</u>										
Schools	7	7	7	7	7	7	7	7	7	7

Source(s): Various Town Departments

TOWN OF NEWINGTON, CONNECTICUT
MISCELLANEOUS STATISTICS
JUNE 30, 2019

GENERAL INFORMATION			
Incorporated:		1871	
Settled:		1678	
Form of Government:		Council-Manager	
Chief Elected Official:		Mayor	
Chief Administrative Officer:		Town Manager	
Area of Town:		13.2 square miles	
2010 Estimated Population:		30,562	
ELECTIONS			
Town Elections:	Odd years		
Town Council (members + Mayor)		9	
Board of Education (members):		9	
Board of Fire Commissioners:		3	
Registrars of Voters:		2	
Registered Voters (Active) as of 11/2015:		19,145	
Republicans	3,694		
Democrats	7,494		
Minor Parties	307		
Unaffiliated	7,650		
TAX STRUCTURE 2018-19			
10/1/17 Net Grand List:			\$2,623,718,787
10/1/17 Net Supplemental List:			\$33,720,109
Mill Rate:			38.5
Assessment Ratio:			70%
Last Revaluation:			10/1/2015
EDUCATION			
Total Classroom Teachers			353.0
Public School Enrollment (Oct 2018):			3,990
Teacher/Pupil ratio:			11.3
2018-19 Appropriation per Pupil:			\$18,246
PUBLIC SAFETY - POLICE			
# of Police Stations:		1	
# of Police Districts:		5-9	
# of Police Officers:			
Police Chief	1		
Dispatchers	7		
Police Officers	50		
# of Vehicles:		45	
PUBLIC SAFETY - FIRE PROTECTION			
# of Fire Companies:		4	
# of Volunteer Firefighters:		110	
# of Vehicles:		17	
PUBLIC SAFETY - EMERGENCY MEDICAL SERVICES			
# of Volunteers (average):		48	
# of Ambulances:		5	
FULL-TIME EMPLOYEES (2018-19)			
Town General Government:			171
Board of Education (Full-Time Equivalents):			
Certified Teachers	353.0		
Certified - Administration	21.0		
Total Certified	374.0		
Classified Personnel (clerical, custodial, transp.)	133		
	507.0		
Total			<u>507.0</u> 678.0